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SURFACE TRANSPORTATION BOARD
PUBLIC HEARING

ORIGINAL



JULY 18, 2007

Held at 9:00 a.m. Ground Floor
Conference Room, Richard Bolling
Federal Building, 601 East 12th Street,
Kansas City, Missouri

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A p p e a r a n c e s :

Board Members:

Vice Chairman W. Douglas Buttrey
Commissioner Francis P. Mulvey

1 VICE CHAIRMAN BUTTREY: Good morning
2 everyone.' I appreciate your attendance here
3 today. To begin this morning, I have to tell you
4 that it has fallen on my lot to deliver some sad
5 news. Chip Nottingham's brother, I think older
6 brother, unexpectedly passed away last night. He
7 has been called back to Washington, D.C. to
8 administer to his family and parents and so forth,
9 under the circumstances. That sort of casts
10 somewhat of a dark pall over our day today,
11 certainly for the STB staff and the other members.
12 We send our condolences to the family and wish
13 them well. We will be trying to support them
14 however we can over the next few days and weeks.

15 We appreciate your attendance here
16 today. I am going to read for the record the
17 Chairman's opening statement. The opening
18 statement of Chairman Nottingham. Kansas City
19 hearing, July 18, 2007. I am going to read this
20 into the record as if he were here and then I will
21 have just very brief remarks. I'm sure
22 Commissioner Mulvey will have remarks as well, and
23 he will deliver those at the appropriate moment.
24 So we will read Chairman Nottingham's statement
25 into the record as if he were here for the record.

1 Good morning. It is wonderful to be
2 here in Kansas City today to conduct a hearing on
3 the transportation of energy resources critical to
4 our nation's energy supply. A field hearing is
5 not something we do every day, but we thought it
6 was a good idea to get out of Washington, D.C. and
7 give people closer to the commodities at issue a
8 chance to tell us what their concerns are.

9 We recognize that transportation
10 provides a vital link to the nation's energy
11 supply chain, and that the movement of coal as
12 well as emerging commodities such as ethanol and
13 other biofuels is essential to the reliability of
14 our energy supply. I hope this hearing is just
15 the beginning of the dialogue.

16 In a decision issued yesterday, the
17 Board announced that it is proceeding with the
18 creation of a new advisory committee called the
19 Rail Energy Transportation Advisory Committee. As
20 many of you are aware, on March 9, the Board
21 issued a decision announcing its proposal to form
22 this committee in seeking public comment. The
23 Board received comments from energy producers,
24 rail carriers, trade associations and other
25 interested parties. Having taken those comments

1 into consideration, and after consultation with
2 the General Services Administration, the Board has
3 decided to establish the new committee and has
4 developed a charter to govern the Committee's
5 operation. We have hard copies of yesterday's
6 decision with the Committee's charter attached
7 available here. I think on the desk over here.
8 And also can be downloaded from the Board's
9 website.

10 For the new committee we have created a
11 balanced membership that we believe is
12 representative of the interested affected parties.
13 As the decision explains, the Committee will
14 consist of not less than five representatives from
15 the Class 1 railroads, three representatives from
16 Class 2 and Class 3 railroads, three
17 representatives from coal producers, five
18 representatives from electric utilities.
19 Including at least one rural electric cooperative
20 and one state or municipally owned utility. Four
21 representatives from biofuel refiners, processors
22 or distributors, or biofuel feedstock growers or
23 providers. And two representatives from the
24 private car owners, car lessors or car
25 manufacturers. The Committee may also include up

1 to three members, not necessarily affiliated with
2 one of the industries or sectors making up the
3 core members.

4 The three STB members will be non-voting
5 ex officio members of the committee. And we may
6 also invite representatives from the U.S.
7 Departments of Agriculture, Energy and
8 Transportation and the Federal Energy Regulatory
9 Commission to serve as ex officio members as well.

10 I anticipate that the first meeting of
11 the Committee will be in the fall of this year. I
12 and my fellow board members look forward to your
13 suggestions for membership on the committee.
14 Those suggestions should be submitted by August 9,
15 2007. That is August 9, 2007.

16 Now before we begin, let me take just a
17 few minutes to review a few procedural points
18 about today's hearing. We will hear from panels
19 with breaks as appropriate. We will hear from all
20 the speakers on the panel. We have already read
21 your comments, so please summarize them here. For
22 the speakers, Secretary Williams will be keeping
23 track of your time allotment. You will hear a
24 soft electronic beep when your time has expired.
25 Please do your best to keep to the time that you

1 have been allotted.

2 After the hearing from the entire panel,
3 we will rotate the questions from each board
4 member until we have exhausted the questions.
5 Consistent with board practice, we will allow all
6 the witnesses on each panel to make full
7 presentations before the members ask any
8 questions.

9 Finally, just a reminder to everyone to
10 turn off your cell phones. I certainly look
11 forward to a very interesting day of testimony.
12 With that I will recognize Vice Chairman Buttrey
13 for any opening statement he may have.

14 For the record, that concludes the
15 reading of Chairman Nottingham's opening
16 statement. And we provide that for the record as
17 if he were here.

18 In terms of my own opening statement, I
19 would just say this: I am here to listen. I am
20 not here to speak. I will ask some questions. I
21 would say that my major concern is the balancing
22 of the interests of all the shippers in the
23 country.

24 It concerns me from time to time that
25 certain segments of the rail traffic might be

1 getting more service than other equally viable
2 parts of the shipper community. That is something
3 that I certainly intend to keep a very close eye
4 on. I doubt seriously if we have any grain
5 shippers here today. I have taken a great
6 interest in grain. I am going to be watching to
7 see if grain shippers are suffering service
8 levels, because service has been allotted in an
9 unbalanced way to other segments of the shipping
10 community. That is something that concerns me
11 very much.

12 I have observed over my short tenure
13 here on the Board that every shipper believes that
14 his commodity is the most important one to the
15 entire world. I think that is universally true
16 throughout the shipping community. I know it is
17 certainly true of coal, and I know it is certainly
18 true of grain. And I'm sure that there are other
19 commodities represented here today that feel
20 exactly the same way.

21 Having said that, expressed what my
22 primary concerns are and interests are, I will
23 turn the floor over to Commissioner Mulvey for any
24 statement that he might have, and then we will,
25 even under these circumstances, we will proceed

1 with the people's business. Thank you very much.

2 COMMISSIONER MULVEY: Thank you Vice
3 Chairman Buttrey. Let me join you in expressing
4 my condolences and sending my regards and best
5 wishes to Chairman Nottingham and his family at
6 this hour of their need. It was quite a shock to
7 all of us.

8 I would like to say also good morning
9 and welcome to our panelists and other attendees.
10 The issues surrounding the reliability of energy
11 resources are an important subset of those we
12 considered earlier this year when we held a
13 hearing in Washington D.C. on rail capacity and
14 infrastructure. They also overlap the broader
15 question of the current scope of railroad's common
16 carrier obligations, a topic I hope, and I know
17 Chairman Nottingham feels the same way, that we
18 will be able to explore in more depth in the near
19 future.

20 Obviously ensuring that coal, ethanol,
21 biofuels and other energy resources are
22 transported safely, securely, efficiently and
23 promptly is critical to the health of our nation's
24 economy. The United States is the world's largest
25 consumer of the planet's energy resources, and is

1 a major generator, unfortunately we are no longer
2 number one in this category, but is still a major
3 generator of greenhouse gases.

4 If we are able to -- if we are to
5 continue to be the world's largest economy while
6 simultaneusly adopting policies that protect the
7 global environment, we must have a modern
8 transportation infrastructure that can address all
9 of those needs. I expect that the railroads will
10 continue to be alert to shifts in government
11 policy and market based changes that would affect
12 their need to invest in the transportation
13 infrastructure.

14 I hope that today's hearings will
15 highlight the importance of transportation to the
16 energy supply network, and as always I am eager to
17 hear from today's witnesses and to engage in a
18 dialogue with them. Thank you very much.

19 VICE CHAIRMAN BUTTREY: Thank you,
20 Commissioner Mulvey. I would like to call the
21 first panel. Freight Railroads, BNSF Railway,
22 Kevin D. Kauffman and Stevan Bobb. I understand
23 Mr. Bobb could not be here today. So I call up
24 Mr. Kauffman to the witness stand. Thank you,
25 sir, for being with us today. I failed to mention

1 that we have Jack Koraleski here, who is a witness
2 in this panel as well. Please come forward.

3 Thank you for being with us today.

4 MR. KAUFMAN: Vice Chairman Buttrey,
5 Commissioner Mulvey. Thank you for the
6 opportunity to speak. We have just a few slides.
7 We are going to basically just go over a few
8 things. One, an ethanol overview of where BNSF
9 is. What our transportation -- what we have done
10 with ethanol to date, how we are dealing with it.
11 Then the last part is what we really think is the
12 issue that should be brought to your attention,
13 that may impact the logistical supply chain in the
14 future.

15 Basically if you look at the -- I don't
16 know how I am going to communicate these slides.
17 If you look -- if you basically look at ethanol
18 volume, it is a wonderful story. For the last ten
19 years, I mean, we have gone from zero to basically
20 grown almost 20 percent to 35,000 units. Just
21 keep that in perspective. Next slide.

22 If you look at it just from our total ag
23 franchise, you will see that those 35,000 units is
24 just a little tiny piece of what our total ag
25 franchise is, which is approaching a million units

1 a year. Next slide.

2 Then if you look at it versus a total
3 BNSF, I am happy to report that we have grown over
4 50 percent in the last ten years. But as you can
5 see, most of that growth has been in consumer
6 products and coal. You will see that agriculture
7 has grown very appropriately at 18 percent. But
8 you can see from just the size of the pie pieces,
9 that ethanol as a part of the total units on the
10 railroad is a very, very small piece of the
11 railroad. Next slide.

12 If you look at then how it is
13 distributed, you will notice that of course
14 everybody knows all the ethanol plants are mostly
15 located in the heartland of the U.S. around the
16 corn areas. The thing that should be compelling,
17 of course, is that ethanol is being produced where
18 the people aren't or where the demand for the
19 ethanol is. And the other compelling thing that
20 people should focus on immediately is, where is
21 that ethanol going to go and what kind of
22 destination infrastructure is available to receive
23 it. Next slide.

24 So what you basically see is the way
25 that the ethanol is probably going to move, it is

1 going to move to the population centers in the
2 southeast and the west. In fact, there is some
3 development, but as we will see shortly, there is
4 not a -- the growth on the demand side has not at
5 all matched the growth on the production side. In
6 fact, for the next year and a half we expect to
7 see a lot more ethanol produced than there will be
8 in the logistical capability on the demand side to
9 receive it. Next slide.

10 Now what we have been doing, over five
11 years ago we pioneered the whole idea of moving
12 ethanol efficiently. Gathers ethanol in the
13 heartland of the United States, puts it on a 100
14 car train and basically ships it to Lomeda,
15 California; Wadson, California, this was in
16 partnership with Shell, with an energy company,
17 and since that time Kinder Morgan. Of course they
18 developed the infrastructure to receive it, so it
19 was a really nice network.

20 We continue to ship this ethanol
21 express. We ship 450 trains. Basically we do it
22 every three days to Los Angeles. But today it is
23 the only, it is the only place that is doing.
24 That.

25 VICE CHAIRMAN BUTTREY: 452 cars?

1 MR. KAUFMAN: No 450 trains to date. In
2 other words, 450 hundred cars trains to date
3 successfully differed since 2003. The most
4 important thing is, we have never been late, we
5 have never run them out of ethanol for their
6 blending purposes. It is very consistent, it is
7 very predictable, it is very, very good. Next
8 slide. Next slide.

9 And the benefits from this is just when
10 you have this kind of efficiency, when you are
11 cycling trains as opposed to single cars, you get
12 a lot more predictability from the logistical
13 supply chain. We already know that. Next slide.

14 In addition, the railroad -- and I'm
15 sure Jack is going to talk about the same thing --
16 there has been tremendous velocity improvements in
17 the last year on the railroad. Where basically
18 the railroads are becoming more efficient and we
19 are able to handle a lot more units. Next slide.

20 In addition, we have invested heavily on
21 the transcontinental route, which originally was
22 for, of course, the consumer products business,
23 but in reality, most of the ethanol is going to
24 flow on the Transcon. So basically we have 51
25 miles left on the Transcon, and we are going to

1 finish that out by 2008. Next slide.

2 You can look at our locomotive and
3 expansion capital history, and you can see most of
4 that expansion capital has gone to either coal,
5 the Transcon or to locomotive increases, which
6 again, ethanol, everything is benefiting from it,
7 but particularly ethanol is, because basically
8 most of the corn for ethanol and the ethanol
9 itself is going to flow in the Transcon. Next
10 slide. I am going to skip this next slide too
11 because it is redundant.

12 The real issues that we are concerned
13 about is the fact that the destination development
14 way lags production. It is currently being
15 developed, but everybody should understand, this
16 is an immature business. It has been a business
17 that has been motivated by public policy. So some
18 economic signals have been distorted. But
19 basically we have a huge, huge bubble of
20 production coming on in the next year. And
21 frankly, there is not the destination
22 infrastructure to efficiently receive it.

23 We continue to develop unit train
24 capable destination infrastructure. I believe
25 Jack will talk about the same thing, because we

1 know that that is the most efficient way to handle
2 it. It is the cheapest way to handle it for the
3 producers.

4 The other big issue that most people
5 don't get, is the fact that -- and this is normal
6 in an immature business. Is that the logistical
7 supply chain management is very fragmented. Let
8 me give you an example. The financing behind
9 these plants have very strict covenants in that
10 financing. And part of that strict covenants is
11 risk management that they require for these
12 plants. The problem is, they require risk
13 management on the inbound corn, they demand risk
14 management on the ethanol, they demand risk
15 management on the DDG's. The people that manage
16 those three areas are not necessarily in the same
17 place, and they don't necessarily talk to each
18 other.

19 So we run into issues today, for
20 instance, where there is a very good ethanol
21 client that is on our railroad that has
22 accumulated large sums of demurrage, simply
23 because they can't coordinate the inbound corn at
24 the same time the outbound ethanol, because the
25 people who are managing the logistical supply

1 chain don't talk to each other. There are
2 consolidators involved and a lot of other things.

3 This is normal for an immature business.
4 This is all going to get worked out. I mean the
5 business will evolve reasonably efficiently. The
6 way it is going to happen is ethanol prices are
7 probably going to get a lot cheaper than they are
8 today, and what that is going to do, is it is
9 going to induce people to spend money on
10 destination infrastructure. And they are going to
11 have a huge incentive, when their margins begin to
12 shrink, to be more proactive in being better
13 managing their logistical supply chain. In the
14 interim you are going to see lots of distortions
15 that go on.

16 Now, we are particularly concerned about
17 on our railroad that those distortions involve
18 people adding inventory onto our tracks that needs
19 to be stored. The old story that, We don't know
20 where it is going to go, so we will just release
21 it on your tracks and you can store it for us.
22 Well, the problem with that, of course, is it gets
23 in the way. Since most of this is in the middle
24 of the coal route or other places, we can't afford
25 to have these things sitting in the middle of the

1 railroad. So we are going to be very active in
2 working hard with our suppliers and our customers
3 to work on how do we better manage this logistical
4 supply chain.

5 Now we are in the process of developing
6 new destinations. I'm sure Jack will tell you the
7 same thing. But in the interim, we think you are
8 going to see issues and we're going to work
9 through them. But fundamentally the GAO study is
10 incorrect. This is not about rail capacity.
11 There is plenty of rail capacity to haul ethanol
12 and plenty of rail capacity to haul corn for
13 ethanol. The real issue is just managing
14 efficiently the logistical supply chain. And
15 again, give you an example, you've got some plants
16 that have over ordered cars, because they don't
17 quite understand exactly what the efficiencies of
18 moving those cars are, and so you've got empty
19 brand new tank cars sitting around on places,
20 either renting tracks or -- and industry tracks
21 tend to be in an immature business not to be
22 insufficient to carry the total need, for
23 instance.

24 And when you are running a processing
25 plant, there is a tremendous incentive to get

1 those loaded cars off your tracks so that you can
2 load more stuff, because you never want to shut
3 down your plant. Unfortunately, you need to have
4 a consistent destination to go to. And so that is
5 going to limit the efficiency of moving the
6 network.

7 Again, I wanted to bring these things to
8 your attention. We are working very closely with
9 our customers to try and work through this thing.
10 It is not about railroad capacity. Ethanol, we
11 are going to grow from 35,000 cars to 70,000 cars
12 by next year. 70,000 cars out of a million cars
13 in total ag, there is a whole lot more additional
14 corn that is going to be moving this year, because
15 of the size of the crop, in exponential terms than
16 it is about moving ethanol. So I hope some of
17 these comments were helpful.

18 VICE CHAIRMAN BUTTREY: Mr. Koraleski.

19 MR. KORALESKI: Good morning Vice
20 Chairman Buttrey, Commissioner Mulvey. I would
21 also like to express the condolences of the Union
22 Pacific family for Chairman Nottingham and his
23 family in this time of need.

24 I appreciate the opportunity to be here
25 today to discuss how Union Pacific is working to

1 meet the needs of the energy supply chain. We
2 recognize that we play a critical role in meeting
3 the nation's energy needs. Our franchise combines
4 coverage of the key coal and agriculture producing
5 areas of the United States with access to the
6 fastest growing population centers in the United
7 States. While coal and ethanol are vital to the
8 country's economic health, they are also key
9 components of our business strategy.

10 If you look, for instance, at our coal
11 business, that was three billion dollars of
12 business. It is roughly 20 percent of our total
13 15 billion dollars of business. While ethanol is
14 a far smaller market than coal for us today, it is
15 our fastest growing line of business. First half
16 of 2007 our ethanol business is up almost 40
17 percent over last year. So it is not only
18 important to our customers, we understand that,
19 but it is also critically important to the success
20 of our company.

21 Now to prepare ourselves to handle this
22 growth efficiently and effectively, we have hired
23 over 14,000 train and engine crews. We made
24 significant investments in locomotives. We are
25 improving the efficiency of our operations and

1 gaining greater additional capacity through things
2 like our Unified Plan and our lean management
3 applications throughout our entire network. Our
4 customers are working with us to improve the
5 loading and unloading of their facilities, and
6 technology is helping us to reduce dwell time and
7 improve velocity as well. Last, but certainly not
8 least, we are also investing a significant amount
9 of capital to keep this growth flowing.

10 Union Pacific has invested 20 billion
11 dollars in our network since 2000, and nearly 30
12 billion since we completed our Southern Pacific
13 merger back in 1996. Our 2007 Capital Plan is 3.2
14 billion dollars, which is the largest in our
15 history. I think it is probably the largest
16 anywhere in the U.S. rail industry.

17 As you all know, railroads are very
18 capital intensive. You know, the average U.S.
19 manufacturer reinvests 3.4 percent of their
20 revenue. In 2006, our capital expenditures were
21 actually 18 percent of our total revenue. So it
22 is a fairly substantial number.

23 So with that background, let me focus
24 just a little bit on our coal business. At any
25 one point in time, you will find 400 coal trains

1 moving back and forth over the Union Pacific
2 network. Those 400 trains last year delivered
3 over 260 million tons of coal to customers
4 throughout the United States. The majority of
5 that business originates in the Southern Powder
6 River Basin. 17 percent of it in Colorado Utah.

7 Growth over the next several years is
8 going to come not only from our existing
9 customers, but also from new plants that are being
10 developed on Union Pacific territory. If you
11 looked at the map, it would show you that the
12 majority of our existing customers are located in
13 the middle United States, but we have some new
14 opportunities with plants in Nevada and southern
15 Utah that are going to give us our first
16 opportunity, our first significant opportunity to
17 move Southern Powder River Basin coal to the west.
18 We are pretty excited about that.

19 We also think the opportunities are
20 there to move even more coal to the east, but that
21 is really going to depend on the price of and the
22 availability of eastern coal and then also the
23 import/export markets that also serve those
24 customers.

25 Our coal business has grown dramatically

1 since 1997. Our SPRB tonnage has increased 73
2 percent. And one of the enablers of that growth
3 has been a fairly intense focus on productivity.
4 Increasing the train size, using distributed
5 power, incenting our customers to invest in high
6 capacity aluminum cars has all resulted in a 19
7 percent increase in tons per train out of the
8 Powder River Basin, and a 12 percent increase out
9 of Colorado Utah.

10 Our trains per day out of the SPRB
11 increased 46 percent, while Colorado Utah has
12 increased 16 percent. And of course, helping to
13 drive that improvement is nearly eight billion
14 dollars of capital investment since the S.P.
15 merger. That has all been directed towards our
16 coal franchise.

17 Our 3.2 billion dollar 2007 Capital
18 Plan, of that amount about one billion dollars is
19 focused on our primary coal lines and our network.
20 The map kind of shows you some of those key
21 corridor improvements. Unfortunately, it is going
22 to be a little hard to read. We are working with
23 the BNSF on 43 miles of new triple track on the
24 north end of the joint line. In addition to that,
25 31 miles of a new fourth mainline over Logan Hill.

1 The importance of those investments is they really
2 start to make major step forward in terms of the
3 projected 490 million tons of coal that should be
4 moving out of the Southern Powder River Basin by
5 2010. So we were investing today to be able to
6 handle the business three, four years out.

7 We have added a third main track to our
8 North Platte facility and expanded our bail yard
9 in the joint line, so that we can increase the
10 fluid capacity of the railroad. We are in our
11 final year of centralized traffic control signal
12 systems across Iowa. So by the end of this year
13 we should have double track CTC from the mines all
14 the way to Chicago. And then there are a variety
15 of sidings, passing tracks and bridge work that we
16 are doing that is all focused on expanding
17 capacity for our coal network.

18 It is important to note that we have
19 continued to make these substantial investments,
20 even though a significant portion of our existing
21 base of business moves under legacy contracts.
22 And those contracts today would not justify this
23 kind of capital investment. Even so, we are very
24 much committed to making the investments for a
25 safe, reliable and efficient delivery system for

1 our coal customers on the belief that when it
2 comes time to expire those contracts, we will be
3 able to take prices up to market, continuing to
4 have productivity improvements that will drive
5 that business towards reinvesting and justify
6 these kinds of investments.

7 Railroads are only one link in this coal
8 supply chain. Meeting the nation's need for coal
9 depends not only on the rails, but also on the
10 mines and on the utilities. Coal supply chains is
11 very tight, and today a hiccup anywhere in the
12 supply chain usually means a missed opportunity
13 for us. Over the past couple years all of us have
14 had difficulties dealing with weather, operational
15 problems and those kinds of issues.

16 Just yesterday, nine out of the ten
17 mines that we serve in the Powder River Basin
18 notified us that they were experiencing production
19 problems that would limit the amount of trains we
20 could load. Today seven of those nine told us
21 that those problems are persisting today. And
22 even though when you consider all that, the
23 stockpiles today are about 28 percent higher than
24 they were a year ago. Union Pacific's year to
25 date basis has been able to deliver 93 percent of

1 demand as reflected in the NCTA forecast process.
2 We are prepared to handle more. Right now the
3 mines are just having a difficult time mining some
4 of the coal.

5 Recognizing that we are just one link in
6 the supply chain, we are working with mines, we
7 are working with our customers. We talked in the
8 comments about our Flip Program, where we set up
9 alternative loading sites. In the case of an
10 unplanned mine outage, the customers have agreed
11 to allow us to load the train someplace else.
12 That helps. It goes without saying, we are
13 working with the BNSF to optimize the utilization
14 of the joint line. We are working with the mines
15 and the customers, encouraging them to put in the
16 capacity and the track structure that they need
17 from their perspective to see this business
18 continue to grow.

19 So we are absolutely committed to the
20 safe and efficient transportation of coal, and we
21 believe that improving processes used to manage
22 the coal supply today and eliminating those
23 episodic outages is going to allow us to move a
24 lot more coal more efficiently than we do today.

25 Let me touch briefly on ethanol and

1 other biofuels. We are equally committed to
2 supporting the nation's development in the use of
3 biofuels. We currently serve 50 production
4 facilities throughout the upper midwest. Ethanol
5 production capacity at the U.P. has increased
6 certainly more dramatically than what the experts
7 had predicted. Tripling since 2003. Future
8 production capacity is expected to nearly double
9 over the next couple of years. We have 35 plants
10 today that are either on the drawing boards or in
11 construction just on Union Pacific alone.

12 Just like coal, we are working with
13 shippers and receivers to maximize the efficiency
14 of the ethanol market. We developed our Phoenix
15 ethanol terminal exchange program, a great
16 example. That program actually benefits
17 non-ethanol customers as well as the ethanol
18 customers, because it clears up congestion. We
19 are looking now to try to replicate that on the
20 origin side of the business.

21 We are working closely with customers to
22 ensure that the new ethanol facilities have the
23 appropriate infrastructure necessary to ensure
24 service at their facility without jeopardizing
25 service to our existing customers, by tying up

1 mainlines, using them for switching and those
2 kinds of things.

3 We recognize the most efficient way to
4 move ethanol today is in unit trains. By 2008 we
5 expect that about 40 percent of our business will
6 be moving in unit trains. And we are making the
7 investments not only on the origin side, from
8 terminals and track structure, but also on the
9 destination side. We have highlighted a couple of
10 examples in our comments. The Dallas/Fort Worth
11 two million dollar facility, and the five million
12 up in Selby, California. We think those are all
13 critically important, as Kevin pointed out, to the
14 destination side.

15 We recognize as an emerging market there
16 is some risk associated with this. You don't know
17 how long the government will continue to subsidize
18 ethanol. You don't know what the price of corn
19 will do overall to the market demand. So with
20 those kind of features. And what other kind of
21 biofuels could emerge as an alternative. We think
22 those risks are relatively minor compared to the
23 demand and need today to move ethanol efficiently
24 to the marketplace. So we are going to continue
25 to invest.

1 In light of the need for continued
2 investment to support coal, ethanol and other
3 energy resources, and we are very concerned about
4 the near constant drumbeat that exists today for
5 reregulation of the railroads. Proposed bills
6 currently in the House and the Senate threaten
7 rail service in a variety of ways, but the bottom
8 line is, a reduction in railroad revenues is going
9 to triple the progress that the industry is making
10 towards achieving reinvestability and being able
11 to keep up the kind of capital expenditures you
12 are seeing today.

13 Our Board has been willing to commit
14 additional growth capital, with the expectation
15 that eventually market rates will provide an
16 adequate return. The quickest way to choke off
17 capital investment is going to be to reregulate
18 the railroads. Deregulation has resulted improved
19 safety, tremendous productivity gains and at the
20 same time helped the railroads move towards
21 financial sustainability. We believe that the end
22 result of reregulation is going to dry up capital.
23 When capital dries up, then capacity will go with
24 it over the longer term. It means customers will
25 have to end up shifting to a higher cost operation.

1 over the long-term.

2 We are making substantial investments in
3 our infrastructure to create additional capacity
4 to keep up with demand in both of these markets,
5 and we are doing so as long as the investments
6 will justify the returns. And we will continue to
7 do so. Thank you.

8 VICE CHAIRMAN BUTTREY: Thank you very
9 much. I am turn to Commissioner Mulvey for any
10 questions he might have.

11 COMMISSIONER MULVEY: Thank you very
12 much. Jack, you mentioned the problems at some of
13 the mines in the Powder River Basin and that
14 several of the mines were having continuing
15 problems today. Could you be a little more
16 specific as to what those problems are and how
17 they affect your delivery to deliver to your
18 customers.

19 MR. KORALESKI: Sure. Again, I am just
20 trying to point out that it is a supply chain
21 issue. We have kind of been through an event
22 right now where after a lot of flooding and track
23 structure repairs, the railroads are back up and
24 running, but now the mines are experiencing
25 problems. They were experiencing problems with

1 machinery, belt. One of them has a difficult time
2 finding the right parts. A couple of the mines
3 are dealing with a lot of the fact that the ground
4 itself has become saturated. Typically it is a
5 very dry environment. So as they move the
6 overburden, it continues to seep back in, because
7 it is heavy and wet and those kinds of things. So
8 there are a variety of issues that the mines are
9 dealing with right now, not the least of which is
10 weather.

11 COMMISSIONER MULVEY: You mentioned that
12 you meet 93 percent of our contracts. But a seven
13 percent shortfall, especially in an area like coal
14 for electricity, and also given the distribution,
15 it is not seven percent across the board, but it
16 is worse in some places than others. And also I
17 note that some of the utilities have increased
18 their stockpiles. We were out yesterday visiting
19 with Kansas City Power & Light, and they told us
20 they are more than doubling and tripling what
21 they are holding in stockpiles today. Could you
22 roughly guess what percent of that shortfall is
23 responsible today to the mines versus the problems
24 railroads may continue to have in their own
25 operations.

1 MR. KORALESKI: For the first six months
2 of this year we have had about 600 missed train
3 opportunities because of the mines. We have had
4 somewhere in the neighborhood of 350 or so as a
5 result of Union Pacific for a variety of reasons,
6 and then there are some smaller misses as well.

7 COMMISSIONER MULVEY: Kevin, would you
8 agree that is about the same ratio for you too?

9 MR. KAUFMAN: For this year by far it
10 was mine issues, flooding, that affected the
11 delivery of coal. And of course inventories are
12 building up. Inventories are building up simply
13 because the weather has been -- it has been
14 cooler, or it has been warmer in the wintertime.

15 COMMISSIONER MULVEY: One of the things
16 that has concerned me about ethanol and the rail
17 carriage of ethanol is that the flows, commodity
18 flows would be different from the historic flows
19 of corn to export markets of corn to other end
20 users. While there is some capacity in the system
21 right now, matrix seem to indicate that dwell
22 times are down, velocity is up and the like.

23 If the economy begins to recover and we
24 begin to have growth again and we begin to put the
25 system in more and more capacity, how does the

1 change in the commodity flows, moving all of these
2 ethanol unit trains in directions and in routes
3 different than what is typical, affect the overall
4 capacity of the system? I mean, it takes a long
5 time to truly increase capacity. As this ethanol
6 market grows, as it is predicted, wouldn't that
7 put a real strain on the overall efficiency of the
8 railroad network?

9 MR. KAUFMAN: First of all, the
10 perspective. Even if ethanol grows to the extent
11 that people say it might grow in the future, you
12 are talking about increasing it to 100,000 units a
13 year, 125,000 units a year. It is less than one
14 half of one percent of the railroad's total units.
15 And so while it is incremental business and it is
16 welcome incremental business, it is also business
17 that is going to flow on probably the most
18 efficient part of the railroad. And so really, we
19 don't see ethanol having any real significant
20 impact on our capacity. We just don't think it is
21 an issue.

22 COMMISSIONER MULVEY: Jack, do you
23 agree?

24 MR. KORALESKI: You know, pretty much.
25 We have invested, or will invest by the end of

1 this year about 108 million dollars in capital on
2 ethanol, and we will run maybe \$180 million worth
3 of revenue. So we are investing ahead of it.

4 We view it a little differently, in that
5 for ethanol you have three things. You have
6 people, you have cattle and you have grain. And
7 those three commodities, those three issues are
8 the same for us in producing food, feed grains,
9 moving corn. So we don't really see the ethanol
10 moving to different locations very much. We are
11 kind of moving to the same locations. It is new
12 facilities, and we want to be smart about making
13 sure that those facilities locate in the right
14 place and have the right infrastructure. So I
15 don't see that as being a problem.

16 And the places where we are investing is
17 in the origination sites, so that we can -- not
18 everybody is going to ship in unit trains. We are
19 trying to do sweep trains, so we can bring smaller
20 loads together and create a unit train. The
21 destination side. I think it is going to be fine.
22 I don't see it as a major problem for us.

23 COMMISSIONER MULVEY: Do you have
24 minimum train sizes you like for ethanol right
25 now? Obviously 110 car unit trains would be

1 preferable. But is there any de minimis that you
2 would want to require shippers to have?

3 MR. KORALESKI: No, we will move -- we
4 will work with our customers in terms of car loads
5 as well as a unit train. Car loads can be more
6 expensive because of the infrastructure required,
7 the local infrastructure and the terminal
8 infrastructure required. The 80 car, 100 car unit
9 trains are much more effective.

10 COMMISSIONER MULVEY: Are you generally
11 asking new producers, however, to supply enough
12 capacity to store the cars until you hook them up?
13 Especially if they are on the mainline.

14 MR. KORALESKI: What we are asking our
15 customers to do is to reflect in their investment
16 decision, when you build a \$200 million ethanol
17 plant, to make sure that you have the rail
18 structure -- again, it depends on where you
19 locate.

20 We have some customers who unfortunately
21 would like to locate on our triple track mainline
22 that runs up to 180 trains a day. For a customer
23 to locate there, we are asking them to put in
24 power switches on both ends and enough track
25 capacity so that they can exit that mainline at 40

1 miles an hour, stop the train, do their switching
2 without interfering with the other business. If
3 you move to less populated segments of our
4 railroad, branch lines or even the short lines,
5 the infrastructure requirements become much less.
6 That is really more important to us today. We
7 always work with customers in terms of their
8 investment in rail cars. We don't want them to
9 over-invest. We don't want to overpopulate our
10 yards. That has not been a problem for us with
11 ethanol.

12 COMMISSIONER MULVEY: One last question
13 for this round. Have any of the ethanol producers
14 expressed sticker shock when you have said that
15 this is what is needed for us to serve you?

16 MR. KORALESKI: By all means. We have
17 had some very energetic and enthusiastic
18 discussions about that.

19 COMMISSIONER MULVEY: Nicely put.

20 MR. KORALESKI: We work hard at that
21 issue.

22 VICE CHAIRMAN BUTTREY: Thank you,
23 Commissioner. To what extent -- this is a
24 question for both of you. To what extent are the
25 short lines going to be involved in some of these

1 pullis to the mainline from these facilities? Or
2 is it -- are most of these just locating very
3 close to the mainline track where you can stop and
4 pick them up and move them on?

5 MR. KAUFMAN: That is the investor's
6 choice. Some investors have chosen to locate on
7 the short lines. They make an eyes open decision
8 on whether that particular scenario fits better
9 than at another location. There are places where
10 it does fit. Most of our ethanol clients are
11 located on our mainline or our main branches, but
12 there are clients on short lines.

13 VICE CHAIRMAN BUTTREY: A very small
14 percentage are involving short line operations?

15 MR. KAUFMAN: You know, Doug, I couldn't
16 tell you exactly. There aren't very many ethanol
17 --

18 VICE CHAIRMAN BUTTREY: But there is
19 some involvement with the short line railroads in
20 these pulls?

21 MR. KAUFMAN: Right.

22 VICE CHAIRMAN BUTTREY: What about you?

23 MR. KORALESKI: There is a small number
24 that are short line today. As we work with our
25 customers and as they understand the

1 infrastructure requirements, that tends to have
2 people now thinking more and more about the
3 opportunity. We view our short line partners as
4 an extension of our network. So certainly
5 locating on a short line is very agreeable to us,
6 and we are more than willing to work with the
7 customers and the short lines to see that kind of
8 economic development take place for our short
9 lines.

10 VICE CHAIRMAN BUTTREY: You speak about
11 having capacity on the system. Are you including
12 in that capacity power capacity and labor capacity
13 on all these, coal and biofuels?

14 MR. KAUFMAN: Yes.

15 VICE CHAIRMAN BUTTREY: So that is an
16 all-encompassing term?

17 MR. KAUFMAN: Yes.

18 VICE CHAIRMAN BUTTREY: That is not just
19 time on the track?

20 MR. KAUFMAN: Absolutely.

21 VICE CHAIRMAN BUTTREY: I presume all
22 these tank cars that are used for ethanol are
23 privately owned?

24 MR. KAUFMAN: Correct.

25 VICE CHAIRMAN BUTTREY: Cars. None of

1 those are all owned by the railroads? It is
2 leased or owned by the producer?

3 MR. KAUFMAN: Correct.

4 VICE CHAIRMAN BUTTREY: There was some
5 information in the written testimony about the use
6 of what would otherwise be called hazardous
7 materials in the process of producing power, and
8 maybe some hazardous materials involved in the
9 production of the biofuels themselves, and a
10 concern about the ability to get those hazardous
11 materials over the system and into the facilities
12 to be used for scrubbing and other similar
13 activities.

14 What is going on with respect to, with
15 respect to the future of the railroads being
16 willing to carry this hazardous materials into
17 these power plants and so forth, to assist in the
18 scrubbing process and cleaning process of the
19 by-products?

20 MR. KAUFMAN: You are talking about like
21 anhydrous ammonia going into power plants to scrub
22 the stacks?

23 VICE CHAIRMAN BUTTREY: Yes. I know
24 there is a huge amount of activity going on in
25 this area in Washington right now about how do you

1 handle this. If I were a board member on a
2 railroad, and I am spending much time thinking
3 about my fiduciary obligations to the Board, to
4 the company, I would be very concerned about
5 betting the company on every movement of every
6 train that goes out of the facility carrying a
7 hazardous materials car. I am afraid that is sort
8 of where we are at the present time. Someone may
9 be able to convince me otherwise.

10 If I were a board member, I would be
11 very concerned about my company carrying this
12 material without the proper insurance requirements
13 and protections against the unlikely event that
14 something really bad would happen on one of those
15 cars. I'm sure that is something that is
16 uppermost in your minds as well.

17 MR. KORALESKI: You are absolutely
18 correct. That is a very major concern for us. We
19 think about it in terms of safety and security,
20 and we can do a lot for safety, but -- we have had
21 the opportunity to show customers now, with the
22 videocameras in the front of our locomotives, what
23 happens when a truck pulls in front of our train
24 and those kinds of things. By the grace of God it
25 happens to be a manifest train without chlorine or

1 without anhydrous ammonia. But in some other
2 circumstance that could be disastrous and it
3 could be a risk to the company kind of event.

4 That's why we are so intent on trying to
5 work cooperatively with the manufacturers of those
6 kinds of products to get some sort of liability
7 cap of protection, so that -- we have no choice
8 but to move them. We actually think we are
9 probably the safest mode to move them. So that is
10 probably the right decision for America. The
11 question just is, one accident and you can take
12 out an entire company. We are hoping to make
13 progress.

14 VICE CHAIRMAN BUTTREY: The information
15 we got on the record here, on the written record
16 anyway, indicates that this is a major concern for
17 the power companies, who have to have these
18 products to be able to meet the scrubbing
19 requirements as required by about three or four
20 other federal agencies.

21 I am just curious about whether there
22 seems to be the right appropriate level of
23 cooperation between the power companies with the
24 railroads in getting some type of federal response
25 to this issue. Because it seems to me to be one

1 of the most critical ones facing the entire
2 industry right now, is the movement of these
3 hazardous materials. How do you properly insure
4 against the loss that could occur in the horrible
5 event that something really bad would happen?

6 Is the level of -- are you getting
7 cooperation -- I may be putting you on the spot
8 here too much to ask you to comment on that. But
9 it seems to me that this is not just a problem for
10 the railroads, this is a problem for the entire
11 energy supply chain. If the EPA and these other
12 environmental groups are going to require these
13 kind of cleansing processes for these power
14 plants, I think you have just got to be kind of
15 nutty to think that coal is not going to be a part
16 of our energy future for a very, very long time.

17 I mean, does there seem to be the level
18 of cooperation out there from the energy producing
19 sector to get this problem solved? Anything you
20 might be able to say would help us with that. Get
21 something on the record with that.

22 MR. KORALESKI: We will go anywhere to
23 talk to anyone about helping to join forces with
24 us in dealing with this issue. To date the
25 progress has been very slow and we wish it would

1 be faster.

2 VICE CHAIRMAN BUTTREY: For us, if the
3 power companies are real serious about how serious
4 a problem it is, they will get a lot more
5 involved. I am not intensely involved in that
6 process, because I am not part of the
7 environmental process. I am not part of the
8 legislative process. I guess that is a blessing
9 and a curse in any given day. In any case, it
10 seems to me that if the problem is as serious as
11 some people say it is, that there would be a much
12 higher level of involvement in trying to get some
13 kind of solution to this.

14 As I said, on any given day you are sort
15 of betting the farm. Somebody said betting the
16 rent in their statement. I think you are betting
17 the farm. Having grown up on a farm, that is a
18 big deal. To carry these materials without the
19 proper safeguards, liability safeguards.

20 MR. KORALESKI: I would think that
21 anyone who uses it, anyone who produces it, and
22 anyone who transports it should all be together on
23 the same page. Unfortunately at this point in
24 time that unity does not exist.

25 COMMISSIONER MULVEY: To get back to the

1 issue of Hazmat to some extent. Ethanol itself
2 qualifies as a Hazmat because it is flammable. It
3 is not a T1H. There are rules I guess now which
4 restrict how long Hazmat commodities can remain on
5 a siding.

6 What is your reaction to that and how
7 are you going to address that? It seems to me
8 that we have problems in the system right now from
9 production to distribution along the supply chain,
10 and that these cars are going to have to be stored
11 for much longer than the FRA and TSA seem to be
12 willing to allow. How are we going to address
13 that in the short run and the long run?

14 MR. KAUFMAN: Part of the issue always
15 is trying to have the appropriate incentives in
16 place so that people aren't going to just leave
17 them on the railroad, in other words, to pass the
18 risk to us to carry the product. The other part
19 of course is working closely with your customers
20 and your end users in order to have a sufficient
21 logistical supply chain to avoid it.

22 In the in between, there is no question
23 that in the short term there is going to just be a
24 lot of just plain nuts and bolts work that is
25 going to be going on to ensure that this stuff

1 doesn't sit on the railroad and that the producers
2 have the appropriate sales made on their books so
3 that it can move efficiently to a destination.
4 Because once it either goes in a merchandise
5 network or it gets into a unit train, it is fairly
6 predictable how long it is going to go. The issue
7 is going to be to align a producer with a
8 destination, to make sure they are compatible. We
9 are going to have to work with the both of them to
10 make sure that we are not caught in between.

11 COMMISSIONER MULVEY: Do you think there
12 is a need for a waiver in that rule for the time
13 being, until the system becomes more efficient or
14 some sort of mitigation, that you guarantee some
15 level of guard security in these areas until the
16 system is up and running and is more efficient
17 than it is today?

18 MR. KAUFMAN: I think the issue, Frank,
19 is the overall storage area and the place it
20 occupies on the railroad. We don't want it to sit
21 on our railroad for a time. It is not a security
22 issue, it is just that we can't afford to have it
23 do that. Again, I think there is going to be a
24 lot of work with customers and end users to make
25 sure that there is a rational approach to the

1 business that doesn't pass on, how would you say,
2 unforeseen costs to us or to the railroad to hold
3 this stuff in a particular place. So we are
4 working very hard with our customers on the whole
5 supply chain management issue.

6 COMMISSIONER MULVEY: This seems to be
7 better addressed to producers at this point than
8 the railroads I would suppose.

9 MR. KAUFMAN: Yes.

10 MR. KORALESKI: I would also say that we
11 have seen terrific cooperation with our ethanol
12 customers in terms of dealing with safety and
13 security and all issues associated with the
14 transportation of ethanol as a hazardous material.
15 They have been head and shoulders right there with
16 us in terms of making sure that facilities and
17 everything that we are doing. It is kind of
18 interesting, because it is an industry starting
19 from scratch in some cases. We just have seen
20 terrific cooperation.

21 COMMISSIONER MULVEY: Not to disagree
22 with my esteemed colleague, but there are some
23 issues with coal, of course. Greenhouse gas
24 emissions and the global environment and all of
25 that. Just recently in Texas, for example, it was

1 announced that of 11 new proposed coal power
2 plants are not going to be built, they are going
3 to find some sort of substitute for that.

4 How much of a threat do you think that
5 might be in the long-term to your business, in the
6 sense that if we do move to alternative energy
7 supplies, whether it be nuclear or solar and wind
8 power, what have you. Is there any real threat to
9 the overall long-term demand for coal and the
10 transportation of coal by rail?

11 MR. KAUFMAN: Coal is by far the
12 cheapest on a B.T.U. basis provider of energy.

13 COMMISSIONER MULVEY: Take me to the
14 whole full course.

15 MR. KAUFMAN: It is very inexpensive, so
16 it buys its way into the mix. Now, the issue, of
17 course, is the public policy debate, it is a
18 consumer debate, is how much is the consumer
19 willing to pay for their electricity using nukes
20 or whatever you want to have. Sometimes I think I
21 am living in the new world, where you live long
22 enough and everything comes around full circle.
23 One thing that was excoriated 15 years ago, 20
24 years ago is now the new environmental friendly.

25 CHAIRMAN MULVEY: And yesterday

1 unfortunately.

2 MR. KAUFMAN: So it is interesting. But
3 we look at coal as being a very inexpensive
4 alternative. And I think Jack even talked about
5 the movement to the west coast for export. If
6 U.S. consumers don't want to buy it, globally
7 there is huge demand for it as well.

8 COMMISSIONER MULVEY: Jack?

9 MR. KORALESKI: Not in my lifetime. I
10 think coal demand will be strong for a very, very
11 long time.

12 COMMISSIONER MULVEY: Thank you.

13 VICE CHAIRMAN BUTTREY: I have nothing
14 further.

15 COMMISSIONER MULVEY: Thank you very
16 much.

17 VICE CHAIRMAN BUTTREY: Thank you very
18 much. We will call Panel 2. See if I include
19 everybody the first time around this time.

20 CSX Transportation, Inc., Norfolk
21 Southern Railway Company and Kansas City Southern
22 Railway Company.

23 Thank you very much, gentlemen, for
24 being with us today. We usually go from this side
25 to this side if that's okay. We don't want to

1 offend anybody. We will start with Mr. Selby.
2 Good morning, Mr. Selby. You may proceed whenever
3 you are ready.

4 MR. SELBY: Good morning. Thank you
5 Vice Chairman Buttrey and Commissioner Mulvey. On
6 behalf of the Kansas City Southern Railway, we all
7 welcome you to Kansas City. I am Darren Selby,
8 Assistant Vice President of Sales and Marketing in
9 the coal business unit. I am pleased to present
10 this testimony on behalf of the Kansas City
11 Southern Railway in response to the STB's
12 announced hearing on the subject of efficient and
13 reliable rail transportation, a resource that is
14 critical to the nation's energy, including coal,
15 ethanol and biofuel.

16 To date, KCS has relatively limited
17 experience with the transportation of ethanol and
18 biofuels. We have one client currently on the KCS
19 in the State of Missouri, and one that is in
20 construction in the State of Mississippi that
21 should be on line in early 2008.

22 We have had numerous inquiries from
23 companies wanting to site ethanol plants on the
24 KCS, but most of these -- in nearly every state we
25 ship to, but most of these inquiries do not make

1 in past the feasibility phase of their analysis.

2 We have one biodiesel plant under
3 construction, it is in the State of Missouri. It
4 should be on line in early 2008.

5 Because we do not have a vast experience
6 in ethanol and biofuels, I will concentrate our
7 testimony today on the coal transportation on the
8 KCS.

9 In 2006, KCS transported about eight and
10 a half percent of all the Powder River Basin coal
11 produced. We receive all of our coal in Kansas
12 City from either the Union Pacific or the BNSF
13 Railway. So we are a relatively small member of
14 the overall supply chain. We are only a
15 terminating carrier. Unlike our Class 1
16 counterparts that are located east and west of our
17 system, who they both originate and terminate
18 coal, we are, again, just a terminating carrier.
19 Powder River Basin Coal represented 22 percent of
20 our total volume in 2006, and nearly 16 percent of
21 our annual revenues in the same period.

22 There are two elements necessary for the
23 KCS to maintain and improve the efficiency of its
24 coal movements. One being, we must earn revenues
25 adequate to attract the capital necessary to

1 support infrastructure improvements. And two,
2 Government policies must encourage the efficiency
3 of the overall coal network and not focus
4 exclusively on the rail component of that network.

5 As revenues have increased in the past
6 few years, capital spending on infrastructure and
7 equipment has also increased on the KCS. This
8 will not continue if KCS is faced with laws,
9 regulations or policies that artificially cap
10 revenues or prevent the KCS from covering its
11 fully allocated costs and earning costs of
12 capital.

13 To be viable and effective in the years
14 ahead, especially in the face of projected huge
15 increases in transportation demand, KCS must be
16 able to maintain and replace its existing
17 infrastructure and equipment and to build
18 substantial new capacity to handle projected
19 growth. If the regulatory and economic
20 environments remain largely as they are currently,
21 KCS will be able to meet this challenge.

22 KCS plans to focus on three major areas
23 to handle the projected growth. Line capacity
24 expansion, terminal improvements and locomotive
25 acquisitions. These planned improvements will

1 benefit our entire railroad, but will directly
2 improve our ability to serve the coal market.

3 For locomotives, KCS put 33 locomotives
4 into service in 2006. In 2007 we plan to add 120
5 additional new six axle locomotives with the next
6 delivery of 30 scheduled to arrive this quarter.
7 These locomotive acquisitions will improve the
8 overall age of our six axle fleet by five percent.

9 KCS believes we provide excellent
10 service to our coal burning utilities, but we do
11 not operate alone. We have help from our origin
12 railroad connections in Kansas City. Through good
13 daily communications, we plan for peaks in the
14 traffic volume and we can route trains through the
15 city so all traffic flows efficiently.

16 Working together with the Kansas City
17 community, the railroads have been able to build
18 flyovers, reconfigure rail yards and add staging
19 tracks. All of this is needed to allow the
20 railroads to handle coal through the city
21 efficiently.

22 On the KCS we have been expanding line
23 capacity over the past few years. New sidings
24 have been added, double track has been completed.
25 A new mainline fueling facility was built and

1 power switches have been installed. KCS is
2 continuing to add strategic sidings on its coal
3 routes to improve overall efficiency.

4 While it is proper and right for the STB
5 to examine the railroad industry's ability to
6 adequately and efficiently handle the movement of
7 coal and other commodities necessary to produce
8 energy, government policies cannot and must not
9 focus exclusively on the railroad component of the
10 energy supply network. And network is the key
11 here. The other members of the energy supply
12 network, none of which the railroads have direct
13 control, are the loading of the trains at the
14 mines, the unloading of the trains at the
15 utilities, the size and types of the utilities'
16 fleet, rail car fleet, and the pricing, marketing
17 and inventory policies of the utility industry.

18 The STB can and should play a role in
19 facilitating dialogue and encouraging
20 communication among and amongst the various
21 components of the network. Those being the coal
22 mine owners, the railroads, the utilities and the
23 government decision makers.

24 To this end, KCS encourages the STB to
25 continue with its fact-finding hearings to help

1 facilitate continued dialogue and to help
2 encourage and support the development of more
3 infrastructure, and to support the continued
4 long-term financial viability of the rail
5 industry. Thank you for your time today.

6 VICE CHAIRMAN BUTTREY: Thank you very
7 much. Mr. Smith. Welcome.

8 MR. SMITH: Thank you. It is good to be
9 here today with everyone. My name is Danny Smith,
10 I am Senior Vice President of Energy and
11 Properties for Norfolk Southern, and
12 responsibilities include the coal business group
13 as well as our real estate group for the property
14 side of it, but also Pocahontas Land Corporation,
15 which is a subsidiary that owns about a million
16 acres of coal properties, principally in Central
17 Ap, but also we have a little bit in the Illinois
18 basin. We have owned those properties going back
19 to the early 1900's. That is principally focused
20 on coal.

21 Coal as a commodity for Norfolk Southern
22 accounts for 25 percent of all of our revenue in
23 2006. So to say it is very important would be
24 very much an understatement there.

25 We serve coal fields in Virginia, West

1 Virginia, Kentucky, Pennsylvania, Indiana,
2 Illinois, Ohio, Alabama, Tennessee, which covers
3 Northern Ap, Central Ap, the Illinois basin,
4 Southern Appalachia and all of the major fields in
5 the east.

6 The east is fundamentally different from
7 the coal fields in the west. I think you know
8 that, but I think it is incumbent upon me to bring
9 that out a little bit. We are serving, we are
10 lining up serving about 140 mines out in the
11 various coal fields, going to roughly 90
12 destinations on the utility side. We serve mines
13 that actually have various qualities of coal in
14 those 140 mines. We will serve mines that have
15 metallurgical quality coal, ship into that market,
16 whether it is export or domestic, but also to the
17 industrial market, and then also to the utility,
18 all from the same load-out, which complicates it a
19 little more. Nevertheless, that's how the east is
20 and we are accustomed to that.

21 In 2006 we hauled about 148 million tons
22 of utility coal and 9 million tons of industrial
23 coal, which I will mention, because that is
24 principally to supply energy as well. If you look
25 at that, you look at the total coal coke and iron

1 ore that we move, that is about 77 percent of it
2 is going into the utility market. If you add the
3 industrial side to that, it bumps it up to about
4 82 percent. So obviously our major market there
5 is on the coal side and our major emphasis.

6 We have successfully provided reliable,
7 efficient and safe service to our utility
8 customers. And to that point, in 2004, 2005 and
9 2006 Norfolk Southern set new records for the
10 number of tons transported to utility customers.
11 Growth in N.S. deliveries to utility plants has
12 exceeded the rate of increase in coal fire
13 generation in our service region in each of those
14 years as well. Growth in the Norfolk Southern
15 coal volume has surpassed coal production for each
16 of the major coal producing regions that we serve.
17 And currently many of our customers and some of
18 our largest customers, in fact three of our larger
19 customers on the utility side have cars available
20 for loading. In other words, if you want to say
21 in storage, but available. I like to look at it
22 as available for immediate delivery if the need
23 arises.

24 All of that would tell you, if you take
25 all of that into context on that front, tells you

1 that the stockpiles have risen certainly compared
2 to last year, but they are either at or above the
3 targets. And those are individual targets set by
4 utilities and not by us.

5 Norfolk Southern has had this success
6 despite the shifting transportation patterns that
7 have merged in the recent years. Utilities have
8 been shifting their strategies for where they
9 purchase coal. And sometimes it is on short
10 notice. Since 2003 the volume of coal Norfolk
11 Southern has shipped from Central Appalachian
12 region, for example, has decreased 11 percent,
13 while coal shipped from other origins has
14 increased 32 percent. So that is very
15 significant. And those changes may require
16 infrastructure changes and a lot of times they do,
17 but more significantly they absolutely do require
18 modifications in their operating plan.

19 Crews, empty cars, locomotives must
20 appear where they previously hadn't, or in more
21 quantity than they had before. And because it is
22 a network, I mean, that affects the entire system.
23 Where we are pulling from other areas, we are
24 trying to get out in front and make sure that we
25 get the proper employees and equipment to the

1 right spot to meet those needs.

2 We are continuing to work for a
3 successful coal network. We are replacing our
4 coal car fleet. We started that this year very
5 significant, which has been published. I know our
6 chairman has talked about that as well. When we
7 replace those coal fleets, we are replacing those
8 with bigger cars of 10 percent or more gain on the
9 tons per car that we can haul, which creates
10 capacity for that. And we have worked with
11 designing new cars that are being made for us to
12 meet that need.

13 I think that is very important for us,
14 as about half of our coal that is moving is moving
15 in our cars. And with the various qualities that
16 I mentioned, and the complexities of the east,
17 having more of the cars owned by Norfolk Southern
18 is a benefit to our coal suppliers who may have
19 various qualities of coal on any given day. So it
20 gives them the flexibility, if they don't have
21 that quality to meet some customer, if it is in
22 our cars, they can ship it to another customer.
23 When it is a private fleet, it has to go to that
24 one customer. So that gives us the flexibility.

25 We are continuing to redesign and look

1 at our network, looking at scheduled coal trains
2 and will continue to do that. We have gained some
3 efficiencies in that. We are working hard to
4 communicate with our coal customers. We look at
5 that as a three legged stool. You have got the
6 suppliers, you've got us and you've got the
7 utilities, and we're working together to make sure
8 that we match everything up so we continue that
9 dialogue.

10 Coal service depends on infrastructure.
11 It takes money, obviously. That has been
12 mentioned this morning. We are no different.
13 Locomotive purchases obviously require lead time.
14 Track investment requires lead time. Certainly if
15 you have to put in new track, you have got
16 environmental as well as other issues to meet
17 there, too. These assets are long-lived and very
18 expensive. We have to do it right.

19 I am not the ethanol guy. We filed
20 comments on ethanol. Ethanol is an emerging
21 market, important to us. If you compare it on the
22 coal side, it would be roughly two percent of the
23 number of cars we move on coal, but it is an
24 important market to us in the future, but it is
25 going to be small in that.

1 We appreciate being able to come here
2 and file these comments. Thank you.

3 VICE CHAIRMAN BUTTREY: Thank you, sir.
4 Appreciate you coming. Mr. Jenkins.

5 MR. JENKINS: Good morning Vice Chairman
6 Buttrey. Commissioner Mulvey. I am Chris
7 Jenkins, Vice President of Coal and Automotive
8 Service Groups at CSX Transportation. With me
9 today is Tim McNulty Director of Marketing for
10 Agricultural Products. And Tim's responsibilities
11 include ethanol. We have a few slides. We are
12 going to use those to address coal first and then
13 discuss ethanol.

14 We appreciate the opportunity to be here
15 at this hearing and to talk about the essential
16 role that railroads play in the transportation of
17 energy. Next slide, please.

18 Railroads are critical in terms of
19 helping alleviate our nation's addiction to oil.
20 Efficiencies generated by the rail mode are
21 substantial, commonly estimated at four or five
22 times the efficiency of the motor carrier industry
23 with respect to fuel usage. Our business on CSX
24 has grown, and while it has grown we have actually
25 been able to reduce our annual fuel consumption.

1 So there are efficiency gains possible in the rail
2 mode.

3 We are increasing capital investment on
4 CSX. We have moved from a historical level of
5 about \$1 billion a year to 1.4 billion in 2006, to
6 a similar, actually slightly larger number in 2007
7 of close to 1.5 billion. We have projected that
8 that number will continue to increase.

9 We believe that good public policy
10 should support conversion of traffic to the rail
11 mode to gain efficiencies, and we support those
12 efforts. Next slide, please.

13 As background, the coal transportation
14 on CSX, we are about 190 million tons a year,
15 slightly more last year, but 190 is a good working
16 figure. We serve 130 loading points in nine
17 states. And in a typical week, about 31,000
18 carloads of coal would be loaded on CSX, and
19 another 4,000 would be received from other rail
20 carriers for delivery to CSX customers.

21 77 percent of the coal we move ends up
22 in electric power generation. So we do move it
23 for other markets, such as export industrial steel
24 making, but really at the heart of it is electric
25 power generation. Next slide.

1 This is a chart that shows since 2002,
2 January of 2002, the weekly volume of coal that we
3 have handled on CSX, carload volume that we have
4 handled on CSX. And you can see that that has
5 risen from about 30,000 to a total of 36,000 or so
6 this year. That is an order of magnitude of 20
7 percent increase. It includes both the loads that
8 we originate, as well as the loads we receive.

9 Now while this pattern shows continuous
10 growth looking from 2002, if we go a little
11 further back in time, next slide, we see more of a
12 saw tooth pattern. This is a pattern that is
13 somewhat consistent with the boom and bust pattern
14 in the eastern coal industry. It is the case that
15 in 2001 we had extremely strong demand for
16 transportation. That weakened considerably in '02
17 and '03, began to recover in '04, then '05, '06
18 and thus far '07 have been reasonably strong years
19 for coal transportation demand. Demand on our
20 railroad system.

21 Now the difference between the peaks and
22 valleys here is pretty significant. It is about
23 20 million tons a year, which is 200,000 carloads.
24 So this cycling is significant. And what you have
25 is that during the periods of strong demand, they

1 are typically characterized by rising coal prices,
2 scarcity of coal, and strong demand for
3 transportation and sometimes perceived shortages
4 of transportation capacity. And then the weaker
5 periods, what we call the bust periods, are
6 characterized typically by falling coal prices, by
7 excess transportation capacity, and sometimes this
8 is quite severe. If we go to the next slide,
9 please.

10 In fact, looking at that 2001 peak, and
11 then the fall-off in 2002, this is a cut-out from
12 our quarterly earnings for July of 2002. Just
13 about exactly five years ago. And at that point
14 we had passed the market peak and we said, Hey,
15 most of our other markets are looking pretty good,
16 but coal is weak, and it is weak because utility
17 inventories are high. If we go a little further
18 to the next slide, please.

19 We actually had to issue an earnings
20 outlook by the fourth quarter -- pardon me, by the
21 third quarter of that year, due to weak coal
22 traffic. This period of weak coal traffic was
23 characterized by gross excess capacity on our
24 system, including thousands of shipper and system
25 owned cars in storage due to lack of loading.

1 Next slide, please.

2 Underlying that is a pattern of changes
3 in utility inventory levels in the east.
4 Commissioner Mulvey, you mentioned the importance
5 and significance of inventory. What we see, of
6 course, are significant changes in inventory
7 levels that correspond roughly to the changes in
8 demand for transportation. When inventories are
9 being built, that is to say when coal stocks are
10 rising, transportation demand is strong. And
11 during periods of inventory depletion,
12 transportation demand is weak.

13 I think one of the most significant
14 things in this chart is that whenever the line is
15 sloping up for a sustained period, it means that
16 the transportation system in the east is
17 delivering coal more quickly than it is being used
18 by the utilities. We are building inventory. So
19 we had a period of building in '01 and into early
20 '02, and then a very significant and sustained
21 period of building beginning in '05 and continuing
22 through the present. Today most measures of
23 utility inventory say that we are at a record high
24 level for the decade and that we have now been
25 running more than two years with deliveries in

1 excess of burn. Next slide.

2 To summarize for coal, we think that it
3 is an issue of communication and planning. Good
4 planning can only help in this kind of a market,
5 where there are natural cyclical changes and where
6 there are sourcing changes. Communication between
7 the railroads, the coal users and the coal
8 producers can produce better plans, perhaps reduce
9 some of the cyclicalities that wastes effective
10 capacity.

11 There are also smaller opportunities to
12 improve efficiencies throughout the system worked
13 by railroads to -- what we are doing to reduce
14 train cycle times, work with customers to reduce
15 unloading times. With that, we'll reintroduce Tim
16 McNulty on ethanol.

17 MR. MCNULTY: Thank you. Thanks, Chris.
18 Production of renewable fuels certainly offers an
19 exciting opportunity to the agricultural industry.
20 It is hard to pick up a piece of correspondence
21 that doesn't address or offer an opinion on, Are
22 we producing enough renewable fuels? Should we
23 produce more renewable fuels? We have heard
24 numbers taking it up from the current mandate of
25 seven and a half billion gallons to as high as 35

1 billion gallons in some instances.

2 As those production increases are
3 forecasted or contemplated, the inevitable
4 question is, Can we transport it, and
5 specifically, can rail handle their portion of
6 that? CSX has created this slide over my left
7 shoulder that addresses that issue, and perhaps
8 Commissioner Mulvey provides some scale, at least
9 from CSX's perspective, of how we feel about this
10 market.

11 Some might consider this a worse case
12 scenario. I personally would consider this a best
13 case scenario from a railroad perspective. It is
14 laden with assumptions to say such that if 35
15 billion gallons of a mandate was put in, of 35
16 billion gallons of renewable fuels, and assuming
17 that that 35 billion gallons was all ethanol. And
18 if all 35 billion gallons moved rail, and if those
19 gallons were equally split between the population
20 centers in the east and the west, and if CSXT
21 handled 50 percent of the eastern movements, and
22 since there are two Class 1 carriers in the east,
23 CSX handled 50 percent of the eastern movements,
24 then the increasing carloads would only be four
25 percent of current CSXT traffic.

1 So if all those assumptions took place,
2 and again, this is a simplistic mathematical
3 function of how it would look in the market, it
4 would be the equivalent of four percent of CSXT's
5 current transportation.

6 What it does not address, of course, is
7 the destination terminal capacity, the origin
8 efficiency capacity, and certainly the
9 availability of freight cars. To this end -- the
10 next slide, CSX has built our ethanol strategy on
11 three major themes in an attempt to encourage
12 efficient seamless logistics.

13 Number one is efficient asset
14 utilization. Essentially speed. Move the freight
15 cars as fast as possible, get them into the
16 terminal that can unload them as quickly as
17 possible, and keep the assets moving efficiently.

18 Number two, economies of scale where
19 practical. If a market has the scale to consume
20 unit train quantities or the population to consume
21 unit train quantities, we want to move it in unit
22 train quantities. If the market has the ability
23 to accept more than one unit train facility, we
24 want to create more than one unit train facility.

25 And thirdly, create options for our

1 customers. Certainly not every market is going to
2 be able to accommodate unit trains. Certainly not
3 every customer is going to be able to accommodate
4 unit trains. So we have created a network, or are
5 attempting to create a network that allows for
6 that flexibility for our customers and give them
7 options on how they want to handle their ethanol
8 into a given market.

9 The next slide specifically talks about
10 our northeast strategy. Our logistics in the
11 northeast rely on our primary double track
12 mainline high speed corridor from New York -- from
13 Chicago up to New York. Given that most of our
14 ethanol at this point in time is received over
15 Chicago. And we move traffic in three days from
16 Chicago up into the New York metro area.

17 Based on that service product or service
18 offering we have built a terminal network up in
19 the northeast that consists currently of four high
20 speed unit train unloading facilities, ethanol
21 unloading unit facilities; one in Albany, New
22 York, one in Seaborn, New Jersey that have been in
23 existence for the past couple years.

24 Two months ago a unit train facility in
25 Baltimore, Maryland opened up. Two weeks ago a

1 unit train facility in Providence, Rhode Island
2 opened up, and by the end of 2007, a fifth unit
3 train facility will open up in Linden, New Jersey.
4 All of these facilities have the capability to
5 receive 80 cars of unit trains and can unload
6 those 80 cars in 24 hours or less, thereby
7 providing service from Chicago loaded to Chicago
8 empty in ten days or less.

9 Again, capitalizing on the fact that we
10 want to have speed within the logistics
11 environment, and secondly, we want to provide
12 options for our customers. All those facilities
13 can also handle less than unit train carloads as
14 well.

15 The next slide deals with the entire
16 eastern part of the country, whereas the northeast
17 is densely populated and it has the ability to
18 support unit train markets, there are several
19 developing markets in the southeast that don't
20 necessarily accept unit trains. To this end we
21 have our Transflow Network that has capability to
22 handle ethanol in less than unit train shipments.
23 We can rail it in, transfer it to trucks and then
24 deliver it to the ultimate refiners for truck
25 delivery. These facilities offer a couple of

1 different dimensions. One being, if a market is
2 developing, and someone doesn't have to invest the
3 capital to put the infrastructure in place, they
4 can use this as a method to enter into that market
5 initially. And/or if ultimately the market
6 doesn't have the consumption that is necessary to
7 support unit trains, they can use our transport
8 terminals to handle product into that market on an
9 ongoing basis.

10 Between our terminal infrastructure, our
11 Transflow Network and the number of shipments that
12 go into the refineries directly, CSX is prepared
13 to handle ethanol even if it does reach the 35
14 billion gallons, which will be the ultimate
15 mandate.

16 In summary, continued development of
17 domestic energy resources is important to CSX and
18 it is an issue that we take very seriously. We
19 are willing and endorse the participation in any
20 appropriate committees addressing energy related
21 transportation issues. We appreciate the
22 opportunity to speak before the Commission and are
23 happy to answer questions at this time.

24 VICE CHAIRMAN BUTTREY: Thank you, sir.
25 We appreciate all of your statements. I will turn

1 the floor over to Commissioner Mulvey.

2 COMMISSIONER MULVEY: Thank you very
3 much. I am not a copyright lawyer, but I wanted
4 to express some concern about the Ethics logo.
5 Has Nike seen this?

6 MR. MCNULTY: They have. And we have
7 had that debate.

8 COMMISSIONER MULVEY: I noticed that a
9 lot of the ethanol is moving through Chicago from
10 I guess the B.N. and the U.P. How important is
11 the Freedom Project at Chicago to the efficient
12 movement of ethanol through Chicago to your system
13 and then on to the east?

14 MR. MCNULTY: Well, in general it is
15 critically important that we move seamlessly
16 through Chicago. To that end, we are doing as
17 much joint connection, direct connection as
18 possible with the western carriers, and in fact in
19 some instances have had the state directed the
20 train, and carries it right through to
21 destinations.

22 COMMISSIONER MULVEY: So you continue to
23 be fully supportive of the Freedom Project then?

24 MR. MCNULTY: I am not familiar
25 specifically with the project, but yes.

1 COMMISSIONER MULVEY: You mentioned that
2 four percent increase in the ethanol, if it would
3 all move to east by CSX, et cetera, would be a
4 four percent increase in your overall traffic and
5 you said that that is not much of a big deal. But
6 a four percent increase at the margin -- I am an
7 economist, so we are interested in the margin. A
8 four percent increase is still a substantial
9 increase, especially in a capacity constrained
10 environment, and especially since that four
11 percent is not going to be distributed throughout
12 the entire system. Are there any places where you
13 see bottlenecks in the overall transportation
14 infrastructure that would have to be addressed in
15 order to smoothly handle such an increase?

16 MR. MCNULTY: Four percent is a big
17 deal. I would agree with that. Four percent
18 increase in traffic is very attractive to CSX.
19 But again, relative to the overall scope of things
20 and the capacity that is necessary specific to
21 ethanol, we feel that we can handle that. And
22 couple that with the development of the
23 infrastructure at destination, which does
24 encourage train load quantities and fast unload of
25 those trains. So when you couple those two, we

1 haven't to date experienced bottlenecks in any
2 situations, nor do we expect to as that develops.

3 COMMISSIONER MULVEY: There was some
4 discussion of the coal stockpiles. And we were
5 out visiting KCPL yesterday, and they were
6 explaining to us how they have changed what they
7 consider to be a safe stockpile to ensure that
8 they have sufficient supplies in case of spikes in
9 demand. It was fairly significant.

10 Do the utilities communicate to you when
11 they have changes in their long-term plans with
12 regard to what stockpiles they plan to hold? They
13 have gone from 20 days to 40 and 50 days, and that
14 is a substantial amount. They have gone from 13
15 trains a day to 19 trains a day to keep up their
16 stockpiles. Do they let you know that this is
17 their plan and therefore you should be making your
18 plans to accommodate that?

19 MR. JENKINS: I think the answer to that
20 in general is yes. There is, of course, constant
21 dialogue between us and our utility customers.
22 And a lot of that dialogue involves expectations
23 with respect to future deliveries. The utility,
24 of course, doesn't always have perfect knowledge
25 about what they are doing. And in some cases they

1 are reluctant to reveal their full plans to us,
2 because it could hamper their ability to buy coal
3 as cheaply as they might. In other words, they
4 might not want to have it known that there was a
5 big inventory build coming, for fear that they
6 would pay more for their coal. But in general,
7 yes, there is good communication there. Probably
8 some room for improvement, but pretty good.

9 COMMISSIONER MULVEY: In the chart you
10 show basically almost a rollercoaster view of the
11 stockpiles being held by the utilities. To some
12 extent I would suppose that would be due to
13 excessive burn or higher rates of burn due to
14 weather. But clearly that wouldn't entirely be
15 weather. Is this a reflection mostly of changes
16 in their strategy for how much they want to hold
17 in their stockpile?

18 MR. JENKINS: I think that is probably
19 the biggest single factor. You are exactly right,
20 that weather can play heavily into it. The
21 relative price of coal versus natural gas can play
22 into their burn decisions. Plant outages or
23 maintenance can play into their burn decisions.
24 If we are not doing everything correctly, that can
25 affect the amount of coal that is delivered. But

1 in general, I think it is a financial decision
2 that is based partially on inventory carrying
3 costs, and partially on what the utility expects
4 future coal prices to be. If they expect coal
5 prices to continue to fall, then they are often
6 willing to let their inventories run down.

7 COMMISSIONER MULVEY: Norfolk Southern
8 talked about the investment they are making in
9 their coal car fleet. Is about half of your
10 fleet, coal car fleet company owned and about half
11 of it is owned by the utilities?

12 MR. SMITH: That is correct.

13 COMMISSIONER MULVEY: Are you changing
14 that ratio? You sort of suggested that there are
15 a lot of benefits to having a fleet owned by you.
16 Do you have any plans to increase the percentage
17 of coal cars owned by the railroad?

18 MR. SMITH: We balance that. In looking
19 at our system today, we think we have got a good
20 balance on that. We have had some private cars
21 from utilities come in in the last two or three
22 years and some increase on that. But obviously we
23 want to maintain some level to that, and it goes
24 with our investment. Obviously it is not cheap to
25 buy those coal cars in those type quantities, and

1 we are going to do that over a number of years.
2 We think we have got a good mix right now on
3 percentage.

4 COMMISSIONER MULVEY: You mentioned the
5 export market. The export market seems to have
6 been somewhat volatile in recent years. Do you
7 have any short term forecasts of what your export
8 market for both Met Coal and other kinds of coal
9 is going to be for the next year or two?

10 MR. SMITH: I think the export market is
11 one of the markets that has been in demand this
12 year, principally into Europe. I just came from a
13 conference a couple weeks ago in New York where
14 all of the major coal C.E.O.'s were there, and we
15 had some consultants also in there too predicting
16 that. And they think that the export market is
17 going to be strong. And we would agree with that.

18 COMMISSIONER MULVEY: That is export
19 mostly to Europe at this point?

20 MR. SMITH: That is metallurgical coal
21 mostly going into Europe.

22 COMMISSIONER MULVEY: Your company is
23 primarily, in terms of originating coal,
24 originating from Illinois, and Appalachian region.
25 Of course, that has been tapped for some time now.

1 We always talk about the Powder River Basin being
2 America's Arabia with regard to coal. That is
3 probably less true in Appalachia, although your
4 coal does have higher BTU value. Is there any
5 concern about the long-term supply availabilities
6 of eastern coal?

7 MR. SMITH: We always look at that in
8 relation to the overall coal market, but it
9 depends on what the utilities, and looking at that
10 market, and what they are willing to buy. I think
11 it is a function of price and the investment for
12 the coal companies. So it is more of a question
13 for them. Obviously we have got an infrastructure
14 in Central Ap and we would obviously want that to
15 continue. Although it has dwindled, some would
16 predict a larger decline than in the past few
17 years. I have seen that over the past four or
18 five years. They predicted a larger decline than
19 actually happened. I think part of that was
20 because of price. We would hope that would
21 continue going forward, because obviously we have
22 got the infrastructure in Central Ap to handle the
23 coal right now.

24 COMMISSIONER MULVEY: So output in whole
25 in eastern coal has been higher than the Energy

1 Information Administration has forecast?

2 MR. SMITH: That is correct, and other
3 puncts, too. We have seen the increases,
4 obviously as I said in my remarks, we have seen
5 increases from other areas. And principally the
6 biggest increase has been Powder River Basin coal
7 moving to the south.

8 COMMISSIONER MULVEY: Kansas City, you
9 mentioned about these hearings being a good idea
10 and you encourage us to continue to hold them. Do
11 you have any other ideas for the STB that we might
12 do, actions we might take that would be supportive
13 of the major transportation energy infrastructure?
14 Transportation movements, energy movements?

15 MR. SELBY: I don't know if it is more
16 what actions you should take, it is more what we
17 would like not to see is more regulation and more
18 policies that may hamper the ability for us to do
19 what we do best, which is to move trains and
20 operate the railroads. So I think any barriers
21 that can be held down would be the best at this
22 time.

23 COMMISSIONER MULVEY: Of course that is
24 not our decision. We do what we are told.

25 MR. SELBY: Right.

1 COMMISSIONER MULVEY: Thank you.

2 VICE CHAIRMAN BUTTREY: Mr. Jenkins, you
3 had a slide up that said that -- you mentioned
4 that the percentage, 77 percent of the coal
5 delivered is for energy production. I am assuming
6 all the coal that is moved is for energy
7 production, but the difference between the 77
8 percent and 100 percent is export coal, is that
9 correct?

10 MR. JENKINS: What I intended to say
11 with the 77 percent, was that that was for
12 electric power generation. We don't include
13 deliveries to a heating plant at a university, for
14 example. That would be in the other part. Export
15 would be in the other part. Coal to steel making
16 would be in the other part. So the 77 percent is
17 best to think of that as electric power plants
18 generating commercial electric power.

19 VICE CHAIRMAN BUTTREY: You are talking
20 about that little school down in Athens I guess
21 you are talking about.

22 MR. JENKINS: There are a few of those
23 around, actually. University of Virginia is
24 another example, yes, sir.

25 VICE CHAIRMAN BUTTREY: Mr. Smith, you

1 were talking about the percentage of coal
2 delivered. You have a huge blending operation. I
3 think I may have seen a little piece of it at one
4 time on a fact-finding trip. What percentage of
5 the coal that you actually deliver is blended
6 coal?

7 MR. SMITH: I'm not sure what you are
8 talking about on the blending facility.

9 VICE CHAIRMAN BUTTREY: My understanding
10 is that you blend metallurgical coal, you take the
11 metallurgical coal and --

12 MR. SMITH: You are talking about
13 Lambert's Point which is an export.

14 VICE CHAIRMAN BUTTREY: Yeah. You don't
15 blend any domestic deliveries?

16 MR. SMITH: No.

17 VICE CHAIRMAN BUTTREY: You only blend
18 foreign bound product.

19 MR. SMITH: That is foreign bound, and
20 set by the coal suppliers that have that. Various
21 qualities of metallurgical coal making a blend for
22 the furnaces in Europe, which can be low-vol coal,
23 high-vol coal.

24 VICE CHAIRMAN BUTTREY: The customer
25 determines that?

1 MR. SMITH: The customer determines
2 that. They tell us that, and we have the capacity
3 to do that because it is in cars.

4 VICE CHAIRMAN BUTTREY: Are you free to
5 say what percentage of your total coal volume now
6 -- you may not be free to say this, but if you
7 are, I would be interested in knowing, if you have
8 said it before in public, what the percentage of
9 your coal that you are moving now is still under
10 contract, old contracts that may be expiring soon,
11 or is it mostly TERA freight traffic? Can you
12 comment on that or are you not free to do that?

13 MR. SMITH: That I'm not --

14 VICE CHAIRMAN BUTTREY: I see one of
15 your lawyers in the audience. You better be
16 careful.

17 MR. SMITH: He will throw something at
18 me. I mean, most of what we move is under
19 contract.

20 VICE CHAIRMAN BUTTREY: Most of what you
21 move is under contract. Okay. As those contracts
22 expire, those prices move to market, I suspect
23 that is something that is going to be happening in
24 the near future?

25 MR. SMITH: Well, as any contract goes

1 out, we are trying to price into the market.

2 VICE CHAIRMAN BUTTREY: Right. Do you
3 have any feel for what the difference between the
4 average maintenance cost on a non-rail line of
5 track and a rail line of track would be? I make
6 the assumption that on your particular railroad
7 you move through a lot of mountainous areas with a
8 lot of curvy track and mountainous track, changing
9 grades, et cetera. Some different speeds at
10 different times depending on the terrain.

11 I would suspect that your track, to
12 maintain that track in your part of the world, as
13 opposed to maybe the western roads which operate a
14 lot of straight line track. Not all, I know that
15 is true, not all -- some people shaking their head
16 -- is not straight line track, but you've got a
17 lot of curvy track in your part of the world. I
18 was wondering if you had a feel for the difference
19 between the maintenance costs of operating that
20 line of traffic and the other line of track that
21 is not exposed to the pounding of the coal traffic
22 every day? Which I presume is the heaviest
23 traffic you carry.

24 MR. SMITH: That's true. But I really
25 don't have a feel for that. Their network would

1 be very similar to CSX in the same terrain, just
2 maybe on the other side of the mountain.
3 Certainly when you have to look at working in
4 those areas, because there is limited access
5 getting to some of that track, it is an issue. I
6 really don't have -- I am not the one to ask for
7 the feel on what --

8 VICE CHAIRMAN BUTTREY: You come over
9 the eastern side of the mountains through Roanoke
10 and where else?

11 MR. SMITH: Roanoke. A lot of our south
12 traffic is going to Roanoke or going over to
13 Chattanooga, that way, going into the southeast.

14 VICE CHAIRMAN BUTTREY: Down through
15 Kentucky and Tennessee.

16 MR. SMITH: Going into the northeast,
17 going through Portsmouth, coming out at Conway and
18 those areas of Pennsylvania.

19 VICE CHAIRMAN BUTTREY: Do you do any
20 export in the north? Do you do export traffic out
21 of the northeast?

22 MR. SMITH: We access the Baltimore
23 terminal there of CNX.

24 VICE CHAIRMAN BUTTREY: That is as far
25 north as your export track goes?

1 MR. SMITH: I mean export principally is
2 Baltimore and Lambert's Point. And Lambert's
3 Point is the biggest.

4 VICE CHAIRMAN BUTTREY: The calculations
5 that I have done, or tried to do, indicate to me
6 that on average revenue per ton mile for coal is
7 the lowest revenue per ton mile that the railroads
8 generally get. Is that true? Would you agree
9 with that?

10 MR. SMITH: I think that's true. I
11 haven't looked at that, but I know that looking at
12 the AAR data, as a general rule that is true.

13 VICE CHAIRMAN BUTTREY: You talked about
14 the facilities in the northeast where you have
15 fairly -- excuse me. It was you, Mr. Jenkins, was
16 talking about -- no, it was you, Mr. McNulty that
17 was talking about your unload facilities in the
18 northeast for ethanol. I presume that those
19 facilities are relatively new?

20 MR. MCNULTY: Yes. Two of the four just
21 opened up this year and the other two are
22 relatively new.

23 VICE CHAIRMAN BUTTREY: Who is paying
24 for those?

25 MR. MCNULTY: Really it has been a

1 combination of private investment. And in one of
2 the facilities we actually have an investment in
3 Albany. We had to make some track infrastructure
4 improvements around those facilities as well.

5 VICE CHAIRMAN BUTTREY: The other
6 facilities, the other four and then the five that
7 you said the last one is coming on, is a company
8 that is neither the coal company or the ethanol
9 producer or the railroad, or the city or the port
10 or anyone else, some third party has come in and
11 said, Hey, we want to build this thing for you, we
12 want to operate this for you. We will build it,
13 open it, operate it, all you've got to do is drive
14 your trains in here and we are going to unload
15 them and that's it. Is that the way it works?

16 MR. SMITH: Three of them are that way
17 and two of them are, they have oil interests as
18 well. So they actually consume the ethanol as
19 well as sell it to the open market through their
20 facility.

21 VICE CHAIRMAN BUTTREY: So actually the
22 gasoline companies or --

23 MR. SMITH: Correct, on two of them.

24 VICE CHAIRMAN BUTTREY: -- oil
25 companies, that are going to do the blending

1 process for the ethanol, are actually --

2 MR. SMITH: On two of the facilities.
3 The other three are independent third-party
4 operators as you described.

5 VICE CHAIRMAN BUTTREY: Independent
6 investors. I think that concludes my questions.

7 COMMISSIONER MULVEY: I have no more.
8 Thank you very much, gentlemen, for coming.

9 VICE CHAIRMAN BUTTREY: Before we do the
10 next panel, Panel 4, we are going to take about a
11 ten minute break. We encourage everyone to be
12 back in about 10 minutes. Thank you very much.

13 (A short recess was taken.)

14 VICE CHAIRMAN BUTTREY: We would like to
15 proceed with our hearing this morning. With Panel
16 4, Coal Shippers and Utilities. Arkansas Electric
17 Cooperative Corporation, Western Fuels
18 Association. What? Sorry about that.

19 Panel 3, Coal Shippers and Utilities.
20 We have with us today representatives from Western
21 Coal Traffic League and Edison Electric Institute
22 for 10 minutes each. Gentlemen, you may proceed.

23 MR. LAFFERE: I would like to begin my
24 comments by thanking Vice Chairman Buttrey and
25 Commissioner Mulvey for providing a forum to

1 discuss the current rail transportation
2 environment. I am here today as both a
3 representative of the Western Coal Traffic League
4 and as manager of Kansas City Power & Light.

5 As an organization, WCTL members
6 transport roughly 140 million tons per year of PRB
7 coal that originates on the Union Pacific and the
8 Burlington Northern Santa Fe.

9 In the Board's notice regarding this
10 meeting, you asked that views and information
11 about issues relating to the efficiency and
12 reliability of rail transportation and the
13 resources critical to the nation's energy supply
14 be shared. WCTL has supplied written comments to
15 the Board on this issue, and I would like to
16 supplement those comments with a few of my own
17 observations about the industry.

18 Like most people in this room, I can
19 tell you about the importance of coal in meeting
20 the country's increasing energy needs; the plans
21 by utilities to invest hundreds of billions of
22 dollars in generating and transmission assets, and
23 the obviously critical role that reliable and
24 economic rail transportation service plays in this
25 process.

1 I could also recount sleepless nights
2 trying to find ways to keep generating facilities
3 from running out of coal over the last few years.
4 Recommendations to management to spend tens of
5 millions of dollars on new rail cars, to make up
6 for erratic rail performance. Multi-million
7 dollar investments in coal unloading facilities
8 and track improvements, and increasing shipper
9 frustration associated with rail service quality
10 and rate increases.

11 On the other hand, I could also talk
12 about the respect and friendships I have developed
13 with many of my counterparts with the carriers.
14 Over the years, relationships with people such as
15 Lance Fritz, Doug Glass, Rick Gough and Tim Gilg
16 at the U.P., along with Tom Kraemer, Steve Behn
17 and Gary Haller at the BNSF and Darin Selby with
18 the KCS who spoke earlier, have allowed us to
19 resolve many contentious issues through negotiated
20 settlements.

21 Unfortunately, these compromises are
22 becoming less common as road carriers have pushed
23 an ever more aggressive agenda to drive up their
24 financial performance while de-emphasizing service
25 commitments.

1 Over the past few years we have seen
2 implementation of maintenance practices that push
3 rail car inspection and repair cost up for
4 shippers, while reducing carrier track maintenance
5 cost. The unilateral imposition of public pricing
6 programs and fuel surcharges which have had no
7 correlation to the actual fuel expense for a
8 specific move, and which utilize the base period
9 that did not take into account when the underlying
10 freight rate was issued.

11 Just two days ago in the July 16th issue
12 of Argus Coal Daily, a story ran on the front page
13 that the BNSF is expected to impose coal dust
14 control standards in the coming weeks that will
15 require the chemical treatment of loaded coal
16 cars. Through organizations such as National Coal
17 Transportation Association, shippers have asked
18 since mid 2005 to be involved in determining the
19 best course of action related to coal dust.

20 However, one carrier made their
21 intentions clear before any data had been
22 collected or economic analysis had been performed,
23 that only one resolution to the problem would be
24 chemically to treat each load.

25 Shippers I know and have spoken with

1 would agree with Chairman Nottingham's statement
2 that the jury is still out on the best course of
3 action related to coal dust. Additionally, mines
4 and shippers have been working with the carriers
5 to minimize dust by increasing the size of coal
6 being shipped, modifying mine loadouts to change
7 the contour of the coal in the car, and performing
8 maintenance on the cars to minimize leakage. A
9 cooperative effort that should be applauded.

10 The remaining contentious issue is the
11 chemical treatment of rail cars, which is expected
12 to cost roughly \$50 million annually. To date I
13 have not seen the carriers indicate they are
14 willing to pay any portion of this cost.
15 Consequently, among the shipper community it is
16 viewed as one more program to shift costs from the
17 carriers to the shippers, who already are paying
18 an ever-increasing rate for services that has been
19 anything but consistent.

20 In the 14 years that I have been
21 associated with rail transportation, I have seen
22 the natural tension between shippers and rail
23 carriers steadily escalate as the number of
24 carriers was reduced. Carrier promises made
25 during merger proceedings of better service and

1 lower rates associated with operational
2 efficiencies stand in contrast to the service
3 disruptions that have been experienced during the
4 past ten years, and the current rapidly escalating
5 rates that are now common place.

6 When WCTL, DOJ and other interested
7 parties opposed the creation of the western
8 duopoly when U.P. acquired S.P., in approving the
9 merger in 1996, the Board pointed to the
10 widespread use of confidential contracts as a
11 safeguard against carrier collusion. Beginning in
12 earnest in 2004, however, both BNSF and U.P. acted
13 to dismantle that safeguard.

14 Each carrier moved to standardize public
15 pricing arrangements which provide few meaningful
16 service provisions and take away many of the
17 mutually beneficial terms and conditions that were
18 negotiated during a period of true rail
19 competition. Significant price increases
20 associated with the movement of coal accompanied
21 the move to public pricing. Many shippers are now
22 questioning whether there is such a thing as a
23 competitive coal move, given recent actions by the
24 rail carriers to not bid on certain coal moves,
25 and the pricing differential that is shown on

1 others. Restricted competition and capacity may
2 be applauded on Wall Street, but in the view of
3 many, they run counter to the energy policy goals
4 that are so important to Main Street.

5 In the early 80's CNW petitioned the ICC
6 to force the BNSF to foster competition in the
7 Powder River Basin. Despite the BNSF's claims
8 that competition in the PRB would lead to a
9 decline in capital investment and future ability
10 to meet growing demand, the ICC granted the CNW's
11 request, and now we have the busiest rail corridor
12 in the world.

13 When U.P. felt it was not getting
14 even-handed treatment when it came to PRB loading
15 slots in the 90's, it proposed to go to the STB to
16 review the joint operating agreement, and we now
17 have representatives from both carriers working in
18 the same location to promote system fluidity.

19 The STB can and should play a major role
20 in now restoring the balance to the field of
21 transportation that is critical to the energy
22 resources. With due respect to the published
23 views of former Chairman Nober, we the shipper
24 community do not believe that promoting the
25 railroads' financial fortunes should be the

1 agency's primary mission. It is one, but not the
2 primary one.

3 In a recent conversation with a rail
4 executive, I was asked how I as a coal shipper
5 could not be in favor of a strong rail system.
6 Much like being asked, "When did you stop liking
7 ice cream?" The question was presented in a
8 manner that assumes the premise is correct. I, as
9 most shippers I have dealt with over the years, do
10 support a strong rail infrastructure. Rail
11 carriers are the lifeblood of a coal burning
12 utility, and our success, much like that of the
13 nation itself, is dependent upon a strong thriving
14 rail industry.

15 However, when you read quarter after
16 quarter about record rail revenues and profits,
17 when you see rail carrier stocks outperform most
18 other market indices, when you experience rail
19 carriers imposing rules and rates that
20 significantly increase the cost of doing business
21 while offering little or no service performance
22 standard, there is an unhealthy imbalance that
23 must be addressed in measured and meaningful ways.

24 I don't believe enabling a concentrated
25 rail industry to provide monopoly rates without

1 meaningful service provisions is what Congress had
2 in mind when it deregulated the railroads, but it
3 is what we face today. I respectfully submit that
4 the Board can and should do more to protect the
5 public from abuses, and engage in proactive rail
6 service reliability oversight and establish
7 reasonable railroad reliability standards. I
8 thank you for the time to come and present my
9 views.

10 VICE CHAIRMAN BUTTREY: Thank you, sir,
11 very much.

12 MR. LINDERMAN: Good morning Vice
13 Chairman Buttrey and Board Member Mulvey. The
14 sympathy of the Edison Electric Institute family
15 goes out to Chairman Nottingham as well.

16 I am Charles Linderman, Director of
17 Energy Supply Policy at the Edison Electric
18 Institute on whose behalf I appear this morning.
19 The E.E.I. is the association of U.S.
20 shareholder-owned electric companies, whose
21 members serve 95 percent of the ultimate customers
22 in the shareholder-owned segment of the industry,
23 and represent approximately 70 percent of the U.S.
24 electric power industry.

25 We appreciate the Board's willingness to

1 conduct this field hearing today on the subject of
2 rail transportation of resources critical to the
3 nation's energy supply. This morning, of course,
4 I intend to address issues related to the
5 transportation of coal, which is used to generate
6 over half the electricity consumed in the U.S.,
7 and the vast majority of which is transported by
8 rail. But I will also address two other rail
9 transported goods that are similarly essential to
10 electricity generation, limestone and ammonia.
11 Without these two commodities, the power sector
12 would be unable to run our emission control
13 equipment, such as flue gas desulfurization, or
14 FGD and selective catalytic reduction, SCR
15 systems, in accordance with prevailing
16 environmental standards. Failure to comply with
17 these requirements carries the threat of not only
18 civil and criminal liability, but also a potential
19 prison time for violations for senior executives.

20 With the passage of the Energy Policy
21 Act of 2005, reliability has become even more
22 important to the electric industry. Reliable
23 service has always been a key part of every
24 electric utility's mission. But with the
25 restructuring of the North American Electric

1 Reliability Corporation, NAERC, and the potential
2 imposition of penalties for deviations from
3 industry performance standards, as well as with
4 the Federal Energy Regulatory Commission, FERC,
5 backing up NAERC in enforcing its standards,
6 electric reliability has become mandatory as a
7 matter of federal law.

8 This helps explain the increased
9 emphasis on reliability of coal transportation
10 that U.C. expressed in the written filings for
11 this proceeding from the electric industry. For
12 E.E.I.'s members, coal transportation must be
13 reliable. Otherwise as we have seen, utilities
14 must consider more expensive alternatives such as
15 coal imports or natural gas.

16 If necessary, rail service standards or
17 commonly agreed upon matrix should be developed
18 that serve the business interests of carriers and
19 shippers alike. We suggest that an early
20 assignment for the Rail Energy Transportation
21 Advisory Committee -- and let me say, we were
22 gratified by yesterday's decision and statement --
23 could be consideration of consensus national rail
24 reliability standards, not unlike what the North
25 American Energy Standards Board develops for both

1 gas and electric utilities and forwards to the
2 FERC for its approval.

3 Reliability of the electric generation
4 system also requires the transport of materials
5 deemed hazardous to run our environmental control
6 technologies, especially the SCR's. We have
7 undertaken some basic calculations of the
8 volumetric requirements needed for ammonia
9 transportation for an SCR. A 500 megawatt coal
10 fired power plant or one slightly smaller than
11 what we were at yesterday would use about 2,500
12 pounds per hour, or 210 tons per week, or about
13 11,000 tons of anhydrous ammonia a year.

14 Nationwide, the planned addition of
15 approximately 150 gigawatts of SCR capacity to
16 scrub that amount of coal capacity, will require
17 approximately 3.3 million tons of anhydrous
18 ammonia annually. If instead a 20 percent
19 concentration of aqueous ammonia is used, more
20 than five times the volume, or 16 and a half
21 million tons will be required for transportation.

22 Not only are significant amounts of
23 ammonia needed to maintain future electric
24 reliability, but also significant amounts of lime
25 or limestone to run the F.G.D. units that have

1 been or are being installed. And they are the
2 ones that control the sulfur dioxide emissions.
3 Each F.G.D. unit operating on a 500 megawatt power
4 plant may require up to 150,000 tons of limestone
5 annually. The volume will be less if lime is
6 used, but there are significant cost increases
7 associated with the use of lime instead of
8 limestone.

9 The legal precedence established with
10 respect to transportation of spent nuclear fuel
11 and nuclear waste, including to the Yucca Mountain
12 repository, can be applied to the transport of
13 Hazmat commodities such as ammonia, required for
14 environmental compliance at coal generating
15 stations as well. The transportation of not only
16 coal but also lime or limestone, aqueous or
17 anhydrous ammonia and nuclear waste are all
18 critical to the nation's energy supply in our
19 view. Accordingly, we are prepared to work with
20 the carriers and their association to resolve the
21 issues associated with the transportation of these
22 commodities.

23 A logical question, given the current
24 discussions about environmental concerns in the
25 nation might be, is the electric industry in the

1 market for more coal fired power plants? The
2 answer is an emphatic yes. And we need the rail
3 industry to deliver that coal.

4 The third attachment to my written
5 statement is a list of planned coal fired units in
6 the U.S., with those where construction is already
7 underway listed first. The total is nearly 80
8 gigawatts, representing a capital expenditure for
9 the new generators of about \$80 billion. Note
10 that I said 80 billion. In the electric industry
11 we understand investment numbers that begin with
12 B., because that is what we face for generation,
13 transmission, distribution and environmental
14 control. And it is in the tens of B's and
15 approaching the T. level.

16 While we sympathize with and support the
17 railroad's need for capital investment and for the
18 returns necessary to support those capital
19 expenditures, we face the challenges of generating
20 capital in a regulated industry. Whereas in this
21 context, the railroads are essentially
22 unregulated.

23 Speaking of generating capital in a
24 regulated industry, our industry has taken note of
25 recent calls from Wall Street in May that

1 "Carriers should stop subsidizing shippers" close
2 quote. And that the railroad should raise rates
3 seven percent annually for a 10 year period to
4 effectively double rates.

5 As I previously indicated, our capital
6 cost requirements in the future are tens of
7 billions of dollars. We are going to need
8 predictability and stability in operational costs
9 to assist in managing large capital requirements.

10 You need look no further than Richmond
11 and Annapolis to see examples of the political
12 reaction that can result if the public perceives
13 that rates are becoming too high for a regulated
14 industry. We believe that many coal rates are
15 already quite high, even in excess of stand-alone
16 costs, the ostensible rate standard. So we are
17 hopeful that you will recognize and acknowledge
18 that coal has carried the railroad industry since
19 1980.

20 Now that the railroads have capacity
21 constraints and are able to raise rates for most
22 or all of their movements, and especially because
23 the railroads are prospering, it is time to
24 provide rate relief to coal shippers, not allow
25 the railroads to raise their rates even higher

1 than before.

2 I might remind the investment community
3 that the SAC standard is based on replacement
4 costs, so there is no argument that coal shippers
5 are not paying our fair share, if not more so.

6 It is clear in light of recent stock
7 buybacks that the railroads do not need to keep
8 raising rates on coal traffic to raise the capital
9 they need. Again, thank you for permitting me to
10 testify on behalf of the Edison Electric Institute
11 and I look forward to your questions.

12 VICE CHAIRMAN BUTTREY: Thank you, sir.
13 Commissioner Mulvey.

14 COMMISSIONER MULVEY: I asked this
15 question of the railroads before, and that is how
16 do you go about communicating -- when you have
17 changes in your stockpiles -- I remember years ago
18 the utilities decided to reduce the stockpiles
19 that they were holding because of all the monies
20 tied up in inventories, and that has now changed,
21 and stockpiles are going up again.

22 Do you communicate these decisions to
23 the railroads ahead of time so that they can
24 prepare to change their operations?

25 MR. LAFFERE: We do communicate on a

1 regular basis with the railroads. Per se we don't
2 let them know when we are changing our inventory
3 targets or levels, but what we do communicate --
4 and this is different for each utility, depending
5 upon what their contract states or what their
6 tariff might state.

7 But a normal provision would be that at
8 least three to four months before the beginning of
9 each year, we would give the railroad the tonnages
10 that we expect to move on a monthly basis for the
11 upcoming 12 month period. And within that you
12 would have -- that would allow them to plan for
13 the amount of coal that we are going to move.

14 At the same time, we talk with our
15 railroad representatives on a regular basis, and
16 we will talk about out-year projections, where we
17 are going, whether we foresee any significant
18 increases in the tonnages that we plan on
19 shipping, even out three, four, five years from
20 now.

21 COMMISSIONER MULVEY: So you have issued
22 them the forecast that increase and act
23 accordingly?

24 MR. LAFFERE: We have never not provided
25 the railroad any information that they have asked

1 for related to the tons to be moved.

2 COMMISSIONER MULVEY: One of the things
3 that railroads point out to us, is that many of
4 the contracts that they have for moving coal are
5 legacy contracts, which are 15, 20 years old. And
6 during those times, there have been relatively
7 small increases and sometimes no increases at all
8 in the rates. Wouldn't you expect to see a
9 substantial increase in rates after a 20 year
10 period where the rates were flat?

11 MR. LAFFERE: It depends on the type of
12 rate. Again, if it were a legacy rate -- and
13 again, I am speaking just from my own knowledge.
14 I can't speak for all contracts. But a
15 significant number of contracts did have what are
16 called adjustment factors related to the RCAF. So
17 to the extent the railroads incurred increasing
18 cost on an annual basis, those are being passed
19 through annually through the rate adjustment. So
20 when you get to the end of a period, no, I would
21 not expect a significant increase in the rates.

22 COMMISSIONER MULVEY: I was at a
23 conference awhile back, Monday actually, in Duluth
24 where I was on a panel with the Association of
25 American Railroads and CURE. I felt like the

1 voice of reason in the middle of a --

2 One of the things that the AAR pointed
3 out was, with regard to electric utility rates,
4 that since 1980 electric utility rates have gone
5 up 30 or 40 percent in real terms, whereas the
6 coal rate, the rate to the coal companies -- the
7 utilities for hauling the coal, in real terms has
8 gone down. So that is about 60 percent of what it
9 was in real terms in 1980. Doesn't that argue
10 that rates are down and they have been much more
11 "reasonable" with regard to their customers than
12 the electric companies have?

13 MR. LAFFERE: Again, any time that you
14 want to get into a discussion about revenue or
15 rates, I think that you also have to look at
16 costs. And again, while I can't speak for all
17 utilities, I can speak for mine. At Kansas City
18 Power & Light, before last year our last rate case
19 was in 1985. From 1985 through 2006 we had three
20 rate decreases for our customers, and that was a
21 natural function of our costs were going down
22 every three to four years. The commissions would
23 come in, they would go through our books, see what
24 our costs were and then we would reduce our price.

25 So from a case standpoint, I can tell

1 you that is not the case. What is happening now,
2 we are experiencing some increases as we -- we
3 talked about it yesterday, at wind generation, as
4 we invest in energy efficiency programs, as we
5 build additional coal plants. But again, I think
6 if you want to talk about price increases, you
7 have to look at what the underlying costs are
8 doing associated with that product.

9 COMMISSIONER MULVEY: Mr. Linderman.

10 MR. LINDERMAN: Mr. Mulvey, the thing
11 that I would add here is, bear in mind what the
12 AAR does not include in their cost of coal
13 transportation. They can't include the cost of
14 power generator's investment in loop track, in
15 unloaders, in rail cars, and as you saw yesterday
16 we have got a lot of money on the barrel that has
17 been there. We are the ones that will have to add
18 loop track to be able to accommodate 150 car
19 trains if the railroads ever move to standardizing
20 on that level, which I understand they are trying
21 to.

22 The other thing from a strategic
23 perspective that I would offer to you is, at least
24 twice annually the C.E.O.'s of our industry, the
25 C.E.O.'s of the coal industry and the C.F.O.'s of

1 the railroads all sit down together in a meeting
2 room and talk. It is usually done under the egis
3 of the Edison Electric Institute and our coal
4 based generation stakeholder's group because of
5 environmental issues that are common to the three,
6 but they do sit down and talk. That's the time
7 when the strategic issues and discussion does take
8 place.

9 COMMISSIONER MULVEY: There was some
10 discussion of the railroad's reliability. But the
11 railroads have often claimed that the reliability
12 problems, especially over the last couple of
13 years, has not really been a railroad problem for
14 the most part, but it has been more of a mine
15 problem, as the mines have been unable to deliver
16 the coal to the railroads. They have the trains
17 sitting there waiting to be loaded, and the mine
18 operations are just unable to do that, to get the
19 cars loaded, the trains moving. It is more their
20 problem than the railroad's problem. Would you
21 agree with that?

22 MR. LAFFERE: No. I think that it is --

23 COMMISSIONER MULVEY: Quick, good
24 answer.

25 MR. LAFFERE: Any time you put the blame

1 in any one direction, I would argue it is going to
2 be incorrect. As someone mentioned earlier, and
3 as the NCTA we have talked about, it is a
4 three-legged stool, with each one dependent on the
5 other. Are there problems with each one of those
6 groups at times? Yes. There are times where the
7 mines have problems, when they have floods in
8 their pits, when the slough goes down in, when
9 conveyors break down, that they are not able to
10 fill the trains as they come in, that does happen.

11 Do the railroads have significant
12 problems at times? The answer is yes. The
13 service crisis of mid 2005. And I won't leave the
14 utilities out. There are times when we have
15 problems. Right now we have a stacker reclaimer
16 that has structural issues with it, and so we are
17 restricting the loading for six to eight weeks.

18 Can I tell you which part of that piece
19 has the greatest impact? I can't say. Each one
20 does have an impact, is an ongoing part of the
21 business. And again, I think all of us as
22 utilities, as railroads and as mines have to build
23 our businesses to where we can handle those
24 problems as they occur and recover from them.

25 COMMISSIONER MULVEY: Every industry of

1 course is going to have down time, is going to
2 have equipment failures. That is expected.
3 Industries like the railroads and the mines are
4 going to be subject to weather problems. That
5 needs to be factored in to anybody's planning and
6 what they need in terms of stockpiles and what
7 they feel to be reliable.

8 And reliability is not that you get
9 every single delivery every time exactly, but you
10 get everything that could be expected given the
11 events of weather and other outages.

12 But when you said the railroad is
13 unreliable or questioned the reliability of the
14 railroads, what is the problem above and beyond
15 these things that you normally would have expected
16 in any operation that is similar to how a railroad
17 operates? What are they doing wrong, in other
18 words,

19 MR. LAFFERE: When you say what are they
20 doing wrong. They are trying to supply an ever
21 increasing demand. What I felt -- this is the
22 Dave Laffere view of what was wrong in the
23 2003-2004 time frame, was that even though PRB
24 demand was continuing to grow, even though the
25 forecast from CANAC, from EIA, everyone else said

1 that demand was going to grow out of the PRB.
2 Capital investments and crew manpower was actually
3 reduced during that period of time, due to a short
4 term slow down in that growth rate.

5 So when we tried to recover in 2004,
6 there were problems associated with crews, there
7 is problems associated with locomotive power,
8 there is problems associated with track space.
9 Then we were unfortunately hit with the
10 derailments in 2005 which exacerbated the problem.

11 COMMISSIONER MULVEY: Mr. Linderman.

12 MR. LINDERMAN: The other part of that
13 that I would note, Mr. Mulvey, is that we have got
14 a situation in the country where we are being held
15 to service standards, cycle times as I am told are
16 not improving. I have checked in recent weeks.
17 The AAR's transit times and speed times on their
18 unit trains. And basically it is the same as it
19 was in '04 and '05 with some degree of changes yet
20 to be certain.

21 What that says to me is that in our
22 industry where we have standards that we have to
23 meet in terms of hertz and cycles and very
24 technical standards of electric quality, where you
25 can't take your electric -- the number of cycles

1 per minute that a generator is producing cannot
2 deviate beyond a certain level without shorting
3 out or burning up equipment, we find it difficult
4 to understand why there can't be a greater set of
5 standards that apply to the rail industry.

6 COMMISSIONER MULVEY: In your testimony,
7 Dave, you talked about the reporting requirements
8 and asking for the STB to have more reporting
9 requirements with the railroad with regard to
10 cycle times. Can you elaborate a little more on
11 that?

12 MR. LAFFERE: Where I was heading with
13 that, is that historically that was something we
14 wouldn't have asked for from the STB, because it
15 was handled in the contracts that were negotiated
16 between the parties. Unfortunately with the
17 public pricing tariffs that are coming out, most
18 of those provisions are being gutted. So if we
19 can't get commercially reasonable terms on a
20 contractual basis, we are asking that the STB
21 provide some resemblance of that. So we would be
22 looking for, we talked about cycle time
23 performance, some type of standard that the
24 railroad should be able to perform to, and to the
25 extent they don't, that there are some

1 compensation for that.

2 COMMISSIONER MULVEY: Mr. Linderman.

3 MR. LINDERMAN: I would agree with
4 Dave's observations there. It is cycle time, it
5 is contract terms, it has all become moved into a
6 more transparent arena with the way the gas
7 industry has moved over the last ten or fifteen
8 years. The way the electric industry is moving.
9 So that the public can understand what costs make
10 up the components, and what it is paying for fuel
11 and generation. The way in which we serve the
12 public.

13 There is a -- one of the things that
14 happened in the development of standards in the
15 energy industry, was the Gas Industry Standards
16 Board was formed about 15 or 20 years ago and
17 helped the gas industry move through deregulation,
18 with setting up bulletin boards, electronic
19 bulletin boards, so that they could handle the
20 release -- the capacity release on the pipelines
21 for the use during the off season when the local
22 distribution companies were not using gas full
23 time in the summertime, that they could sell that
24 capacity and make some money on that capacity that
25 they didn't need at a given point in time. That

1 that was handled on an electronic bulletin board
2 basis, so that people could bid on it that way.

3 It is those kinds of things that we see
4 that are needed in the rail industry, is more
5 transparency and understanding of what is
6 available, capacity that is available. It doesn't
7 mean more regulation, but it is opportunities to
8 do better. To do business better.

9 COMMISSIONER MULVEY: That's it for now.

10 VICE CHAIRMAN BUTTREY: As I understand
11 it, the power grid of this country is divided into
12 two segments. It is the eastern segment and the
13 western segment.

14 MR. LINDERMAN: Plus add in Texas.
15 Texas falls as a third reliability region that is
16 separate from the east and the west.

17 VICE CHAIRMAN BUTTREY: The outages are
18 cured -- they cannot be cured across that border.
19 They have to be cured by power generation and
20 distribution systems in the east, or power
21 distribution systems in the west. They cannot
22 cross over that great divide, if you will.

23 MR. LINDERMAN: That's true.

24 VICE CHAIRMAN BUTTREY: That's the way
25 it is currently set up.

1 MR. LINDERMAN: That's the way it is
2 currently.

3 VICE CHAIRMAN BUTTREY: There are those
4 who think that something should be done to make it
5 possible for power to cross that great divide, so
6 to speak, at two or three different points for
7 obvious reasons. Is there any progress toward
8 doing that?

9 MR. LINDERMAN: Mr. Buttrey, there is
10 not any specific progress that I can point to
11 towards doing that, but I would hasten to add that
12 there are efforts underway in the great plain
13 states to develop new high voltage transmission to
14 take and move large amounts of wind generated
15 electricity into eastern markets that are on the
16 east side of the interconnection divide. So that
17 as a way to help develop the wind industry in the
18 country, as well as to meet in some cases state
19 renewable portfolio standards, and in other cases
20 to beef up the grid.

21 VICE CHAIRMAN BUTTREY: That capability,
22 however, is limited by the fact that the voltage
23 that can be produced is diminished the further it
24 has to go.

25 MR. LINDERMAN: That's right. Now, we

1 do transfer large blocks of power in a -- there
2 are two very strong direct current transmission
3 lines in the country. One runs from the
4 Washington Oregon border on the Columbia River
5 southward to Los Angeles. Basically it is
6 non-stop power, that is a 750 kilowatt direct
7 current line. The other direct current line that
8 I am aware of in the country is one that runs from
9 the middle of North Dakota towards the Twin Cities
10 that takes some of the excess power that is
11 produced up there by Basin Electric and others
12 down to the Twin Cities for that. And I'm sorry,
13 I don't have the voltage figure on that in my head
14 at this point.

15 We are in the process of struggling in
16 Washington to -- one of the things that the Energy
17 Policy Act did not do in '05, was it created a
18 backstop arrangement by which the Federal
19 Government can push the states towards the
20 approval of new transmission lines which are
21 called Energy Interest Corridors. It did not go
22 as far as your authority in permitting railroads
23 with providing eminent domain, nor as far as the
24 Federal Energy Regulatory Commission has in
25 eminent domain for gas pipelines, for interstate

1 service.

2 Assembling new transmission corridors is
3 probably one of our most difficult challenges to
4 building up the electric infrastructure in the
5 country. Whether it be for transfer from
6 electricity generated by new coal units, new wind
7 units, or any other new generating technology that
8 we would put in place.

9 VICE CHAIRMAN BUTTREY: Let me see if
10 you would quarrel with this. The service
11 requirements that you speak of that are on the
12 utility companies, has a lot more to do with
13 forcing the individual utility companies and
14 distribution companies to provide the
15 infrastructure for allowing voltage to run through
16 their system by producing the gates that are
17 required to let that happen, than they are with
18 respect to any individual power company not being
19 able to generate power for their customers in a
20 particular locale or region. Do you quarrel with
21 that? If you do quarrel with it, I would like to
22 know why.

23 MR. LINDERMAN: I understand. I need to
24 think about that one for just a second. The gates
25 that we have -- and it goes back to the way the

1 industry was put together. Before we moved any
2 interconnected grid system, each utility was an
3 island unto itself, and it provided for -- and it
4 had enough generating support where if it lost a
5 generator, that it could cover that load that it
6 had in its own territory. But that was, now it is
7 close to 60 or 70 years ago.

8 And after we got out -- after the nation
9 came out of World War II, we started to
10 interconnect a little bit more, because people
11 began to realize that there were some places where
12 there was excess power being produced that could
13 be sold or could be utilized. It developed first
14 on the west coast, where people began to
15 understand that the generation of hydroelectric
16 power from the dams on the Columbia River provided
17 a lot more power than the pacific northwest needed
18 in the summertime, and could help meet the air
19 conditioning load, the early penetration of air
20 conditioning load in southern California. And
21 hence the development of that corridor as a direct
22 current corridor. The way in which that would --
23 those were to provide for gateways.

24 Today we are not -- we are building as
25 much as we can. We are investing about \$6 billion

1 this year in transmission for the nation. And
2 that is primarily to beef up and upgrade so that
3 we can operate and maintain our reliability at
4 close to a 100 percent level, which is what most
5 of us expect whether we are at home, when we plug
6 something in or turn on a switch, we expect the
7 power to be there.

8 VICE CHAIRMAN BUTTREY: Like a heart
9 surgeon, you want him to be 100 percent reliable.

10 MR. LINDERMAN: Exactly. Like a heart
11 surgeon or any medical practitioner, you want 100
12 percent cure. It is unacceptable not to have
13 that. The other part of what is happening in the
14 electric side, is that with the proliferation of
15 more and more high tech devices that run on closer
16 and closer edges to what we would term pure power,
17 where there is very little voltage change and are
18 very sensitive to those changes, it has become
19 more incumbent upon us to beef up the grid. And
20 that's why you see the billions of dollars in bulk
21 distribution and transmission taking place at this
22 point in time, sir.

23 VICE CHAIRMAN BUTTREY: I am just
24 curious. We were out at the Hawthorn Plant
25 yesterday. We talked about co-generation and the

1 need for having that capability, which you have at
2 the Hawthorn Plant. You said that you were
3 building a plant pretty soon, or it would be
4 coming on line in the not too distant future.

5 MR. LAFFERE: We are in the process of
6 building a plant at our Itan facility.

7 VICE CHAIRMAN BUTTREY: Right. It will
8 come on line in --

9 MR. LAFFERE: 2010.

10 VICE CHAIRMAN BUTTREY: 2010. And I
11 asked the question, will there be co-generation
12 capability at that plant, and I think you said no.

13 MR. LAFFERE: No.

14 VICE CHAIRMAN BUTTREY: I don't
15 understand why anybody would build a power plant,
16 a power generating unit that didn't have some kind
17 of backup co-generation facility, except for the
18 fact that the grid allows for gates where you can
19 take power off the grid and replace that power
20 virtually on a moment's notice. Because you are
21 sitting in a control room with 14 different
22 screens in front of you, and you are monitoring
23 that voltage literally 24 hours a day, seven days
24 a week, 365 days a year without one moment's
25 downtime, if you will, or not being monitored.

1 You have to do that. You absolutely have to do
2 that.

3 MR. LAFFERE: Right.

4 VICE CHAIRMAN BUTTREY: If for some
5 reason that the plant cannot generate that
6 capacity, you simply go on the market, if you
7 will, and take that power off the grid from other
8 sources.

9 MR. LAFFERE: I guess I want to clarify.
10 When you talk co-generation, I guess I am thinking
11 dual fuel. That the plant would either be able to
12 burn coal or gas is kind of the question you are
13 asking.

14 VICE CHAIRMAN BUTTREY: Yeah.

15 MR. LAFFERE: Where to me, what a
16 co-generation is, it is where you take a simple
17 cycle combustion turbine, which has about a 13,000
18 heat rate, which means it takes 13 MCF of gas to
19 generate one megawatt of electricity. You put a
20 heat recovery system on the back of it, and
21 because you are using that excess heat from your
22 combustion turbine, now you can generate a
23 megawatt of electricity with say 8 MCF of gas. So
24 in the industry I think that is more of a term for
25 co-generation that we would understand.

1 Why we would not build a dual fuel fired
2 unit is several things. One, it is engineering.
3 When you design a plant and we design the size of
4 the boiler, that is dependent upon the type of
5 fuel you are going to put into it, what the BTU
6 characteristics are, what the moisture content is.
7 And those are drastically different between
8 bituminous coal, PRB coal and gas.

9 So if we take different designs, you
10 would have to build redundancy. You would have to
11 build it to handle whatever the lowest value was.
12 You would also have to put in dual fuel systems
13 into the boiler, so where you could either blow
14 pulverized coal into it or you could put gas into
15 it. Again, it is additional cost in the millions
16 of dollars to have that dual capability.

17 But the biggest issue is the fuel
18 itself. When you talk about having the ability to
19 put natural gas into a boiler, on what day is that
20 going to happen? Because when I go contract for
21 gas transportation, I have to assume that I am
22 going to need that natural gas on any day, in any
23 hour across the entire course of the year. And so
24 again, when we talk about a 900 megawatt coal
25 fired unit, we would have to put in -- we would

1 burn roughly 90,000 MCF of gas an hour, which is a
2 large quality. We would have to build a pipeline
3 up to that plant that would probably be in the
4 three or four foot diameter and would cost in the
5 hundreds of millions of dollars to put in.

6 In addition, we would have to commit the
7 firm capacity that we were going to utilize that
8 and pay for it whether we used it or not. So
9 again, we would be talking about tens of millions
10 of dollars in additional annual operating cost for
11 something that you might use once a year, twice a
12 year or never at all.

13 So the question comes down to, is it
14 more economical to invest in those pipeline assets
15 and that transportation, or to rely on the
16 electric transmission grid to be able to import
17 power during periods when that unit might be off.

18 VICE CHAIRMAN BUTTREY: So that's what
19 makes it possible for you not to have to do that,
20 is the fact that you can pull power off the grid,
21 either in the west or in the east?

22 MR. LAFFERE: That, and also our other
23 generation. When you asked earlier -- for Kansas
24 City Power & Light, again I am using hypothetical
25 numbers. If our peak load is projected to be

1 3,000 megawatts this summer, we have to keep an
2 additional -- we have to have all of that 3,000
3 within our system plus an additional 12 and a half
4 percent. So we have to have 3,360 megawatts that
5 we would have access to on any day during the
6 year.

7 So we have a combination of coal units,
8 gas units, oil units that in combination we could
9 bring up, that if the grid was not there, if we
10 could not buy power from someplace else,
11 theoretically we could use all of our assets to
12 meet our load. And as long as a unit outage
13 wasn't more than that 12 and a half percent, we
14 would still be able to meet our load even without
15 having any interaction with the grid.

16 VICE CHAIRMAN BUTTREY: I think I heard
17 you say just a few minutes ago in response a
18 question from Commissioner Mulvey. Commissioner
19 Mulvey asked you what you expected to happen to
20 your rates for coal transportation once the
21 contracts, the legacy contracts expired. And I
22 think I heard you say you would not necessarily
23 expect prices to go up.

24 MR. LAFFERE: There are two different
25 questions.

1 VICE CHAIRMAN BUTTREY: Is that what you
2 said?

3 MR. LAFFERE: You asked me what I expect
4 when my contract comes up. I expect my rates to
5 go up significantly because of the current market
6 power. The question I thought he had asked was,
7 shouldn't you expect that to happen, that once a
8 legacy contract comes up, that you would expect
9 rates to go up. And my answer is no.

10 Again, historically when you took into
11 account that rates were adjusting through this
12 RCAF factor, and when you took into consideration
13 that the railroads were having productivity gains
14 that were not part of the RCAF factor, their costs
15 were going down. My rates were going up. So
16 would I expect a significant rate increase at the
17 end of the contract? And the answer would be no.

18 VICE CHAIRMAN BUTTREY: I just
19 absolutely fail to understand the logic of that
20 answer. I just don't understand that at all. A
21 contract that has been in effect for years based
22 on the prices that the railroads were charging at
23 a time when they were suffering extremely low
24 revenues, and a lot of them were in bankruptcy, to
25 come out of a situation like that. It sort of

1 defies logic to me that prices wouldn't go up.
2 Especially when you take into consideration the
3 fact that based on the numbers I see, the average
4 revenue per ton mile for coal is the lowest rate
5 being paid.

6 MR. LAFFERE: But you have to take into
7 account what is the cost associated with
8 generating that revenue. And to me that is the
9 part of this equation that is always missed and it
10 is not discussed. We can talk about revenue is
11 low. Yes, because these are the most efficient
12 train moves that a railroad can handle. You
13 basically put 133 cars in a circle on a
14 superhighway and you let it run around. You are
15 not taking up huge amounts of yard space, you are
16 not taking up -- anyway. They are very efficient
17 moves. So if you want to look at the revenue ton
18 miles, that's fine. But take a look at the cost
19 side as well, and then let's start talking margin.

20 Again, margin is where we can have a
21 disagreement. If in statements that I have seen
22 from the carriers, they are arguing that coal is
23 not as profitable as some of their other moves. I
24 think we have put into other hearings that you
25 have had that we disagree with that. We feel and

1 our experts feel that coal is still a very
2 profitable move for the railroads.

3 So if the profit margins are still
4 there, if they can still generate not only their
5 cost of service but a healthy return on it, then
6 why should I expect my rate to go up 30, 40 or 50
7 percent simply because I have a legacy contract?

8 VICE CHAIRMAN BUTTREY: Did you say
9 earlier in your -- I can't remember whether you
10 said it or someone else said it, about the number
11 of coal contracts. What is your -- what do you
12 think your current percentage is of contract that
13 you are getting right now currently for the PRB
14 that is under contract, your percentage that is
15 not under contract. Can you say that?

16 MR. LAFFERE: I would rather not get
17 into those types of --

18 VICE CHAIRMAN BUTTREY: I was just
19 curious. Commissioner, do you have any more
20 questions?

21 COMMISSIONER MULVEY: I do. Somebody
22 mentioned that the CNW was allowed into the Powder
23 River Basin and that was a good thing in the sense
24 that now we have more traffic out of the Powder
25 River Basin than ever before and at more

1 competitive rates in some places.

2 There is another railroad that has
3 proposed to go into the Powder River Basin, the
4 DM&E. But the DM&E has had problems getting
5 financing. And they have not been able to get
6 utilities to step up to the plate and sign
7 long-term contracts that would help them get the
8 money in financial markets in order to do their
9 expansion. If indeed there needs to be more
10 competition on the Powder River Basin, why haven't
11 the utilities, or for that matter the coal
12 companies, stepped up to the plate and signed
13 those contracts and given investors the indication
14 that the DM&E would be a profitable venture if
15 indeed its resources got built?

16 MR. LINDERMAN: Commissioner Mulvey, I
17 would observe that there remains even today
18 without the federal loan, there remains
19 substantial interest from the electric industry in
20 the DM&E. I am not privy to the term sheet that
21 the DM&E may have circulated to our membership for
22 what kinds of terms and conditions it would offer,
23 but there is certainly -- one would have to think
24 that there is going to be -- I am aware of the
25 interest on Wall Street in the DM&E and of not

1 only domestic out foreign investors as well. It
2 seems as though there may be an opportunity for
3 the railroad to be built anyway.

4 I believe that the electric industry
5 will take coal, it is a matter of staging, so that
6 the companies can anticipate the time when that
7 railroad may be likely to deliver coal into the
8 marketplace and have it staged so that the
9 company's contracts with either of the existing
10 two carriers are nearing expiration, so they are
11 not under contract with multiple carriers and
12 providing -- paying for more coal than they need.
13 That's what I am being told at this point in time.

14 In fact, I was on a call recently with
15 the Dakota, Minnesota and Eastern leadership and
16 they remain very committed to the project. As far
17 as I know the electric industry is trying to move
18 in that direction under a need to maintain our
19 reliability of fuel supply at the same time.

20 COMMISSIONER MULVEY: It has been a long
21 term project that has been more than ten years now
22 since they begun this, and so far not a single
23 potential user has signed a contract to allow them
24 the opportunity to show the financial markets,
25 "Hey, look, I am going to have customers for this

1 coal if I begin bringing it out."

2 MR. LAFFERE: I am going to speculate
3 here, and to be honest I probably shouldn't. If I
4 would look at my counsel right now, he would
5 probably say, "Don't say anything." But as a
6 utility you have to think about, you have an
7 unbuilt railroad. It is like buying vaporware in
8 the old I.T. side that we used to talk about. You
9 know, you have two programs out there. You have
10 one that is up and running, and you have one where
11 the guy comes in and says it is going to do
12 everything you want plus 35 other things.

13 So are you going to spend the money, put
14 money into that project and bank on that for your
15 business when there is nothing there? You
16 indicated it has been ten years coming and it is
17 still not going. Do I want to go out and sign a
18 contract for the lifeblood of my company with
19 something that doesn't have spikes in the ground?
20 It doesn't have the permitting and the financing
21 in place. And even if did I sign a contract, I
22 would not allow that party to go wave it to Wall
23 Street. Because if they were not able to perform
24 and I had to get alternative service, I would not
25 want whatever alternative options I might have

1 knowing that I have a contract with them. And
2 again, I am speculating. I am not involved with
3 the DM&E, but I would say there could be many
4 reasons why you have not heard of contracts with
5 shippers. They might be out there, they may not.
6 I could say there is probably a lot of other work
7 going on behind the scenes.

8 MR. LINDERMAN: That is the practical
9 coal buyer speaking.

10 COMMISSIONER MULVEY: You talked about
11 the -- you were talking about the railroad's costs
12 and that that should be reflected in their rates.
13 Isn't that sort of getting back to cost-based
14 regulation? One of the parts -- one of the most
15 important factors of Staggers was deregulating the
16 rail industry. We moved from cost-based pricing
17 to demand-based pricing. And demand-based pricing
18 is when the pricing is based upon the electricity
19 demand. Captive shippers having an inelastic
20 demand, therefore you are going to be paying more.

21 The railroads don't really have much
22 control over how much coal they produce or what
23 they are going to produce based upon a whole lot
24 of considerations. We don't regulate their
25 inputs. The coal mines, for example, aren't

1 required to produce a certain amount of coal and
2 the railroads are going to produce a certain
3 amount of train supply based upon what they see to
4 be the demand and how they are going to maximize
5 profits. Isn't that sort of rationale economic
6 behavior on their part?

7 MR. LAFFERE: It is. But I don't think
8 -- as I spoke earlier, I don't think when Staggers
9 was enacted, that Congress envisioned having a
10 duopoly in both the east and the west. It was
11 expected that there would be active and vigorous
12 competition among the rail carriers, and that
13 would be the mechanism that would move us away
14 from cost-based regulatory processes.

15 And again, I submit the argument that we
16 are heading into a time where that system is
17 becoming broken, and that there needs to be some
18 -- at least a look at it and some measured
19 response to that environment.

20 COMMISSIONER MULVEY: Well, to some
21 extent we still have a cost-based regulatory
22 process with regard to the stand-alone cost test
23 for the railroads. That is cost based, in the
24 sense that you look at what costs would have to be
25 in order to operate a railroad to have a fair

1 return on investment. Are you critical of the
2 Staggers process or do you think there should be
3 some alternative to the stand-alone rail test?

4 MR. LAFFERE: We all agree it is
5 complicated, that it is theoretical, that it is
6 hard to get your hands around. But to date we
7 don't know of anything better. I mean, it was
8 posited through a process that took most of the
9 80's to come to agreement as to what it should be,
10 with having the courts involved as well as the
11 regulators and the shippers. Is there a better
12 system? Probably. Is it going to be hard to come
13 up with? The answer is yes.

14 COMMISSIONER MULVEY: We are trying.

15 MR. LAFFERE: I would like to throw a
16 question back to you. I mean there is some
17 speculation that at some point in the fairly near
18 future competitive shippers are going to be paying
19 rates higher than captive shippers. In a free
20 market, in a market that doesn't have power, would
21 you expect that to happen?

22 COMMISSIONER MULVEY: No, you wouldn't
23 expect that to happen. And of course one of the
24 issues, what is a competitive shipper and what is
25 a captive shipper? A competitive shipper is one

1 that has an alternative. Competitive shippers,
2 much of that traffic is not subject to our
3 regulation. Of course, you might look and say,
4 "Well, is that traffic as competitive for other
5 modes of transportation as it was at the time of
6 the preemption?" There may have been changes in
7 the overall market and the availability of
8 alternatives that may be allowing railroads now to
9 raise rates in other markets.

10 Of course there is also value and
11 service pricing. Some of the things that are
12 being shipped are better able to bear higher cost
13 increases. Obviously computers, for example, can
14 bear a higher shipping cost than coal can. So
15 there are a lot of other factors that might
16 explain that.

17 Two other questions. One, right now
18 there are no standards for mercury emission. Of
19 course if you burn mercury -- Powder River Basin
20 plants are particularly vulnerable to any changes
21 in mercury emissions. What would that do to your
22 plant here in Kansas City if indeed there was
23 substantial increase in the requirement --
24 imposition of requirements with regard to mercury?
25 Would you be able to rapidly invest so that you

1 could handle mercury?

2 MR. LAFFERE: We are trying to now. The
3 question you posed, no, we can't meet the mercury
4 standards that are being proposed out there today
5 with today's technology. While we were at the
6 plant yesterday, they were actually doing a test
7 on mercury removal with a new compound. I can't
8 get into any details, because I don't know them.
9 We're actively pursuing ways to handle the mercury
10 issue related to the PRB coal.

11 I would hope that at the end of the day
12 if the technology does not exist to remove mercury
13 from PRB, that the economy, that the politicians
14 will understand that they are going to cripple the
15 economy by switching to alternative fuel sources
16 and there will be a rational decision made at that
17 time.

18 COMMISSIONER MULVEY: There was also
19 mention about the liability issue for moving
20 things like anhydrous ammonia and others. As Doug
21 was saying, when you move this sort of stuff you
22 can bet the farm. Granted there was a serious
23 accident, but the number of fatalities were
24 relatively slow. Obviously an accident in a more
25 populated area or a larger spill, et cetera, could

1 have much more dire consequences. Do you
2 support -- and the railroads, while they
3 self-insure, \$25 million, it could be devastating
4 on the railroad's survival.

5 Do you see any way of the shippers and
6 the railroads partnering so that the railroads
7 will not have to bear the risk of these accidents
8 in moving things like chlorine, anhydrous ammonia
9 and others?

10 MR. LINDERMAN: Mr. Mulvey, if I may,
11 sir. The Price Anderson Act that was passed in
12 the 80's is an indemnification on the electric
13 industry, as I understand it, on nuclear issues.
14 That may provide a template by which we can work
15 with the carriers, or something can be worked out
16 and taken to Congress jointly.

17 Certainly we understand that with prison
18 terms as the ultimate price for exceeding your
19 emissions, that our C.E.O.'s are not going to let
20 -- their employees are not going to run their
21 generation units out of environmental standards.
22 That is simply a given. I don't think any of the
23 several electric industry employees who are in the
24 room would disagree with that.

25 That being said. We are trying to

1 figure out how we keep these systems running, how
2 we permit the storage either on-site or in tank
3 cars or whatever of anhydrous or aqueous ammonia,
4 because we understand the liability concerns and
5 the potential for human life as a loss factor as
6 well. As I say, I would go back and look at the
7 Price Anderson Act and the way in which your
8 predecessor agency came to terms with the need to
9 move nuclear waste as well.

10 COMMISSIONER MULVEY: Thank you very
11 much.

12 VICE CHAIRMAN BUTTREY: Someone
13 suggested that they take all the placards off
14 their cars and just put a big target on the side,
15 that way everybody would know exactly what it is.
16 It would be a lot easier to identify those cars.
17 Does Edison Electric have a position, as taking
18 the position or make a proposal with regard to the
19 hazardous materials liability limitation issue?

20 MR. LINDERMAN: We have not yet.

21 VICE CHAIRMAN BUTTREY: That sounds like
22 you might be thinking about it.

23 MR. LAFFERE: We are thinking about it.
24 We are open to discussions about it. I await call
25 from AAR on it.

1 VICE CHAIRMAN BUTTREY: Thank you very
2 much.

3 Now I think we are ready for Panel 4.
4 Arkansas Electric Cooperative. Western Fuels
5 Association. Dairyland Power Cooperative and
6 Entergy Services, Inc.

7 Before we start this panel. I think
8 what we decided up here, in the interests of time
9 and everybody else's schedules, so you will know
10 basically where we are headed. Maybe it will help
11 you know where you are headed, if you are here
12 from out of town. Given the fact that we have
13 this panel and only one other panel after this on
14 the schedule today, I think what we are planning
15 to do is just power through this to the end. Not
16 have a lunch break and just power through it and
17 go on through this panel and the next panel and
18 then the hearing will be concluded.

19 Having said that, we move usually from
20 this area, this way to this way. So Mr. -- is it
21 Rackers?

22 MR. RACKERS: It is Rackers.

23 VICE CHAIRMAN BUTTREY: I have the same
24 problem with Buttrey and Buttery.

25 MR. RACKERS: In the old country I think

1 it was Rackers. Here in America we called it
2 Rackers.

3 VICE CHAIRMAN BUTTREY: Anyway, Dennis,
4 you may proceed.

5 MR. LAFFERE: Thank you. Good morning
6 Vice Chairman Buttrey and Commissioner Mulvey. I
7 want to join and ask you to extend sympathy from
8 Dairyland Power Cooperative to Chairman Nottingham
9 and his family in the untimely loss of his
10 brother.

11 My name is Dennis Rackers, and for the
12 last six years I have been Director of Procurement
13 for Dairyland Power Cooperative in Lacross,
14 Wisconsin. I am responsible for Dairyland's
15 procurement and transportation of coal to its
16 three coal fired plants in western Wisconsin. My
17 career began in the 70's, and I have been involved
18 in coal mining and power generation for over 30
19 years.

20 I am here today on behalf of 575,000
21 people that Dairyland serves in Minnesota,
22 Wisconsin, Iowa and Illinois. We thank you for
23 the opportunity to tell our real story and to
24 participate in this hearing. Dairyland was formed
25 in 1961 as a non-profit cooperative to provide

1 wholesale power to the area shown here on this
2 map. Our mission is to provide competitively
3 priced energy and services to our customers at
4 maximum value to our owners consistent with the
5 wise use of resources.

6 The electric industry is essentially
7 comprised of three different models. Investor
8 owned utilities, public and municipal owned
9 utilities and member owned electric cooperatives.
10 All are experiencing similar problems with service
11 and rates for rail transportation of coal.
12 Railroad personnel sometimes impugn the profit
13 motive of the investor owned utilities, but all
14 three business models provide power to customers
15 at rates that are directly related to the cost of
16 that power.

17 Despite the attention devoted to it,
18 deregulated electric service has not advanced far
19 in this country. The investor owned utilities
20 have to pay a return to their stockholders, but
21 the state public service commissions are very
22 effective at regulating that return.

23 I recognize also that the railroads have
24 to provide a satisfactory return to their owners,
25 and I certainly don't begrudge them that. The new

1 rail pricing, however, the so-called Renaissance
2 rates, are diverging widely from the cost of
3 underlying rail movement, and the rates have lost
4 nexus with the cost of that service.

5 But respectfully, it is your
6 responsibility to regulate the railroads and
7 protect the electric customers that they serve.
8 Those electric customers are ultimately you and I
9 and all the other families that pay the monthly
10 electric bill. In addition to the size of the
11 monthly electric bill, your decisions have a
12 profound effect on the price of power and its
13 broad impact on the nation's economy and
14 competitiveness.

15 You already know that 80 percent of the
16 nation's coal moves to its designations by rail,
17 and that more than 50 percent of our electricity
18 is generated with coal. The Energy Information
19 Administration expects coal's share of generation
20 to increase to 57 percent in 2030 despite the
21 concerns about climate change.

22 More than 90 percent of Dairyland's
23 power is produced with coal in its three electric
24 generating plants. Dairyland uses 3.2 million
25 tons annually. And about 2.3 million tons of that

1 is low sulfur coal from the Powder River Basin.
2 Dairyland is one of the smallest or the smaller
3 shippers of PRB coal and is probably the smallest
4 electric generator in the room today.

5 Our Genoa and Alma plants were designed
6 to burn Illinois coal, but for years they have
7 blended PRB coal and bituminous coal to reduce
8 sulfur dioxide emissions. Our Madgett plant is
9 the only one that uses PRB coal exclusively.

10 All of our coal starts its journey on
11 rail and about half of it moves the entire 1227
12 miles to the Madgett plant in Dairyland's rail
13 cars on BSNF's northern corridor. The other half
14 of the 3.2 million tons is delivered by barge to
15 the Alma and Genoa plants. In recent years this
16 half has been sourced from low sulfur western
17 mines and has moved on the Union Pacific to East
18 St. Louis where it transloads to barges.

19 Half of the barge coal or one quarter of
20 our total travels 1,061 miles from the Powder
21 River Basin in Wyoming, and the other half is
22 Bituminous coal, it travels 1364 miles from Utah.

23 Here we see the BNSF corridor that
24 travels from Powder River Basin to Madgett. Next
25 is the Union Pacific route from the PRB to east

1 St. Louis. And then lastly the U.P. route from
2 Utah to St. Louis. The last thing we see is the
3 barge movement 500 miles to Genoa and 80 more
4 miles to Alma. The upper Mississippi River is
5 open to barge traffic only seven and a half months
6 of the year.

7 At about 40 percent of the total, fuel
8 is far and away our largest expense. Breaking it
9 down further, transportation takes 71 cents of
10 each dollar spent on fuel, while the mine takes 29
11 cents of that dollar. The railroad duopolists
12 take much more from the coal than do the miners.
13 Under the new Renaissance pricing, all but the
14 closest plants pay much more for PRB coal than for
15 the coal itself.

16 This graph has been prepared by Jamie
17 Heller, a noted industry consultant that has
18 addressed the Commission before, to depict new
19 rail rates to competitively serve destinations.
20 At the left side of the graph, the Burlington
21 Northern Railroad was the only carrier in the
22 Powder River Basin, and it was able to extract
23 monopoly rates for PRB freight. Note the 18.7
24 mills per ton mile rate in 1983. But the
25 Interstate Commerce Commission realized that

1 another origin carrier was important to promoting
2 cost effective utilization of the region's
3 tremendous low sulfur coal reserves. In the mid
4 80's it ordered BNSF to sell a 50 percent interest
5 in its PRB track to the Chicago Northwestern
6 Railroad and thus the joint line was formed.

7 The CNW partnered and subsequently
8 merged with the Union Pacific to become a viable
9 competitor to the B.N. As the U.P. and B.N.
10 competed for market share in the next decade, they
11 realized cost decreases through productivity
12 improvements. Competitive rates dropped to as low
13 as 7.3 mills per ton mile in 1993.

14 In the next decade railroad revenues
15 increased as coal volume grew sharply, and profits
16 increased as productivity improvements drove costs
17 down. During this period of active competition,
18 both railroads grew and improved their financial
19 standing. Then early in the current decade BNSF
20 realized that demand for PRB coal was about to
21 outstrip the combined railroad capacity to ship
22 it. In early 2003 it announced ambitious plans to
23 increase rates with its 90068 Tariff. But the
24 U.P. initially wasn't convinced that it would
25 work.

1 In response to the BNSF announcement,
2 U.P. said that it tries to increase rates roughly
3 one percent every year, although it fell slightly
4 short of that goal in 2002.

5 A year later, however, U.P. saw the
6 light and announced its similar circular 111
7 Tariff in March of 2004. Both railroads realized
8 that they would have to stop competition with the
9 other if they were to achieve their dreams of
10 dominance in rail pricing. They drove a stake
11 into the heart of competition and it died at that
12 time, in late '03 or early '04. Since then it has
13 been a great time to be a railroad.

14 Shipper experiences suggests that the
15 western carriers have clearly allocated existing
16 markets and -- allocated the existing markets and
17 customers between themselves. Now as contracts
18 expire, even competitively served shippers
19 struggle to get the other carrier to submit a
20 proposal. If the non-incumbent railroad does
21 submit a proposal, its rate is even higher than
22 the staggering increase demanded by the incumbent
23 railroad. Heller's work puts rates at 17 mills in
24 2006, but others report rates in the 19 and 20
25 mill range in private conversation. It is indeed

1 a great time to be a railroad.

2 Dairyland's experience with its western
3 rail rates since 2001 is shown here overlaid with
4 the same Heller data. These green bars on the
5 right represent the average of Dairyland's three
6 western coal rates. If you look closely, you will
7 see a small decrease in the average rate in 2003.
8 This coincided with the start of our new three
9 year contracts. These contracts with the western
10 carriers expired at the end of 2005 and our rates
11 jumped 93 percent on January 1, 2006.

12 As a result, Dairyland's wholesale rates
13 increased 20 percent, and the end use customer
14 pays about \$11 more each month on its bill. Only
15 one of these movements is ostensibly
16 competitive, because the coal travels to the
17 Mississippi River, both carriers provide that
18 service. The rate for this so-called competitive
19 movement lies between the other two rates as
20 measured in mills per ton mile. When asked to
21 submit a proposal in 2005, the non-incumbent
22 carrier said it did not have the locomotives
23 necessary to move this small 800,000 ton volume
24 and refused to quote the coal movement.

25 In 2004 we were shorted 26 percent of

1 the coal under one of these contract movements.
2 Dairyland suffered damages of \$7 million to buy
3 replacement coal from other sources. To continue
4 shipments of this important source of low sulfur
5 coal beyond the expiration of our contract in
6 2005, Dairyland was forced to abandon its claim of
7 damages against that carrier. Our experience is
8 not unique. Others have similar tales of woe, but
9 it is indeed a great time to be a railroad.

10 The green portion of these bars shows
11 the contribution of the fuel surcharge to
12 Dairyland's new rates in '06 and '07. Fuel was
13 included in the prior contract rates and there was
14 no separate surcharge before 2006 for Dairyland.
15 The fuel surcharges added 17.2 percent in '06 and
16 16 and a half percent year-to-date in '07 to
17 Dairyland's underlying base rates. The AAR's
18 latest RCAF basketed rail cost has fuel at 16
19 percent of total rail cost. Dairyland's based
20 rates alone increased 69 percent in 2006, a
21 multiple more than four times fuel's 16 percent
22 contribution to the RCAF basket.

23 The huge fuel surcharge now paid by
24 Dairyland, over and above the 69 increase to the
25 base rates, is simply indefensible. This fuel

1 surcharge is simply another source of profit for
2 the railroads disguised as cost recovery.
3 Carriers are leaning on Renaissance shippers to
4 pay the otherwise stranded high fuel cost for
5 legacy shippers. It is indeed a very good time to
6 be a railroad. Return to the two slides before,
7 please.

8 Thank you for your attention to this
9 story. My recommendations for remedial action are
10 included in my written statement and I would be
11 happy to respond to your questions later.

12 VICE CHAIRMAN BUTTREY: Thank you, sir.
13 Mr. Herndon.

14 MR. HERNDON: Thank you. On behalf of
15 the Entergy Services and Entergy Operating
16 companies, I would like to thank the Board for
17 holding this hearing and allowing those with a
18 particular interest in this topic to address the
19 Board regarding efficiency and reliability of
20 transportation of the energy supply.

21 We agree with the Board's assessment
22 that rail transportation is a vital link to the
23 energy supply chain, which is crucial to this
24 nation's economic stability and the national
25 security. However, Entergy is not convinced that

1 the current rail transportation system provides a
2 reliable and efficient mode of transportation.
3 Entergy owns five coal fire generating units
4 totaling just under 3900 megawatts of capacity.
5 Through two of its operating companies, Entergy
6 Arkansas and Entergy Gulf States, four of these
7 units are located in Arkansas at the White Bluff
8 and Independence station. The fifth unit is
9 located in Louisiana at the Roy S. Nelson Steam
10 Electric Station. All five units were designed
11 for PRB coal, and with the exception of a few
12 small test burns, exclusively burned Powder River
13 Basin through 2005.

14 In 2007 shipments of coal from the PRB
15 joint line are estimated to average one million
16 tons a day. To meet this demand, 69 empties and
17 69 loaded trains per day are required to travel
18 the joint line. This production supports a
19 substantial part of total coal fire generation,
20 which makes up about 50 percent of the total
21 electrical generation in this country. Any
22 chronic long-term significant loss of this coal
23 fire generation could result in major electrical
24 power shortages.

25 Even short term transportation

1 disruptions, depending on the number and frequency
2 of those disruptions can affect how a utility
3 views rail service reliability. These disruptions
4 can lead to slower velocities on the railroad,
5 increased derailments, increased use of force
6 majeure declarations and the removal of service
7 performance standards for the railroads. All of
8 these events have the effect of reducing
9 deliveries.

10 Based on data supplied by railroads and
11 data supplied from Entergy's own experience, the
12 rail transportation system is operating at slower
13 speeds and the number of derailments are
14 increasing.

15 The gross cycle time -- for all that
16 don't know what gross cycle time, that is the
17 total time it takes to make a complete cycle of
18 loading a train, delivering it and bringing that
19 train back to the mine. -- to energy plants have
20 increased three to four percent each year since
21 2002. In Arkansas, the railroads have provided an
22 additional three to five trains sets of their own
23 equipment in order to meet our coal nominations.
24 Cycle times haven't gone down, but they have added
25 more equipment. Without the railroad's supply of

1 train sets, Arkansas coals would be subject to
2 rapidly depleting levels.

3 At Nelson, current gross cycle time has
4 resulted in delivery of only 85 percent of
5 Entergy's nomination. In addition, according to
6 railroad's own reporting data, we find continual
7 decline in per quarter on time performance by both
8 western railroads.

9 U.P. is also reporting that unit train
10 speeds has declined by an average of 1.6 miles per
11 hour between March 2006 and June 2007. Finally,
12 based on data provided by the railroads to the
13 Federal Railroad Administration, U.P. reports that
14 the number of derailments caused by defective
15 tracks increased by 1.5 percent per year between
16 1990 and 2006. Derailments involving Entergy
17 supply trains increased on an average of six
18 percent between 1995 and 2007.

19 Recent practice suggests that the
20 railroads will be relying more heavily on the use
21 of force majeure claims to excuse poor
22 performance. From 1995 to 2004 the railroads made
23 only eight force majeure claims to Entergy, for a
24 total of 32 days. Since 2004, the number of force
25 majeure claims have increased to 23 through May of

1 2007, for a total of 417 force majeure days
2 claimed.

3 The greater reliance on force majeure
4 claims further undermines the reliability of coal
5 rail transportation services. It is also becoming
6 evident from both the public pricing documents and
7 other railroad pricing documents, that the western
8 railroads are moving away from bilateral
9 negotiated contracts between shippers and carriers
10 and moving towards take it or leave it offerings.
11 These new service documents contain little if any
12 performance standards applicable to the railroad.

13 Based on Entergy's own data, there is a
14 direct correlation between reduced performance
15 standards and increased cycle times. At one of
16 our plants, the cycle time that we were told to
17 use for planning purposes following the expiration
18 of the existing transportation agreement requires
19 us to provide three additional train sets in
20 addition to the four train sets already in service
21 to deliver the same amount of coal.

22 If this same level of performance is
23 applied across all customers taking PRB coal,
24 train sets currently in service would have to
25 increase by 75 percent in order to move the 360

1 million tons forecasted for 2007. This increase
2 does not provide extra equipment capacity and thus
3 would only add to more congestion and further
4 denigration of transit times.

5 How do decreased performance standards
6 result in greater efficiency? The answer is plain
7 and simple. It doesn't. It is Entergy's belief
8 that without outside influence, rail delivery of
9 coal will become more unreliable and less
10 efficient resources for utilities. Is there some
11 influence that this Board can exert to keep the
12 rail transportation energy sources reliable and
13 efficient? We would like to suggest that the
14 Board could provide greater oversight on railroad
15 performance as relates to commodities critical to
16 this nation's security.

17 This can be accomplished by developing
18 specific performance matrixes that will provide
19 board and shipper with early warning notices which
20 will allow transportation issues to be addressed
21 in their development in stages. These matrixes
22 should be reported and made available to the
23 public. To make any matrix valuable there needs
24 to be accountability. There should be some
25 benchmark established for these matrixes to allow

1 all stakeholders to identify when these
2 performance levels are below an acceptable
3 standard.

4 For example, it may be possible to
5 identify system velocity levels that would warrant
6 service review. Alternatively, service review
7 could be triggered by matrix relating to train
8 loadings or dwell time statistics.

9 Other measurements that could be
10 developed could be in the following areas:
11 Comparison of actual deliveries to requested
12 deliveries. Unit train velocities. The number of
13 unit trains or cars in service for a given
14 commodity. The loadings or the number of traffic
15 on primarily routes. The number of empties
16 waiting for loads.

17 I have here, since the Board has a
18 established the Energy Reliability Committee,
19 Energy Advisory Committee, that committee could be
20 charged with the responsibility of identifying and
21 recommend measurements that would provide STB and
22 energy market participants with valuable
23 information without overburdensome to the
24 railroads.

25 In conclusion, rail deliveries of coal

1 are an integral part of electric reliability. The
2 adequacy of long-term coal delivery is fundamental
3 to the cost effective operations of both power and
4 electric systems. The development and
5 implementation of robust reporting measures will
6 allow for greater oversight of railroad
7 performance. As stated earlier, railroads must be
8 held accountable for some level of performance
9 before the electric generating industry and other
10 energy resources can rely on the service.

11 Thank you for your careful consideration
12 to these comments.

13 VICE CHAIRMAN BUTTREY: Thank you, Mr.
14 Herndon. Mr. Richards.

15 MR. RICHARDS: Vice Chairman Buttrey and
16 Commissioner Mulvey, thank you for allowing us to
17 comment today. I am going to make my comments
18 brief today. I just did want to provide a few
19 facts in terms of really our evaluation of
20 performance. I do want to state up front that our
21 inventories are not in crisis at any of the plants
22 that we do serve today, just to let everybody know
23 that.

24 I just want to say I am C.E.O. of
25 Western Fuel Association. We are a natural fuel

1 supply cooperative. We are a not-for-profit
2 entity. We buy and deliver coal for members who
3 are typically G.N.T., generation transmission
4 cooperatives. We were established in 1976. The
5 original members were Basin Electric and Trising.
6 I have got some logos here from our Class A.
7 members. Our Class A. and B. members. We do buy
8 and deliver the fuel for their power plants. We
9 also have a number of Class A. members. We are
10 not involved in buying and delivering the fuel for
11 their plants. We do provide fuel services at
12 their request at cost, so I am not here speaking
13 on their behalf today. The gentleman to my left
14 is one of those members.

15 We are in Denver, Colorado. We
16 purchased in 2006, 17.3 million tons and delivered
17 that to various power plants. We also are
18 involved in associated mining operations. We
19 manage a small operation in the Powder River Basin
20 and in Colorado.

21 Just to get right to our rail service
22 issues. I wanted to cover the cycle time
23 information at several of the plants that we
24 serve. There are seven plants that we provide
25 coal to. The first one you are very familiar with

1 is the Limby River Station in Wheaton, Wyoming.
2 This is the history of the cycle times starting in
3 2000. Within the cycle time guarantees we had
4 under the contracts at that time, and obviously we
5 have seen that go up significantly, surprisingly
6 2006 being worse than 2005.

7 It goes through the plants. We see the
8 same thing at the Holcomb. This is in western
9 Kansas. We have seen the cycle times go up there
10 as well. It has not improved. Nearman near
11 Kansas City, the same thing happened. Sherco is
12 about a 750 mile movement to Minnesota. Again, we
13 have seen cycle times go up and no change taking
14 place even by 2007. Southeastern Missouri along
15 about an 1100 mile haul, we have seen those cycle
16 times increase as well.

17 The one plant we have in Quindaro, which
18 is in Kansas City as well, we have sign cycle
19 times go down. It is under what I don't want -- I
20 wouldn't want to call a legacy contract, maybe
21 that is a misnomer, I call it a competitively
22 negotiated contract. And versus today where we
23 have non-competitively negotiated contracts. We
24 have terms in there that there are penalties for
25 not meeting cycle time guarantee.

1 Going from that information to the
2 increases that we have seen recently in the
3 non-negotiated -- non-competitively negotiated
4 contracts, we have seen rate increases of, this is
5 as percentage of the previous rate, but at several
6 plants being served by the railroads, we have seen
7 the increase go up by 50 percent. And in Plant
8 C., being the Larimer Station, nearly tripling
9 since its original contract.

10 How does this happen where we are paying
11 more money and our service hasn't improved? And I
12 guess we see this as generally a lack of
13 competition and probably maybe insufficient
14 regulatory oversight. We would recommend, as
15 others have already, that the Advisory Committee
16 that you are going to organize, really look and
17 try to address reliability issues. With that, I
18 will close. And I am looking forward to some of
19 the questions that have been asked before by
20 previous shippers. I would like to have an
21 opportunity to answer those as well.

22 VICE CHAIRMAN BUTTREY: Thank you, Mr.
23 Richards. Mr. Sharp.

24 MR. SHARP: Vice Chairman Buttrey,
25 Commissioner Mulvey. Good afternoon. And we

1 certainly pass on our condolences to Chairman
2 Nottingham and his family for the loss of his
3 brother.

4 As described in our written submission,
5 AECC is keenly interested in the reliability of
6 rail transportation. Three times in the past 14
7 years, and we have had ownership in power plants
8 in Arkansas that burn Powder River Basin coal
9 since the late 1970's. So we are looking at a 30
10 year history from our standpoint of shipping
11 Powder River Basin coal to the state of Arkansas
12 to produce electricity.

13 Up until 14 years ago we didn't have a
14 situation where the failure to get coal to our
15 power plant caused us to have to limit the
16 electrical output of the plant. But 14 years ago
17 up to today we have had three different instances
18 where this has occurred, where failure by the
19 railroads to deliver coal to our power plants has
20 caused us to limit electrical generation out of
21 that plant. And of course when that happens, we
22 have got to get that electricity generation made
23 up from some source. So we are either running
24 natural gas plants or we are buying power off of
25 the power market at substantially higher prices.

1 And in this most recent episode, which
2 really for us is kind of continuing on today, I
3 mean we are still incurring cost as a result of
4 the rail problems that started in 2005. In
5 addition to using natural gas and buying power off
6 the spot market, off of the power market, we have
7 turned to foreign coals as a way of trying to
8 mitigate some of the additional cost that our
9 members have to pay on their electric bills. And
10 that, to a certain extent, that has been helpful.

11 Of course, having these kinds of
12 restrictions where we are not able to run the
13 plant like it was planned to run on the fuel it
14 was planned to run, it is very disruptive to our
15 operations. It dramatically affects our costs and
16 what our members pay on their electric bills. It
17 also causes produces distortions and adverse
18 impacts that ripple through the economy in
19 general.

20 The real good example of this is, like I
21 said, I would say current crisis that we are
22 really kind of still in that is ongoing from 2005.
23 When that disruption began in May of 2005, we were
24 pushed again to limit the output of our coal fire
25 plants and pushed towards using more natural gas

1 generation. As that year progressed and this
2 became a long term situation, or it became obvious
3 that this was going to be a longer term situation,
4 the Gulf Coast was also hit by Hurricane Rita and
5 Katrina. So here are the utilities out there
6 buying natural gas, which really is a supply and
7 demand market, and driving up -- driving down the
8 supply and driving up the cost of natural gas,
9 which increased the difficulty and hardship that
10 industries and individuals who depend on natural
11 gas were suffering due to the hurricane situation.
12 So there again, this doesn't happen in an isolated
13 island, it is all interrelated with the economy
14 and the competitiveness of American industries.

15 In addition to the reliability issues,
16 we are also aware of the central role that
17 efficiency improvements have historically played
18 in the evolution of PRB coal transportation under
19 the Staggers Act. For the past 27 years a long
20 series of productivity improvements have benefited
21 carriers and shippers alike, reducing costs,
22 lowering the floor for competitive rates, and
23 applying downward pressure on the cost factors
24 that enter into these rate cases.

25 We just want to point out to the Board

1 that -- and it has been referred to a couple times
2 here already by the speakers. The pivotal role
3 that coal shippers have played in bringing about
4 some of these efficiency improvements that have
5 benefited the shippers as well as the carriers.

6 Expenditures by coal shippers and the
7 mining companies in some cases on larger cars,
8 aluminum cars, additions to loading and unloading
9 trackage have been critical components of the
10 increases in net tons per car and the net tons per
11 train that the railroads are able to haul.

12 In addition, coal shippers and mines
13 have invested in technological advancements such
14 as automated car identification systems, automated
15 precision unloading and loading systems. And we
16 have also supported the efficiency improvements
17 that the railroads were trying to achieve by
18 allowing the railroads to redirect empty sets of
19 cars in the PRB. Mr. Koraleski referred to this
20 earlier. U.P. calls it a flip program. Like I
21 said, it is no small thing for a shipper to
22 basically give up control of his sets of cars that
23 he owns and allow the railroads to put those in
24 places other than where they were originally
25 intended. But recognizing that that does improve

1 the overall efficiency of the system, many
2 shippers have allowed the railroads to do that.

3 Also something that really hasn't been
4 mentioned today, but something -- a program that
5 the railroads undertook some time ago has
6 certainly helped the efficiency of the overall
7 flow of unit trains out of the PRB to the power
8 plants, is the use of distributed power. But then
9 also, there were also some things that the
10 utilities had to do in that respect, by
11 rearranging sets of cars and maintenance
12 schedules. When you've got everything set up,
13 your entire system set up on the length of trains
14 being this long, and that gets changed, there are
15 a lot of things that you have got to change. So
16 there are a lot of cooperative efforts that are
17 between shippers and producers that have helped.

18 It is not that the coal shippers have
19 just been sitting back and harvesting the benefits
20 of these improvements. We have done our share of
21 the planning as well. We are quite familiar with
22 rail efficiency and ways to achieve it, and we
23 certainly hope that that is going to continue in
24 the future.

25 In looking back at our experiences with

1 burn restrictions, we found a pattern that we
2 believe provides some important guidance regarding
3 the causes of rail reliability problems.
4 Basically, before the last round of big rail
5 mergers, the only time that we had to place a burn
6 restriction on a plant, in other words, limit the
7 electrical output of the plant, was when we had a
8 very widespread flooding situation that disrupted
9 rail service not unlike what happened here just a
10 few weeks ago in the midwest part of the country.
11 This was in 1993 and '94, and it was a little
12 worse as far as the impact on the railroads, than
13 the episode that we are just getting finished
14 with, as far as flooding in the midwest.

15 Even at that time, the amount of coal
16 that we had in inventory allowed us to pretty well
17 ride through that without too many problems. Like
18 I said, we did have to place burn restrictions on
19 our plant, but it was for a very short period of
20 time. There were some additional costs to us and
21 our members, but it was tiny compared to what we
22 have had since then.

23 Since that time we have had two much
24 more serious episodes. The melt down after the
25 U.P. S.P. merger and then these joint line

1 problems we have been referring to began in 2005.
2 These episodes were huge in comparison to past
3 natural disasters, and both appeared to have
4 resulted directly from decisions made by rail
5 management rather than any type of uncontrollable
6 force.

7 To understand how this evolution came
8 about, it is important to look back at what
9 happened with the rail mergers and the so-called
10 bottleneck cases. In a typical rail merger, the
11 railroad would obtain an increased length of haul
12 due to single line service, and they would achieve
13 cost savings due to the elimination of redundant
14 capacity. From the bottleneck cases, the
15 railroads were able to insulate their longhaul
16 moves against possible competition on portions of
17 the route.

18 When you put longer hauls on fewer
19 railroads, together with fewer options for
20 competing carriers to step in when things go
21 wrong, it is not really surprising that the rail
22 system as a whole has tended to become less
23 reliable. If something goes wrong with the
24 performance of one or more of the railroads, it
25 can really go wrong, because the market forces

1 that might otherwise mitigate the program have
2 been constrained or eliminated. Excess capacity
3 is scarce, and shippers have no practical way to
4 separate a large railroad that may be working from
5 the part that isn't.

6 In our written submission we discussed
7 why it is important for the Board to maintain
8 accountability by the railroads for their
9 decisions and actions, and not just send the bill
10 to shippers by pursuing a strategy that would rely
11 solely on increased coal inventories to counteract
12 unstable rail service.

13 We offer specific suggestions for action
14 the Board could take to address the causes, rather
15 than the symptoms, of railroad reliability
16 problems. These include reconsidering the
17 conditions imposed in past merger cases. Applying
18 the competitive access remedies for poor service
19 contemplated in the original bottleneck decision.
20 And possibly changing the bottleneck criteria in
21 light of changed circumstances.

22 In offering these suggestions, we would
23 like to emphasize three things. First, we are not
24 talking about any type of reregulation. That's a
25 word that -- reregulation has been wagged about a

1 lot recently, and that simply doesn't apply to
2 what we are proposing. What we are talking about
3 is making measured use of market forces within the
4 current scope of the Board's authority and
5 discretion to counteract the problems that have
6 been observed.

7 Second, we are not asserting that the
8 Board made any error in the judgments that it made
9 previously in these areas. What we are saying is,
10 like in a case of collective rate making by motor
11 carriers, the situation has changed, so that
12 things that were found to be appropriate before
13 are no longer appropriate now.

14 Third, in proposing these changes, we
15 believe that there is a significant common
16 interest between shippers and railroads. Probably
17 none of the railroad witnesses here today would
18 jump up and say, "You should get rid of the
19 bottleneck criteria." They are not going to do
20 that. Or nor would they say, "You should make
21 more liberal use of competitive access." But, if
22 they sit back and look at the situation and do the
23 math, we believe that they will see that with the
24 large and increasing volumes moving out of the
25 PRB, the real value associated with operating

1 efficiency improvements is increasing. It was
2 certainly valuable even back when you had excess
3 capacity, but these efficiency improvements are
4 going to be even more valuable now. And the
5 wisdom of investing in capacity increases on
6 efficient route segments is becoming more
7 doubtful.

8 We believe our suggestions will benefit
9 railroads in these areas. Of course we expect
10 shippers will receive benefits as well. As volume
11 increases, unleashing market forces becomes more
12 of a win/win for railroads and shippers alike, as
13 has already been experienced where market forces
14 have been unleashed under the Staggers Act. We
15 all saw what happened when that occurred.

16 I note that many shippers have expressed
17 a concern and belief that physical opportunities
18 for head-to-head rail competition no longer
19 produce the vigor of competitive conduct that has
20 been observed in the past. To the extent that
21 such a reaction and competitive vigor has
22 occurred, the Board may need to open the spigots
23 of competition wider than it would have in the
24 past in order to obtain the desired remedies.
25 Appropriate use of market forces should provide a

1 physical way to address unreliability and the
2 related problems that we have seen that arise. It
3 should also create a climate that shields railroad
4 management from undue pressure from the financial
5 community for short term results.

6 I urge the Board to consider carefully
7 the ways in which past actions individually and
8 cumulatively may have contributed to the
9 increasing volatility of rail service performance
10 that has been observed, and to embrace the
11 application of appropriate market forces as a
12 remedy.

13 I appreciate this opportunity to
14 participate in the Board's consideration of these
15 issues and look forward to answering any questions
16 that you may have.

17 VICE CHAIRMAN BUTTREY: Thank you, Mr. .
18 Thank you to the whole panel.
19 Commissioner.

20 COMMISSIONER MULVEY: In your written
21 testimony you mentioned that three times in the
22 past 14 years coal deliveries were below -- the
23 coal shortages were severe, that caused you to
24 have to reduce output. Were your stockpiles at
25 that time 30 to 45 days as you see as a normal

1 level, or were your stockpiles at that time lesser
2 than they are today?

3 MR. SHARP: I don't have those exact
4 numbers with me, but the inventory targets were a
5 little bit less than what the inventory targets
6 have now been set at after this last meltdown with
7 the joint line. This kind of gets back to
8 something that was said before, that is totally
9 wrong from my standpoint. We don't set our
10 inventory targets based on what we think the coal
11 price is going to be. The inventory targets --
12 the primary factor for setting inventory targets
13 is the reliability of the rail transportation to
14 the plant. If we had 100 percent reliable rail
15 transportation to the plant, we would just put it
16 on a conveyer into the burner and burn it. We
17 wouldn't have a need for that additional cost.

18 COMMISSIONER MULVEY: I think it has
19 been alleged that the utilities were operating
20 much the same as the retail sector in the sense of
21 trying to bring down inventories and free up
22 resources so you don't carry such large
23 inventories, and that that was part of the reason
24 why any glitches in the supply of material from
25 the PRB caused real shortages at the plant. I was

1 wondering to what extent there was truth to that
2 argument?

3 MR. SHARP: I think if you look at our
4 situation you would not find that correlation.

5 MR. RICHARDS: Can I add to that? I
6 think it is important to point out a number of
7 things with inventories in the past. It is
8 another point of misinterpreting data, making
9 wrong conclusions.

10 If you go back to the time when the PRB
11 was just starting out, there wasn't a lot of
12 production coming out of the PRB in the 1980's.
13 The inventory targets that were set for a lot of
14 utilities at that time, they were burning eastern
15 coal or they were burning Illinois coal. It was
16 barge coal. A lot of inventory targets, the river
17 freezes up for six months of the year, and a lot
18 of people at that time, the utility that I worked
19 for, when I started working for them, they were
20 selling off their barges because they were
21 converting to PRB coal.

22 Prior to that time we had six months of
23 coal on the ground to get through the wintertime.
24 So if people use whatever year as a base and
25 compare it with today, it is erroneous, because

1 those targets were set up for different reasons,
2 and barges being one of them. It wasn't as
3 reliable a system that it became when the Powder
4 River Basin was developed.

5 The mines -- it is very difficult to
6 build systems for the peaks. The mines have pit
7 inventory to get them through the peaks, but they
8 don't have -- it is too expensive to build a
9 system to produce coal at the peak level, the
10 railroads don't have the storage capacity for the
11 peak level. The only place left to have the surge
12 capacity to get through the peaks is really the
13 stockpiles at the plants. The plants deal with
14 the peaks, and the peaks go up and down as the
15 demand changes, the load changes from hour to
16 hour, minute to minute, it changes from season to
17 season.

18 But we have to respond -- at the power
19 plants, we have to respond to the peak. We have
20 to provide electricity through those peaks. So
21 that stockpile is always changing. The people --
22 we wear out equipment, we wear out people running
23 that coal out to the stockpile and running it back
24 into the plant. I mean we have -- in '93 there
25 was the great flood, it was a 500 year, 1,000 year

1 flood. People had run their inventories down,
2 they started running them back up. But it is
3 really based on reliability. We are expected to
4 handle the peak, and that's what sets the
5 inventory policies.

6 COMMISSIONER MULVEY: Obviously if you
7 run out of coal, the price you pay is very, very
8 high, if you have brownouts and blackouts.

9 MR. RICHARDS: It is a real high price
10 for me, because I get fired.

11 COMMISSIONER MULVEY: The question to
12 you, then, Mr. Richards. You mentioned about the
13 railroads cycle times going up. Why would the
14 railroads not be concerned about reducing cycles
15 times? It would seem to me that that would
16 improve their capacity. You would have equipment
17 turning around more quickly.

18 MR. RICHARDS: I don't know. I mean,
19 they may be frustrated by it. I know they have
20 made obviously additional investments in 2006 and
21 on in 2007, and we haven't necessarily seen all
22 that. So we don't know whether the capacity
23 increase has been just to store more equipment on
24 tracks, because it doesn't seem to have gone into
25 increasing velocity. I know that's what their

1 goal is and that's what they would like to
2 accomplish, but we haven't seen that yet. Is it
3 crews? Is it locomotives?

4 I know there is some statements about
5 the mines. We only started measuring delays at
6 the mines recently. I don't know if that is
7 normal. I don't know if it is exceptional. We
8 don't have data that goes back to how many mine
9 problems there were in 2000 or 1995. We don't
10 have that base load data. I don't know if that is
11 an anomaly in the data.

12 I don't know, I can't point to any one
13 thing that I can see. Maybe when we get some of
14 the cut-overs in this next section of track, maybe
15 things will improve. We haven't seen it yet. And
16 we do have -- we have -- out of 1300 cars we had
17 several years ago, we have over 1700 cars today.
18 So we have picked up 15, 20 percent more cars that
19 we have had to go out and acquire for our
20 membership to deliver the same amount of coal.

21 COMMISSIONER MULVEY: You indicated in
22 your testimony also that you seem to be observing
23 price signaling on the part of B.N. and U.P. Is
24 that correct?

25 MR. RICHARDS: Well, when you have

1 public pricing -- you have price signaling taking
2 place with the airlines when they publish their
3 rates going from Washington, D.C. to Denver.

4 COMMISSIONER MULVEY: That's true.

5 MR. RICHARDS: In the airlines --

6 COMMISSIONER MULVEY: Do you argue that
7 there not price competition in the airline
8 industry today? I mean the prices are publicly
9 put there, but there is obviously price
10 competition in the airline industry.

11 MR. RICHARDS: Obviously not if you are
12 flying from Minneapolis to Billings, you might not
13 have the same competition. We like competition.

14 COMMISSIONER MULVEY: You mentioned
15 defective tracks as being a problem. What do you
16 mean by defective tracks? The railroad said they
17 have been putting an awful lot of money into the
18 Powder River Basin with double tracking, triple
19 tracking and in some places quadruple tracking.
20 There have been problems with the coal dust and
21 the like. Are you suggesting that there was
22 defective track due to inadequate maintenance or
23 is it due to something else?

24 MR. HERNDON: The data was taken from
25 the Federal Railroad Administration and it was

1 reported by the railroads as to what was the cause
2 of derailments over time. There is a cause that
3 is listed on the Federal Railroad Administration's
4 website in accident reports that is defective
5 track as the cause. And that is the data that was
6 reported on there. I am not necessarily
7 suggesting anything, other than the fact that that
8 is, the defective -- the cause of derailments from
9 defective track as reported by the railroad. And
10 I think it does relate to the fact, that if you
11 have increased track causes, that it has to have
12 some reliance on track maintenance issues.

13 COMMISSIONER MULVEY: There has been
14 some talk about diffusion of coal dust causing
15 track problems. Is that something that you have
16 been made aware of too, the diffusion of coal dust
17 is a problem and it is causing the rights of way,
18 the ballast and et cetera to get fouled and the
19 tracks to fail more often? Is that something that
20 you have seen, Mr. Richards.

21 MR. RICHARDS: I'm not involved in that
22 litigation. Obviously we are working together
23 through the NCTA to try to resolve the issue.
24 First of all, we are looking at trying to study
25 the causes and get a better handle on what the

1 causes are before we start addressing solutions.
2 I guess that's where we are at. We are working --
3 hopefully we can work together to solve that.

4 COMMISSIONER MULVEY:

5 MR. RACKERS: Can I add. I'm not sure
6 whether you understand the moment of levity here.
7 You seem to be pointing your question first to
8 Jeff Herndon. And Jeff Herndon's company is one
9 that is being sued for trespass and nuisance of
10 the dust.

11 COMMISSIONER MULVEY: I recall that.
12 That's one of the reasons I switched. Go back to
13 Dairyland. Over to Dairyland. You had a 93
14 percent increase in your rates in January of 2006.
15 93 percent over what time period, however?

16 MR. RACKERS: If I understand your
17 question --

18 COMMISSIONER MULVEY: Was it over a one
19 year period?

20 MR. RACKERS: It was from the expiration
21 from our three year contracts.

22 COMMISSIONER MULVEY: A 93 percent
23 increase from when the -- when was the rate
24 established?

25 MR. RACKERS: It was three years before.

1 COMMISSIONER MULVEY: So it was --

2 MR. RACKERS: It was a three year
3 contract. Rates were established in late 2002.

4 COMMISSIONER MULVEY: Did it also
5 include the fuel surcharge?

6 MR. RACKERS: No, it did not. The
7 contract rates did not include a fuel surcharge.

8 COMMISSIONER MULVEY: I thought in your
9 discussion of the fuel surcharges, you were
10 suggesting to some extent that the fuel surcharges
11 were in the indexing of the rate, and then you
12 were being charged a fuel surcharge on top of
13 that, what you would call double dipping. Were
14 you suggesting there was double dipping? I wasn't
15 sure whether you were suggesting that or not.

16 MR. RACKERS: That's not what I was
17 trying to say. I guess I was trying to say partly
18 that, as I said, we had three year contracts that
19 started in 2003 and went through 2005. And those
20 contracts essentially compensated the railroads
21 for the cost of fuel in the base rate. There was
22 no fuel surcharge.

23 Starting in January 1 of 2006 our rates
24 increased 93 percent over what we had been paying
25 in the last year of the contract, which is 2005.

1 Our rates -- our base rates increased. The base
2 rates excluding fuel surcharge increased 69
3 percent. The total rate, including fuel
4 surcharge, increased 93 percent. My point was
5 that the fuel, as a part of the RCAF basket of
6 rail cost is 16 percent of the fuel cost. And our
7 rate increase, base rates 69 percent. 69 percent
8 divided by 16 percent is more than 4 times. So
9 our base rates increased more than four times and
10 four times the multiple of what is considered the
11 fuel cost in the RCAF basket.

12 COMMISSIONER MULVEY: The major cost
13 increase the railroads incurred. Did the STB
14 recent rules on fuel surcharges help you?

15 MR. RACKERS: It has helped some, to the
16 tune of about approaching a dollar and a half a
17 ton on one of our movements.

18 COMMISSIONER MULVEY: My background is
19 in economics. One of the things economists look
20 at is this the game theory. Game theory always
21 suggests that a duopoly is more likely to result
22 in agreement on the duopolists than if you have
23 tripoly. Does that suggest, therefore, that you
24 are all in favor of the DM&E extension into the
25 Powder River Basin and any of you are interested

1 in sort of ponying up and become guarantors of
2 shipments out of the Powder River Basin by the
3 DM&E?

4 MR. RACKERS: Yes, we certainly do
5 support the DM&E and we are glad that you guys
6 have seen fit to approve their application for the
7 new railroad.

8 COMMISSIONER MULVEY: We don't really
9 approve. We say that the -- we gave them 160
10 mitigation thing that they have to do in order to
11 build the line, and then I think they can go ahead
12 and build it. It is not our job to --

13 MR. RACKERS: I think one of the issues
14 that I would be remiss if I didn't address with
15 the DM&E. We saw from the graph what happened
16 when the second railroad got access into the
17 Powder River Basin, and we saw the effect of
18 competition in driving rates down, all the time
19 the railroads continued to prosper. Today it
20 seems like the railroads are not competing. Once
21 again, we have those very high rates in the 20
22 mill range.

23 Now, there is some thought that the DM&E
24 could come into service and bring about a similar
25 trend in rates. But I think one of the big

1 obstacles to the DM&E is the fact that they don't
2 directly serve but a small number of coal fired
3 plants. So many of the plants that obviously take
4 coal today from the Powder River Basin are captive
5 at the destination from the U.P. or the BNSF, and
6 neither one of those railroads is willingly going
7 to accept a hand-off or an interchange of trains
8 from the DM&E.

9 COMMISSIONER MULVEY: Would the common
10 carrier obligation, however, require that they
11 accept an interchange? Or would the bottleneck --

12 MR. RICHARDS: Any bottleneck relief to
13 the DM&E --

14 MR. RACKERS: That is a bottleneck
15 issue. I suspect if the DM&E does succeed in its
16 quest or commission to try to build a new
17 railroad, that there are going to be shippers
18 coming to you asking for bottleneck relief.

19 COMMISSIONER MULVEY: Because
20 theoretically the DM&E would bring some coal out
21 of the Powder River Basin that would increase
22 capacity on the other lines. Once they both had
23 more capacity, then they would begin bidding to
24 fill that capacity and that would drive rates
25 down.

1 MR. RACKERS: Theoretically, yes.

2 VICE CHAIRMAN BUTTREY: I just want to
3 -- I didn't actually have a question for the
4 group, but I did want to mention, because it
5 hasn't been mentioned yet, and I think we actually
6 try to do this at every hearing we have. We have
7 this group at the Service Transportation Board
8 which deals with consumer assistance issues. We
9 have two members of that staff with us today who
10 traveled out here for this hearing and to listen
11 to what you all have to say.

12 For the most part, the avenues of
13 approach for folks who are concerned about rail
14 issues and how they affect them. You can either
15 file a formal proceeding, or you can seek
16 assistance through the Consumer Assistance Program
17 with the Board. And I don't know that any of you
18 have ever sought to use their expertise or not,
19 but others have with admittedly varying results.
20 But sometimes even with the exercise of your best
21 efforts, you can't get a result that is going to
22 make everybody happy. I never say you are not
23 going to ever make everybody happy, but at least
24 there is a shot that you might be able to get two
25 parties actually speaking to each other. That is

1 certainly one of the things that they seek to do.

2 Other disputes, service issues and so
3 forth, issues involving other rates -- not rates,
4 but demurrage and other kinds of extraordinary
5 charges like that are sometimes directed to that
6 group, and they are able to actually get a
7 resolution or get the parties talking to each
8 other and get some resolution that is reasonably
9 acceptable to both parties. At least for some
10 period of time.

11 So I would just say that the service is
12 there. It is available. All you need to do is
13 avail yourself of it. And you can do that
14 electronically. You can go on the web and through
15 our website and access that service. They pride
16 themselves on very quick response times to people
17 who avail themselves of that service. They also
18 pride themselves on being able to get in touch
19 with the appropriate person at the specific
20 carrier, whatever that carrier may be within a
21 very short period of time. And I think certainly
22 less than 24 hours, which is somewhat better than
23 you would expect from our great government. But
24 they do a very good job I think.

25 And I would suggest to the four of you

1 and anyone else in the audience, any other company
2 or shipper in the audience that has a concern in
3 that area, that you might want to avail yourselves
4 of their services. Unless there are any other
5 questions, we would --

6 COMMISSIONER MULVEY: I have one other
7 question to Dairyland. That is, on the rail rate
8 chart, the rail rate chart that you had with the
9 increase. Was in real terms in mills per mile or
10 nominal terms in mills per mile?

11 MR. RACKERS: It is my understanding
12 that that is nominal cost prices.

13 COMMISSIONER MULVEY: Thank you. That's
14 all.

15 VICE CHAIRMAN BUTTREY: We will excuse
16 this panel and go to Panel 5 at this point.

17 Our next panel is Ethanex Energy, Inc.
18 Mr. Rahm. And T.W. Blasingame Company, Inc.,
19 Thomas W. Blasingame. Gentlemen, thank you for
20 being here. Welcome to the hearing. Mr. Rahm,
21 you may begin.

22 MR. RAHM: Good morning Vice Chairman
23 Buttrey and Commissioner Mulvey. We would also
24 like to express our deepest sympathy to Chairman
25 Nottingham and his family in their recent loss.

1 My name is Randy Rahm. I am the Chief
2 Operating Officer of Ethanex Energy, Incorporated.
3 Let me begin today by commending the Board on the
4 undertaking of this hearing. Our nation's economy
5 is dependent on many factors of production, upon
6 which exists the growth and stability of the
7 nation is based and concerned.

8 The most important of these factors is
9 the regular and dependable supply of all forms of
10 energy. I have submitted written comments into
11 the record and will refrain from repeating them
12 verbatim during this hearing. I do, however, want
13 to touch on a few issues to highlight them and
14 focus the Board's attention.

15 The use of ethanol is growing. Just in
16 the United States ethanol has increased nearly 44
17 percent from 2004 to 2006, from 3.4 billion
18 gallons to almost 4.9 billion gallons. This is
19 being driven by two factors: The elimination of
20 MTBE from gasoline and the growing demand from the
21 flex fuel vehicles using the E-85 ethanol, an 85
22 percent ethanol and 15 percent gasoline fuel
23 solution. These are real factors affecting demand
24 today in the marketplace as ethanol production
25 ramps up and consumption increases. This ethanol

1 consumption would easily triple or quadruple in
2 the near term.

3 What does this mean in terms of our
4 nation's energy supply and rail transportation
5 required to service it? Well, this is a twofold
6 question. First, what else is happening in the
7 energy sector to make demands on the railroad
8 industry. Second, what are the bottlenecks
9 inhibiting the efficient movement of ethanol by
10 rail today and what will they be in the future?

11 So what else is there? One big answer
12 is coal. The AAR reports that coal comprises
13 nearly 44 percent of the traffic moved by the
14 railroads. This figure, due to numerous factors,
15 will grow in the coming years as demand for
16 electricity increases, and other fuel sources,
17 such as natural gas and oil are becoming
18 increasingly less cost competitive for electric
19 generation.

20 For example, between 1990 and 2005 coal
21 consumption increased nearly 25 percent. The
22 railroads responded to this challenge by
23 increasing capacity in the Powder River Basin. At
24 the same time as this tremendous growth in the
25 coal sector, there has been a sizeable growth in

1 the ethanol industry.

2 There are 125 facilities currently
3 producing ethanol in the United States, with
4 nearly six billion gallons total capacity. The
5 industry is spread out across more than 20 states,
6 with more facilities coming on line every year.
7 In fact, nearly 80 facilities are currently under
8 construction, and when these facilities come on
9 line within the next two years, the industry will
10 have grown nearly 44 percent. This means that the
11 industry output will stand at nearly 8.5 billion
12 gallons in 2009, up from 3.4 billion gallons in
13 2004.

14 Railroads move nearly 7.2 million tons
15 of ethanol in 2006. Currently ethanol comprises
16 just one percent of the railroad traffic. But if
17 volume increases in the magnitude that is
18 predicted by the EIA and industry professionals,
19 ethanol could become one of the railroads top five
20 commodities the next five to ten years.

21 With this in view, it is vital that
22 everyone involved in the production of ethanol,
23 the feed stock suppliers, co-product consumers,
24 blending terminals and the railroads lay the best
25 plans for the future of the industry.

1 Current and future bottlenecks. Feed
2 stock suppliers have worked hard in recent years
3 to adapt to unit train movements. Most farms now
4 move their products to large grain elevators that
5 are conducive to shipping unit trains, which
6 differ in size depending on the railroad carrier.

7 As concerns about bottlenecks for feed
8 stock suppliers, they are less concerned with
9 operation, per se, of unit trains, but more
10 concerned with availability of cars.

11 The use of unit trains have reduced the
12 car availability problem for many grain shippers.
13 This is important to the ethanol industry, because
14 just as electric utilities require a stockpile of
15 coal for continuous and smooth operations, ethanol
16 producers require feed stock to be available when
17 the production run is ready to begin.

18 The delivery of grain shipments must be
19 predictable and reliable. Our concern is that as
20 demand increases in the magnitude that I have
21 noted, locations that once functioned without
22 capacity restraints will become new bottlenecks.
23 The time is now before the aggregate demand for
24 grain grows, for the agricultural sector to begin
25 planning to ensure an adequate supply of hopper

1 cars and infrastructure for the proper movement of
2 feed stock.

3 New ethanol plants are being designed
4 for unit train service, not only to receive unit
5 train shipments of corn and other grains, but also
6 to ship using unit trains. To this end, ethanol
7 producers that have small facilities may have to
8 expand infrastructure or collaborate with other
9 plants to provide homogeneous unit train shipments
10 to promote coordinated policing industry-wide
11 function.

12 This is being facilitated by the
13 railroads. BNSF promotes unit train shipments
14 from smaller plants. At the same time larger
15 producers must make the requisite investments in
16 industry track and loading facilities.

17 The railroads for their part are to be
18 commended for the attention and concern they have
19 shown for the ethanol transportation. In recent
20 years almost all the carriers have introduced some
21 form of ethanol specific service. For example,
22 BNSF Ethanol Express and CSX FX Unit Trains.

23 Still we feel this efficiency will be
24 further improved as new methods and techniques are
25 implemented. For example, unit train coal

1 shipments are off-loaded and turned around in four
2 to six hours at electric power generation plants.
3 While unit trains at ethanol destinations can take
4 24 to 36 hours.

5 As supporting origination and
6 destination infrastructures develop, these matrix
7 should improve markedly and thereby reducing costs
8 and increasing efficiencies. The probability of
9 new bottlenecks developing on the rail system is a
10 real possibility, especially without a significant
11 portion of the traffic moving in unit train
12 service.

13 Potential bottlenecks could develop in
14 rail yards, switch capacity, and terminal space
15 could be restrained. These problems are
16 foreseeable and can be addressed if the railroad
17 has planned expansions of their systems
18 proactively.

19 I do know that the railroad industry is
20 making investments in key areas as I am sure they
21 have pointed out. This is a great concern in the
22 ethanol industry, that privately owned blending
23 facilities are not up to par when it comes to
24 handling unit train shipments. This is not
25 directly their fault, but an historic event that

1 they must adapt to the new role of ethanol as a
2 fuel.

3 For example, most terminals are limited
4 to handling only three to five cars at a time.
5 And even larger terminals can only spot 15 to 20
6 cars. Thus even with unit train operations, the
7 destination terminals which use the ethanol are
8 factor limiting productivity.

9 As an example, in the past few months,
10 the BNSF has embargoed a terminal in New Jersey
11 due to lack of highplate capacity. At the same
12 time, the BNSF has embargoed cars in California
13 terminal for lack of tank capacity. These
14 bottlenecks at terminals will have to be addressed
15 in the near future, especially if the use of E-85
16 expands, and the increase in ethanol use due to
17 elimination of MTBE.

18 The changes in demand will cause and are
19 causing a strain on existing terminal facilities.
20 Existing terminals include such as cars in
21 California, Seaward; New Jersey; Albany, New York;
22 Arlington, Texas; and as I just heard Baltimore,
23 Maryland, are going to have to step it up to the
24 changing marketplace. New terminals like that are
25 proposed in Stockton, California; Dallas, Texas;

1 Tampa, Florida; Dorryville, Georgia, and the
2 Providence, Rhode Island that they just stated
3 came on line, are going to have to plan
4 proactively for the new -- developing new
5 transportation paradigm.

6 I would also like to note that some
7 shippers concern about ethanol transportation are
8 misdirected at the railroads. For example, in the
9 July 17th, 2007 issue of Progressive Rail Daily
10 News, the president of Iowa Northern Railroad, Dan
11 Seven states, and I quote, "Most of the blenders
12 were designed to receive commodities by pipeline
13 or water vessel. And most of them are
14 landlocked," he says. "Until receivers of ethanol
15 can handle large blocks of cars or full unit
16 trains, the single car moves will have the effect
17 of choking the rail system. If Congress would
18 provide incentives for railroads, including short
19 lines and regions to build rail to truck terminals
20 in consumption regions, tremendous efficiencies
21 will result and the flow of product will improve
22 dramatically."

23 In closing, there must be a cooperative
24 and collaborative spirit between feed stock
25 providers to harmonize a service within this

1 industry. Ethanol producers must build facilities
2 with unit train capabilities that are efficient
3 and respond to the efficient railroad
4 transportation requirements.

5 Railroads must anticipate proactively
6 the future expansion of the ethanol industry and
7 be ready to provide fast and efficient service.
8 The blending and refining terminals must expand
9 and enhance their facilities to the realities of
10 the expanding ethanol presence. The mutual
11 beneficial relationship can only be created with
12 careful planning and foresight. This proceeding
13 is a good step in that direction. Thank you.

14 COMMISSIONER MULVEY: Thank you, sir.
15 Mr. Blasingame, thanks for coming.

16 MR. BLASINGAME: My name is Tom
17 Blasingame. I am with T.W. Blasingame Company of
18 Boise, Idaho. We are equipment designers. My
19 background is that for ten years I was running
20 plants production projects for Morrison Knudson
21 Company. As time went on, we set up our own
22 company in 1979 to do independent work for M.K.
23 and other large contractors.

24 Our work was developing concrete lift
25 lines for power plants. We did special equipment

1 design for those people. And over the years we
2 did locomotive drawings for their Boise and
3 Sirillian operations. So we gained a background
4 in locomotive construction and design in those
5 years.

6 The reason I am here today is to
7 introduce you to the 800 pound guerrilla in the
8 room. That guerrilla is the fact that the total
9 transportation of coal in this country, the
10 production of coal and the distribution of coal is
11 totally dependent on diesel fuel. As you know,
12 this country has no borders that are protected.
13 No one is controlling anyone that wants to come in
14 here. Anyone that doesn't like the way this
15 country operates can shut it down in less than a
16 week's time by destroying the petroleum industry.
17 The petroleum industry in this country, which
18 requires crude oil from foreign and domestic
19 sources.

20 About a month ago I had the pleasure of
21 making the acquaintance of a gentleman who was in
22 the military. He said that he was in Bosnia. His
23 first operational priority was to destroy the
24 opposing military aircraft capability of the
25 enemy. The second priority was to destroy the

1 petroleum refining capability of that country. So
2 I can tell you, that if you want to lose sleep at
3 night and wonder how your coal is going to be
4 delivered to your power plant, you need to wonder
5 how those 750 trains that leave the Powder River
6 Basin every week each with 115 cars, each car with
7 over 100 tons of coal, how they are going to move
8 without diesel fuel. I just want to bring that up
9 to you because I think it deserves some
10 consideration since we are talking about how we
11 are going to meet the energy requirements of this
12 country. To me, this is a strategic vulnerability
13 of the coal transportation industry in this
14 country.

15 In the 17 years that we have been
16 working on this project, we have designed several
17 locomotive types. There are two types. One is a
18 medium range locomotive. One is a long range
19 locomotive. And of those two types, we have
20 several different categories. We can run on
21 gaseous fuel, we can run on liquid fuel, we can
22 run on solid fuel. The solid fuel is by far the
23 cost effective. That includes coal, it includes
24 cubed condensified fuel cubes made from what goes
25 in the landfills. And it can work -- we can run

1 these locomotive on snell corn if you want, or on
2 corn husks that are condensified.

3 So I am just giving you today an
4 alternative means of transporting your coal
5 trains. That is not to say that you are going to
6 see it in the next ten years. The diesel
7 locomotive was highly refined in the last 50
8 years, however it is very picky on the type of
9 fuel it likes to run on. So far they have not
10 been able to make these diesels run on coal.
11 Although there is an attempt to make coal into
12 diesel fuel, that is going to be about \$4.00 a
13 gallon. So if you don't like the price you pay
14 now for transportation, you can look forward to
15 paying -- the railroads to haul it with \$4.00 a
16 gallon diesel fuel.

17 Our cost studies are based on a 577 mile
18 trip over the Ritan pass on the old Atchison
19 Topeka and Sante Fe Railroad. We use that cost
20 scenario to determine the costs on any particular
21 fuel. And when we talk about running on \$45 a ton
22 coal, we are able to run it about one third the
23 cost of running on diesel fuel. When we talk
24 about running on Powder River Basin coal, which
25 ranges from 8300 BTU's per pound to 8800 BTU's per

1 pound, has 27 percent moisture, then we are able
2 to run it about 25 percent the cost of diesel
3 fuel.

4 Now the question is going to be, does
5 the bottom line really get to be the bottom line?
6 What interest does the railroad have in using coal
7 fired equipment. I can tell you that today there
8 is zero interest on the part of any major railroad
9 in using anything besides diesel fuel. They have
10 a major investment in diesel power. They have got
11 a major investment in the fueling facilities. But
12 I can guarantee you that without diesel fuels
13 those locomotive are not going to turn a wheel.
14 So it deserves some consideration.

15 The reasons that the railroads don't
16 want to go back to coal are obvious. In the first
17 place they don't have anyone left on the roster
18 that knows anything about coal fired locomotives.
19 That doesn't make any difference, because what we
20 have is totally different than what was available
21 50 years ago.

22 For instance, in the old days the
23 reciprocating steam locomotive was a high speed
24 machine built on a bicycle theory. And its
25 starting track was about one third the modern

1 diesel locomotive. Today our locomotive proposals
2 include all-wheel drive, electric traction motors
3 on all the axles. Our tractive effort is the same
4 as for diesel power. We don't have anywhere near
5 the amount of horsepower per axle that they have
6 on 6,000 horsepower diesel locomotives. On the
7 other hand, we don't ripple up the rail and you
8 don't have to grind the rail.

9 There are some other aspects of our
10 power that are different than they were 50 years
11 ago. One is when the railroads fueled these
12 locomotives in the old days they used overhead
13 fueling facilities, dumped the coal in the top of
14 the tender. If the coal blew out, that was fine.
15 Today our locomotives have bunker doors that cover
16 the coal bunkers. You are not going to have any
17 coal dust going down on your roadbed to mess up
18 the drainage in the roadbed.

19 We have completely gone through the
20 power delivery system. You have to understand
21 that a 9,000 horsepower steam electric locomotive
22 basically will put out about 4.6 megawatts of
23 power. We are basically a mobile power generating
24 plant. So these locomotives can be run in
25 multiple with a diesel electric consist. If

1 you've got a diesel locomotive that you want to
2 run with it, that is possible.

3 The computer controls on a modern diesel
4 locomotive can tell you anything you want to know
5 about the maintenance on that locomotive. The
6 same technology that is used there can be used on
7 these same locomotives.

8 I can tell you that in the 17 years we
9 have been involved in this process, in this
10 project, we have learned a terrific amount of
11 information about how to run coal cleanly and
12 efficiently. One of the things we learned was
13 that we can take steam and split it into oxygen
14 and hydrogen. We can feed that into the fire box
15 to make sure we can burn anything in the fire box
16 that would burn. Anything that would not burn
17 would go through the boiler and come out the other
18 end where we have an incinerator to take
19 everything out that doesn't burn. So these are
20 clean green machines.

21 Today we brought a few of our little
22 green brochures. I hope that all of you will take
23 one of those. We also brought some color
24 renderings of some of the locomotives. Since I
25 screwed up your lunch hour, I suggest you might

1 want to invest another five minutes after I am
2 done with this presentation to take a look at
3 these locomotives. I guarantee you that they
4 probably won't scare you to death. They look a
5 lot like a diesel electric locomotive. We even
6 have a little air horn on front to make proud. We
7 also have a steam whistle on top to make you think
8 we know what we're doing.

9 I just want to encourage you to think
10 outside the box. And remember that for 150 years
11 in this country, the coal fired locomotive did
12 everything we asked it to do. It burned the
13 lousiest fuel you give it, and it did a good job.
14 Unfortunately technology overran it. We're here
15 to see that that same thing happens again. So I
16 would like to invite you to take a look at this
17 little brochure and these color pictures that we
18 brought with us. If you have any questions, I
19 would like to answer them at this time.

20 VICE CHAIRMAN BUTTREY: Commissioner.

21 COMMISSIONER MULVEY: I will start with
22 Mr. Rahm. I understand that you have been
23 involved in this coal dust suppression issue and
24 you recently were on committee. Could you
25 summarize what you found on that?

1 MR. RAHM: I will give you a little bit
2 of my background. I worked in the Powder River
3 Basin for ten years for Amax Coal at the Bellaire
4 and Eagle Butte Mine. Most recently I was the
5 director of fuels for Westar Energy, which we had
6 over 2,000 rail cars and handled about 13 and a
7 half million tons annually from the Powder River
8 Basin.

9 And I was the chairman of the spraying
10 committee for the coal dust investigation that the
11 BNSF and the NCTA had begun. It was probably in
12 the fall of 2005. And they set up a spraying
13 committee and a grooming committee and then a
14 railcar maintenance committee that looked at the
15 railcar, the structure of the railcar.

16 We came about -- the BNSF had started
17 these tests back in 2004 and prior to 2005. Even
18 on the trip that we went on, with Matt Rose had
19 talked about the rail dust issues and additional
20 maintenance on the tracks. Those tests were
21 ongoing at that time.

22 The BNSF had hired several consulting
23 firms to take data, measure trains. They put
24 diapers on the bottom of trains. They had an
25 extensive amount of data that they collected

1 throughout this several years of testing that they
2 had done. And they presented it to the NCTA for
3 their findings. It was pretty evident that there
4 was coal coming out of the cars due to gaps.
5 There was coal coming off -- a significant amount
6 of coal coming off the cars. They initiated the
7 grooming, which had a very good impact on reducing
8 the dust, but it didn't get all of it. The
9 railroads are looking for a 95 percent
10 containment.

11 From the tests they did with the
12 encrusting agents, the only thing that got them to
13 that point was spraying this encrusting agent.
14 The tests were between 10 and 15 gallons per car.
15 I read some of the recent articles where they
16 mentioned 10 cents to 30 cents per ton. And it
17 was never mentioned in any of the meetings that I
18 attended, a price per ton. It was always
19 mentioned dollars per car, because it is easier to
20 calculate. They achieved their 95 percent
21 consistently on temporary systems.

22 When I worked at Amax I was also
23 involved with our coal drying facility at the
24 Bellaire mine for a number of years. We used a
25 car topper on the dry coal because it was so light

1 and fluffy. You lose 5 or 10 tons per car going
2 down the railroad. So we always treated it with a
3 topper. And the company had also done, for a
4 utility in Texas, they had done some car topping
5 with them. They put a two-inch crust on top of
6 the railcar, and they did that for several years
7 out of the Bellaire and Eagle Butte mine. That
8 worked real well. It basically kept the coal in
9 the car, as dusty as it was, when it was loaded.
10 So when they turn the car over, this encrusting
11 agent slid off and the coal was basically in the
12 same state as it was when it was loaded, which is
13 a benefit to the utilities.

14 What we see in the ballast, what proved
15 in the ballast -- and one of the things about the
16 Powder River Basin, is when they undercut the
17 ballast, they are taking the ballast, as I see it
18 from the pictures, just to the bottom of the tie.
19 So if you have all this coal dust that is embedded
20 in there, and when they go through and they are
21 shaking and cutting, that coal dust is still
22 filtering down in on top of this sub-base and
23 filling up the sub-ballast, and then on top of the
24 structural fill that they put in.

25 Now, unless that fill was brought in

1 from someplace other than Wyoming, it probably has
2 a high content of bentonite. And bentonite as you
3 know expands when water hits it. That's why it is
4 so important to keep the drainage on the ballast,
5 so the water drains away from the rails, it
6 doesn't saturate down into the ballast. Because
7 when it hits that -- if the water sits on top of
8 that bentonite, that soil is going to start to
9 expand and they will lose their structural
10 integrity. That's when they have those open rail
11 derailments because of the saturated area.

12 I have talked to some of the people
13 recently that have done some of these, the new
14 track that they put in, and it is already being
15 fouled with a significant amount of coal dust.
16 The railroads have showed pictures, where there is
17 100,000 tons of coal along the eastern side of the
18 railroad in rows, so they have to get up on four
19 feet of coal and drive along the tracks.

20 So not only is it a problem out there
21 with the reliability of the railroad service in
22 the Powder River Basin, that Powder River Basin,
23 as some of my former colleagues have stated, it is
24 the busiest corridor in the world as far as
25 railroad track. It is also very fragile. When

1 that May 15th derailment happened, there was 300
2 parked railcars, trains from here to Memphis. It
3 just obliterated. One of the things as a coal
4 buyer, one of your job requirements, if you want
5 to keep your job, you don't run out of coal.

6 Prior to 2005, that was a pretty easy
7 thing to manage was your inventory. You never saw
8 the chief executive officer come by your office
9 and talk to you and ask you almost on a daily
10 basis, What is your coal status? Having to
11 produce daily charts, when you did them on a
12 monthly basis, Where is your coal inventories?

13 As you stated, you asked about the
14 inventories. You are correct. I have watched
15 inventories across the United States with PRB coal
16 that sample different utilities, and there was a
17 30 and 40 day inventories on a national average,
18 and they gradually started going down. Why?
19 Because they looked at the cost of carrying. And
20 the efficiencies of the railroad at that time,
21 they were delivering their inventories in the time
22 frame, so the utilities made the conscious
23 decision to start dropping the inventories. When
24 they dropped the inventories, and then they got
25 caught. Now they are caught at the 30 days or 40

1 days, where previous times they were up to 60 and
2 90 days because they had the reliability and they
3 didn't want to carry it. Now they have got it
4 down, and when that happened in May, the
5 inventories were low and service went to pot for
6 six or eight months because of all the track work
7 and the cleaning that was going on.

8 So in order to take the focus off that,
9 the only way you can do for increased cycle times
10 was add sets. At that time the railcar
11 manufacturers, they were out a year building coal
12 cars, you couldn't get any sets. There was no
13 sets available for that year period. Now from
14 what I hear, I have been out of it a little bit,
15 that sets are now being parked.

16 Service has improved somewhat, but you
17 don't have that glut of sets causing additional
18 congestion. And a lot of railroads were declining
19 to take additional railcars or sets because of the
20 congestion. They just couldn't keep them on the
21 tracks. They were making the situation worse.

22 So when you look at the cost of spraying
23 versus the ramifications -- say you had a 10
24 million ton plant. The ramifications, if you are
25 paying a 10 to 15 cent or somebody said 12

1 cents -- or 12 dollars a car, and you are bringing
2 in 100 million tons -- say it is a million dollars
3 annually the costs that you are going to have to
4 incur. So as a utility, you don't lose 35 to 50
5 million dollars, one, because of the D. rating
6 that you heard these other gentlemen testify about
7 for coal conservation, and for the lost margin
8 opportunity, because you didn't have the coal to
9 participate in the market when there is market
10 opportunities.

11 So those are real dollars that these
12 utilities saved. It is almost like an insurance
13 policy for a utility to spend that money. I don't
14 know how exactly they are going to implement this.
15 But the reliability of the railroad is based on
16 the condition of the track. If they have to go
17 out there and undercut two or three times more
18 than they do with regular rail, it is going to
19 slow down the traffic. Just like now in the
20 summer, they are doing the track work up there.
21 Cycle times have increased because of the slow
22 work. In the fall traditionally the cycle times
23 will start to decrease as performance continues to
24 improve as the track work moves out.

25 But if you are doing this annually,

1 every summer you are cutting, you are going to
2 have a problem with slower cycle times and the
3 utilities won't get the coal.

4 VICE CHAIRMAN BUTTREY: I appreciate
5 your answer. Thank you very much.

6 COMMISSIONER MULVEY: I have a question
7 on ethanol for a moment. There is a lot of
8 literature out there that would suggest that
9 ethanol, especially corn based ethanol, may not be
10 the solution. All these plans are being developed
11 and et cetera, but it may not be competitive with
12 ethanol produced by other means, switch grasses or
13 sugarcane from Brazil, et cetera.

14 Moreover, pulling corn out of the food
15 and feed chains and raising the price from
16 everything from corn flakes to the price of a
17 decent steak maybe very, very hard a price and it
18 may not be something that is sustainable. Much of
19 the literature I read also suggests that other
20 kinds of woody plants may be much better ways to
21 go than going with corn based ethanol.

22 Do you think that -- there is quite a
23 bit of literature that also suggests that the
24 calculations surrounding corn based ethanol show
25 that not all the costs are taken into account when

1 they do the analysis. When do you a full course
2 analysis of ethanol, it shows to be that it costs
3 more to produce a gal of ethanol than it saves in
4 gasoline. Would you like to comment on those
5 criticisms?

6 MR. RAHM: That is spoken from a true
7 oil producer.

8 COMMISSIONER MULVEY: These come from
9 people who are not oil producers, but other kinds
10 of alternative energy sources such as wood based
11 fibers, cellulose.

12 MR. RAHM: If anybody had a chance to
13 see that 20/20, the last three minutes of that one
14 night they had on ethanol. That was done by a
15 study group that is 80 percent funded by Exxon.

16 COMMISSIONER MULVEY: Which one is that,
17 is that Cornell?

18 MR. RAHM: It is a four letter acronym.
19 Those guys were -- they are putting out this
20 anti-ethanol, because the biggest opposer to
21 ethanol is the oil companies. Because eventually
22 as these states mandate E-85, just as Brazil did
23 to get their oil inependence from foreign oil, it
24 is going to affect the oil companies. The oil
25 companies aren't participating in the building or

1 the production of ethanol, so it is a competitor
2 to the oil companies.

3 Now, when you go to a gas station that
4 is a non-oil company gas station, ethanol will be
5 on the pumps, right there at the aisle. If you go
6 to a gas station that is run by a major oil
7 company, they make them put the ethanol pump off
8 to the side, out of the way, because they say the
9 customers might get confused with it. Well, it is
10 a big yellow handle, a big yellow sign. It is
11 like putting diesel, they have got diesel up
12 there. It is no different than diesel and
13 gasoline.

14 Going back to your original question.
15 On cellulosic ethanol. We are looking at -- the
16 corn base in the United States can probably handle
17 up to about 15 billion gallons. Anything over
18 that is going to have to go cellulosic. There is
19 enough crop land out there. If you look at the
20 increase in corn acres. We are looking at a
21 bumper crop in corn. Three years ago the farmer
22 received \$22 billion for their corn crop. This
23 year they are going to receive \$40 billion. And
24 the price of corn back then was around \$2. Right
25 now it is about \$3.34. It bid up to 4.40. It

1 fluctuates like any other commodity.

2 But the impact on corn flakes and stuff
3 are cents. I mean, less than ten cents a box when
4 you look at the overall, because of the
5 fluctuation in the amount of corn that is used in
6 there.

7 The big impact is the efficient
8 utilization of the corn kernel. Our company, say
9 90 percent of the -- or 100 percent of the ethanol
10 plants out there today are taking the corn kernel,
11 they put it in hammer mills and they grind it up
12 and put it in their fermenters. If you are
13 looking at Brazil, they already have sugar. They
14 don't have to convert the starch to sugar. They
15 have a 20 percent advantage on cost.

16 What our company is doing, you are
17 talking about technologies going forward. Our
18 plants, and we are actually marketing this to the
19 existing plants. We have a fractionation
20 technology, where we take and we take the corn
21 kernel, we take the bran off the kernel. It is
22 the hull, the skin. Take that off the kernel. We
23 take the germ, which is the brown part on the
24 bottom. We take that off and we send the pure
25 endosperm into the fermentation. So what you get

1 is you get 17 to 20 percent less fiber, because
2 those enzymes have to work on the fiber. And you
3 increase that 17 percent with more endosperm. So
4 you get almost a 20 percent additional through-put
5 of ethanol.

6 So if you have -- our plants are
7 typically 108 million gallon name plate. We will
8 be pushing 125.7 million gallons through those
9 plants just by removing that, those two elements,
10 the germ and the corn -- or the bran. Then we
11 take the bran, and we have a biomass boiler and we
12 burn the bran in the boiler that is almost 8,000
13 BTU's. We take the germ, we run it through a
14 screw press, we get corn oil, which is selling at
15 \$600 a ton right now. We take the germ peg that
16 is left over and we burn it in. So we have almost
17 90 percent of our energy requirements off of corn.
18 So as they say, we are getting everything out of
19 the corn kernel except for the squeal.

20 Also, you can take -- with the feed from
21 the DDG, the distiller's grain that is left over.
22 You heard somebody talk about the cattle market.
23 We are not going to the cattle market. That is a
24 28 percent protein. By taking out the germ, which
25 is the fat in the DDG, it increases the protein

1 level to 50 percent, which at that time makes it
2 for the hog and swine and poultry markets which
3 are being serviced now by soybeans. With the
4 price of soybean, now you can come in there and
5 compete with the soybean meal that is feeding
6 those two entities.

7 So we are actually developing a new
8 market for DDG, and we were not going to be over
9 there flooding the cattle market as the other
10 traditional ethanol plants. So also when we take
11 our fractionation technology, we will go to other
12 plants and we can just hook it right into theirs,
13 and they can see the same benefits with minimal
14 modifications within the ethanol process. And
15 they'll get, depending on -- they'll get up to 20
16 percent increase in through-put of ethanol off the
17 same -- more corn, but less cost. The energy
18 costs are 20 percent less, because you are not
19 drying as much DDG. You will have 15 percent less
20 water that you are using, and ethanol plants are
21 traditionally -- you are looking at three gallons,
22 3.8 gallons per gallon of ethanol that is
23 produced. But the energy as far as that goes, if
24 you did the side-by-side example of what it takes
25 to make a gallon of gas, you will see that ethanol

1 is far superior, far less cost than it would be
2 the cost of a gallon of gas.

3 COMMISSIONER MULVEY: Thank you. Mr.
4 Blasingame. One question to you. I enjoyed very
5 much the fact that you were included. Many of the
6 letters that you had sent to the FRA, Amtrak and
7 others about your idea and the reaction that you
8 got. Why do you think that it has been so
9 negative?

10 MR. BLASINGAME: I think that they just
11 don't understand the power business. You can use
12 coal because it is the cheapest fuel there is on a
13 BTU basis. Apparently the railroads haven't
14 figured that out yet, because if they had figured
15 it out, they would go back and look at the records
16 from the Norfolk and Western. The Norfolk and
17 Western compared the BTU use on a reciprocating
18 steam locomotive against the BTU usage in a diesel
19 electric locomotive. That's why they justified
20 the use of the steam locomotives they had longer
21 than anybody else in the country.

22 The only reason they changed is because
23 they got a new president who wanted to be a modern
24 up-to-date railroad, and he couldn't do it with
25 steam power. They designed and built the John

1 Henry, which was 4500 horsepower on 12 axles. And
2 because it was only 4500 horsepower versus -- more
3 horsepower for the steam locomotives than the
4 diesels, it didn't travel as fast, but they got 20
5 percent fuel savings on their locomotive, based on
6 their steam locomotives, which were side by side
7 on an equal basis with diesel power at the time.

8 The other reason is that the railroads
9 would like to haul coal for the customer and not
10 for themselves. Okay. If they can convince the
11 power industry to spend the money for the catdury
12 to put over the railroad, and have the government
13 participate in it, they would do it in a minute,
14 because what they would really like to do is run
15 electric trains. They are Lionel boys at heart
16 and American Flyer boys at heart. When they grew,
17 up their nose was against the glass of the
18 Walgreen Drug Store, and they watched these trains
19 go around in circles. No servicing required. No
20 fueling required. What they don't realize is,
21 that if a power plant runs out of fuel, there is a
22 brown out. If it gets blown up, the whole
23 railroad stops. That's okay, as long as you don't
24 have to pay the bill.

25 COMMISSIONER MULVEY: R.L. Banks before

1 he passed away talked about the re-electrification
2 of America's railroads. There are a lot of
3 alternatives out there. Thank you, that's all my
4 questions.

5 VICE CHAIRMAN BUTTREY: Thank you, sir.
6 That concludes our hearing. Thank you very much.

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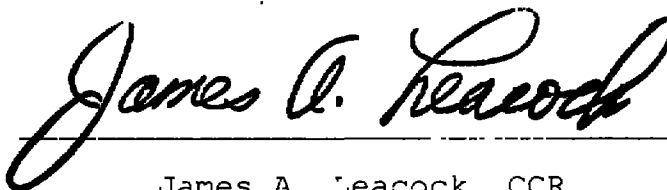
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C E R T I F I C A T E

I, JAMES A. LEACOCK, Certified Court Reporter,
do hereby certify that I appeared at the time and place
hereinbefore set forth; I took down in shorthand the
entire proceedings had at said time and place, and the
foregoing 213 pages constitute a true, correct and
complete transcript of my said shorthand notes.

Certified to this 30th day of July, 2007.



James A. Leacock, CCR.

Certified Court Reporter No. 662 (G)

Notary Public, State of Missouri

